STATE OF CALIFORNIA CALIFORNIA ENVIRONMENTAL PROTECTION AGENCY CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD BOARD MEETING

LONG BEACH CITY COUNCIL CHAMBERS

333 WEST OCEAN BOULEVARD

LONG BEACH, CALIFORNIA

WEDNESDAY, JULY 25, 2001 9:32 A.M.

Doris M. Bailey, CSR, RPR, CRR Certified Shorthand Reporter License Number 8751

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APPEARANCES

BOARD MEMBERS PRESENT:

LINDA MOULTON-PATTERSON, Chair

DAN EATON

STEVEN R. JONES

JOSE MEDINA

MICHAEL PAPARIAN

DAVID A. ROBERTI

STAFF PRESENT:

MARK LEARY, Interim Executive Director

KARIN FISH, Chief Deputy Director

KATHRYN TOBIAS, Chief Legal Counsel

ELLIOT BLOCK, Legal Counsel

DEBORAH MCKEE, Board Administrative Assistant

YVONNE VILLA, Board Secretary

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Certificate of Certified Shorthand Reporter			

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PROCEEDINGS 1 2 --000--3 BOARD CHAIR MOULTON-PATTERSON: Good morning. I'd like to go ahead and open our meeting and welcome 4 everyone to the July meeting of the California Integrated 5 Waste Management Board. 6 7 Would the secretary please call the roll? 8 COMMITTEE SECRETARY VILLA: Eaton? BOARD MEMBER EATON: Here. 9 BOARD SECRETARY VILLA: Jones? 10 11 BOARD MEMBER JONES: Here. BOARD SECRETARY VILLA: Medina? 12 13 BOARD MEMBER MEDINA: Here. 14 BOARD SECRETARY VILLA: Paparian? BOARD MEMBER PAPARIAN: Here. 15 BOARD SECRETARY VILLA: Senator Roberti? 16 (Not present.) 17 18 BOARD SECRETARY VILLA: Moulton-Patterson? 19 BOARD CHAIR MOULTON-PATTERSON: Here. We do 20 have a quorum. I'd also like to ask everyone in the audience to please turn off cell phones and pagers so it 21 22 doesn't disrupt our meeting, and we appreciate that very 23 much. On behalf of the Governor and the California 24 25 legislature, I'd like to remind everybody that we must

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- 1 all pitch in to reduce consumption and improve our energy
- 2 efficiency.
- 3 At the Waste Board we've implemented a plan to
- 4 reduce consumption by a minimum of ten percent during
- 5 critical power shortages, and we're asking you too to
- 6 flex your power and join with us.
- 7 Given our commitment to conserve energy and
- 8 reduce waste, we're also providing a limited number of
- 9 copies of the agenda item and they're located -- Ms.
- 10 Villa, where are they located in this room? In the back?
- 11 Up there?
- 12 BOARD SECRETARY VILLA: Up at the back, up at
- 13 the top going to the left.
- 14 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 15 you. And if you would like to speak on an item, if you
- 16 would fill out a slip and give it to Ms. Villa, who is
- 17 right over here, she'll make sure that we get it, and
- 18 you'll be able to let us know your issues on any specific
- 19 item.
- 20 Lastly, there will be a closed session today and
- 21 I think we'll have, it's going to be very, very brief
- 22 right after we return from lunch.
- 23 And with that, I would like to say thank you to
- 24 Jim Kuhl, and this room is so big, is Jim -- where? Oh,
- 25 Jim, did you want to come down and say a word or two?

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- 1 This is a beautiful, beautiful council chambers and we so
- 2 very much appreciate being able to use it here in Long
- 3 Beach.
- 4 MR. KUHL: Good morning. My name is Jim Kuhl,
- 5 I'm the manager for Environmental Services for the City
- 6 of Long Beach, and on behalf of our mayor and council I'd
- 7 like to welcome you today.
- 8 I know you have a full agenda so we're going to
- 9 keep this really short. I was told I couldn't do my
- 10 forty minute video this morning.
- 11 But what I have provided you, behind you in the
- 12 canvas bags is kind of a packet of information of city
- 13 programs and our outreach materials. I think you'll see
- 14 that the city really has committed itself to its waste
- 15 reduction and recycling programs and its recycling market
- 16 development activities.
- 17 So with that, enjoy your stay. Go to lunch
- 18 early so you can spend a lot of money in Long Beach
- 19 because we want the sales tax. And if you need anything
- 20 my staff will be here most of the day to take care of
- 21 you.
- 22 BOARD CHAIR MOULTON-PATTERSON: Well as I say,
- 23 we really appreciate the hospitality. We have one of
- 24 these for each of your council members and they're over
- 25 there, and if you could make sure they get one of those

and let them know of our appreciation, we'd really like 1 2 that. 3 MR. KUHL: Will do. BOARD CHAIR MOULTON-PATTERSON: Thank you, Jim. 4 5 We're going to start with ex-partes, and I believe I'll go ahead and start first this time because 6 I'd like to report some of these last, last minute item 7 ex-partes that came in at the very last minute. And this 8 9 was for all Board members, and so they won't have to read 10 all these. Also, Doris, I'll be giving you a copy. 11 12 On agenda item two on the antifreeze issue, those in support of a total ban: Robert Little, Lisa 13 14 Edmondson, Gloria Hafner-Allee, Earl Bowling, Marilyn Brown, Ruth Collins, Kathleen Joyce, Bobbie Harms, Sylvia 15 Caris, Sellman family, Margaret Young, Jim Gotelli, April 16 Mousley, Traci Selner, Elaine Fassel, Suzanne Martin, 17 18 Thomas Solari, Carol Firth, Grace Gartland, Mr. and Mrs. 19 Stebbins, Patricia Caelepo -- if I'm, I apologize if I'm 20 mispronouncing any of these names. Luaile McGee, Leslie Morison, Verle Jean Parker, Janice Oliver, Taylor Page, 21 22 Audriane Ocean, Nancy Andon, and Frank Boschan. Those writing in support of, again, on agenda 23 item two, those that support the resolution that, the 24

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staff recommendation, are: Ron Gracey, Phyllis Grome,

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- 1 Dorothy Finger, Harriett Peabody, Louise Marianne, Marsha
- 2 Kuenkamp, Mary Ann Hovington, Kimberly Cavanaugh, Ray
- 3 Venegas, Marcia Field, Diana Fields, Helen McGoede, Donna
- 4 DeVries, Beverlee Martella, Mary Stuldins, and Chris
- 5 Sandell.
- 6 And also on agenda item nine, opposition to
- 7 recycling rate range: Madeline Arakelian, Solid Waste of
- 8 Willits, and California's, Californians Against Waste.
- 9 And those are for all Board members. And other
- 10 than that I'm up to date. And I'll call on Mr. Eaton at
- 11 this time.
- 12 BOARD MEMBER EATON: With those, Madam Chair,
- 13 I'm also up to date. Thank you.
- 14 BOARD CHAIR MOULTON-PATTERSON: Uh-huh. Mr.
- 15 Jones.
- BOARD MEMBER JONES: With those I need to add
- 17 Ken Stoddard, Chuck Helgut, Denise Delmatier on ADC and
- 18 on plastics.
- 19 Gary Johnson on AB 939 and dirt.
- 20 You may have said this one, I'm not sure, Mickey
- 21 Cafugna, Mayor of Poway, on plastic.
- 22 Shelly Reider, City of Millbrae on plastic.
- 23 And Bruce Gronix, Tri CED on plastic.
- Thanks, Madam Chair.
- 25 BOARD CHAIR MOULTON-PATTERSON: Thank you. I

- 1 just want to add Denise Delmatier briefly on recycling
- 2 rate.
- 3 Mr. Medina.
- 4 BOARD MEMBER MEDINA: Just the ones that you
- 5 read off, Madam Chair, and also Denise Delmatier on the
- 6 plane ride over from Sacramento.
- 7 BOARD CHAIR MOULTON-PATTERSON: Okay. Mr.
- 8 Paparian.
- 9 BOARD MEMBER PAPARIAN: Thank you. I received a
- 10 note from Alec Cooley of the California Collegiate
- 11 Recycling Council regarding item 22.
- 12 I spoke with Mark Murray of Californians Against
- 13 Waste, regarding items eight and nine.
- 14 Did you mention faxes and e-mails from Chuck
- 15 Helgut regarding plastics? I didn't quite --
- 16 BOARD CHAIR MOULTON-PATTERSON: No, I did not.
- 17 BOARD MEMBER PAPARIAN: Yeah. I received from
- 18 Chuck Helgut of Allied Waste, information regarding item
- 19 number nine, as well as an e-mail from Chuck Helgut
- 20 representing various waste companies regarding ADC items
- 21 23 and 24.
- 22 And then yesterday I took a tour of the Long
- 23 Beach SERF facility, their waste to energy plant, and
- 24 spoke with Charles Tripp of the facility as well as James
- 25 Kuhl who was before us a few minutes ago. And among

- 1 other things we did talk about the plastics item briefly.
- 2 And that's it for me.
- BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 4 Senator Roberti.
- 5 BOARD MEMBER ROBERTI: One second.
- 6 BOARD CHAIR MOULTON-PATTERSON: Okay.
- 7 BOARD MEMBER ROBERTI: No ex-partes.
- 8 BOARD CHAIR MOULTON-PATTERSON: Thank you,
- 9 Senator.
- 10 Okay. At this time we'll have reports from
- 11 Board members. Any report, Mr. Eaton?
- 12 BOARD MEMBER EATON: Yes, Madam Chair, but I
- 13 think in the interest of time I'm going to forego mine
- 14 today. Because in looking at the agenda my understanding
- 15 is that we have a certain time constraint on us in this
- 16 chamber today --
- 17 BOARD CHAIR MOULTON-PATTERSON: That's right.
- 18 BOARD MEMBER EATON: -- so I think when time
- 19 permits. I'll pass. Thank you.
- 20 BOARD CHAIR MOULTON-PATTERSON: Okay. Mr.
- 21 Jones.
- 22 BOARD MEMBER JONES: I'll make mine real quick
- 23 just, in the interest of time just one thing.
- 24 The California Integrated Waste Management
- 25 Board, SWANA partnership on landfill operator training,

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- 1 this next month I think, August or September, will be the
- 2 first California specific training held in the nation in
- 3 Whittier, and I just want to thank all the efforts of
- 4 SWANA and our staff for really making this come true.
- 5 We're part of a pilot program, but the outcome
- 6 of that pilot program could be a mandatory program where
- 7 we're actually training inspectors and landfill operators
- 8 to state minimum standards.
- 9 And I just want to let people know, Jim Kuhl
- 10 headed the America Recycles Day effort for the State of
- 11 California as co-chair for three years and did a
- 12 tremendous job, and I thought we ought to say that in his
- 13 city council chambers.
- 14 Thanks, Madam Chair.
- 15 BOARD CHAIR MOULTON-PATTERSON: Thanks, Mr.
- 16 Jones.
- 17 Thank you, Mr. Kuhl, for that.
- Mr. Medina.
- 19 BOARD MEMBER MEDINA: No report at this time.
- 20 BOARD MEMBER PAPARIAN: Thank you, Madam Chair,
- 21 I'd like to mention a couple of brief things.
- 22 First of all to Deborah Orrill of our staff for
- 23 her assistance in preparing an article for the League of
- 24 California Cities magazine regarding electronics waste.
- 25 I also wanted to briefly mention a couple of the

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- 1 projects I'm working on and give a quick update.
- 2 On the environmental management systems project
- 3 for the Cal EPA headquarters building, we met with the
- 4 EMS consultant a couple of days ago who is going to help
- 5 us prioritize some of the environmental impacts
- 6 associated with the building, and then work with us on
- 7 coming up with some ways to reduce those impacts.
- 8 I'll try to provide a more detailed update at a
- 9 future Board meeting when we have some more time.
- 10 Then with regards to the National Electronics
- 11 Product Stewardship Initiative, NEPSI, we met with
- 12 representatives of fifteen electronics companies from
- 13 across the country, as well as fifteen states from across
- 14 the country, and fifteen non-governmental organizations
- 15 in San Francisco at the end of June, and made what I
- 16 thought was some good progress in coming up with some
- 17 common frameworks for our discussion and some ideas of
- 18 how to proceed.
- We're hopefully going to reach some
- 20 understandings and agreements over the next year. We're
- 21 going to be meeting five additional times in that time
- 22 period. And then, just to remind you, I'm representing
- 23 Cal EPA in this process. Peggy Harris from the
- 24 Department of Toxic Substances Control and Mark Kennedy
- 25 from my staff are also actively involved in that.

1 And then finally, I wanted to pull one item off

- 2 of consent. Do you want me to hold on that for a second?
- 3 Or do you want me to --
- 4 BOARD CHAIR MOULTON-PATTERSON: Why don't you
- 5 just go ahead and pull it right now. Number seven?
- 6 BOARD MEMBER PAPARIAN: I'd like to pull agenda
- 7 item number seven off of consent, the scope of work for
- 8 the Recycled Products Trade Show. I have some very small
- 9 changes to the resolution, and I'll mention that at the
- 10 appropriate time.
- 11 Thank you.
- 12 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 13 Paparian.
- 14 Senator Roberti.
- 15 BOARD MEMBER ROBERTI: Thank you, Madam Chair,
- 16 no report.
- 17 BOARD CHAIR MOULTON-PATTERSON: Just very, very
- 18 briefly in the interest of time. I did want to say that
- 19 on June 25th I attended a very positive press event with
- 20 Caltrans director Jeff Morales where they were using tire
- 21 chips in freeway on-ramp, and we got some really good
- 22 press on it, and I wanted to let other Board members know
- 23 about that.
- 24 Also I visited the Sonoma Legacy tire piles, and
- 25 saw the concerns, met with all the owners up there.

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- 1 And just, lastly, was able to present, on Monday
- 2 to San Diego, the company Gold Mine, it's a natural foods
- 3 company, and they received our Cal MAX match of the year
- 4 award, and they've done some really great things down
- 5 there and I just wanted to mention that.
- 6 With that I will turn it over to Mark Leary, our
- 7 Interim Executive Director, for his report.
- 8 INTERIM EXECUTIVE DIRECTOR LEARY: Good morning,
- 9 Madam Chair, members of the Board. It's very awkward
- 10 sitting over there, so I thought I'd step to the podium
- 11 real quick.
- 12 I have a couple of quick items for the Board's
- 13 information. Firstly, as you know, the jurisdiction
- 14 specific taxable sales data from the Board of
- 15 Equalization is of critical importance to the
- 16 jurisdictions in calculating their diversion rates for
- 17 their annual reports.
- 18 For reasons we don't entirely understand, the
- 19 BOE has been significantly late in developing this data
- 20 and releasing it to us so we can use it and put it to use
- 21 for our jurisdictions.
- On June 25th the Board staff sent a letter to
- 23 all annual report coordinators indicating that because
- 24 jurisdictions have been unable to perform diversion rate
- 25 calculations for 2000 until very recently due to this

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- 1 delay, the Board will allow jurisdictions an additional
- 2 month to prepare their annual reports, that is until
- 3 September 1st, 2001.
- 4 As we were preparing the letter, the BOE was
- 5 indicating that the taxable sales data for the third
- 6 quarter of 2000 would be ready in mid to late June.
- 7 However, the Board didn't receive this data until last
- 8 week, July 17th.
- 9 Board staff is currently working overtime to
- 10 update the diversion rate calculators and make the
- 11 information accessible. Once the updates are completed,
- 12 jurisdictions will be informed of their availability.
- 13 This information should be available on our website to
- 14 the jurisdictions this Monday, July 30th.
- 15 As the Board's electric annual report --
- 16 electronic, excuse me -- electronic annual report went
- 17 on-line shortly before the letter was mailed,
- 18 jurisdictions were also informed that they could prepare
- 19 the remainder of their electronic annual report, and it
- 20 was fully functional.
- 21 We are pleased to report that approximately one
- 22 hundred jurisdictions have taken advantage of this
- 23 opportunity, and have already begun filling out their
- 24 annual report.
- 25 In past years jurisdictions have had sixty days

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- 1 or more from the time the diversion rate calculator was
- 2 available until the deadline to file their annual report
- 3 with the Board. However, due to these delays in
- 4 obtaining taxable sales data, there may not be enough
- 5 time for many jurisdictions to meet the extended deadline
- 6 of September 1st. For this reason we plan to be flexible
- 7 in dealing with these situations.
- 8 But additionally, your consideration of agenda
- 9 item 23 on today's agenda, that regarding alternative
- 10 daily cover, will also impact the calculation of some of
- 11 the jurisdiction's diversion rates. Results of that, any
- 12 action on this item today, actually tomorrow, will be
- 13 reflected in diversion rate calculations.
- 14 Another item. On July 11th, Board Member Jones
- and I attended the Catastrophic Disaster Strategic
- 16 Planning Workshop in Sacramento hosted by the Governor's
- 17 Office of Emergency Services and the Federal Emergency
- 18 Management Agency.
- 19 The focus of the workshop was the discussion of
- 20 the impact of a major earthquake in Southern California.
- 21 Although not the most pleasant of subjects, the
- 22 importance of planning and preparing for a major disaster
- 23 of this type was impressed upon all participants.
- 24 The workshop was lead by OES director Dallas
- 25 Jones, and Presidential Joe Alba, the Director of FEMA.

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1 As you might imagine, the challenges associated

- 2 with a catastrophic earthquake are overwhelming, but
- 3 among the most critical is debris management.
- 4 In this exercise conducted at the workshop it
- 5 was projected that if the modeled earthquake would
- 6 generate 120 million tons of debris in Southern
- 7 California, the equivalent of three years of normal
- 8 disposal in this state.
- 9 Board staff will brief you periodically about
- 10 our continuing involvement in developing the disaster
- 11 response plans.
- 12 Quick note on good news from the RMDZ loan
- 13 program. We are pleased to announce the new rate for the
- 14 RMDZ loan program is 5.7 percent, down from 6.5 percent.
- 15 It is effective on all loans approved July through
- 16 December, 2001. We expect the lower interest rates to
- 17 have a positive effect on the number of applications
- 18 submitted.
- 19 The interest rate, as you know, is determined by
- 20 the Board, and adjusted semi-annually as required by
- 21 regulation.
- 22 And lastly, I have an important invitation. The
- 23 fifth annual LEA CIWMB conference entitled "Bridges to
- 24 Common Ground," will be held at the Granlibakken
- 25 Conference Center in Lake Tahoe on August 21st through

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- 1 23rd. This is an opportunity for our staff and the LEA
- 2 staff to network, dialogue, learn, and enhance our
- 3 partnership.
- 4 The 2001 conference will feature a variety of
- 5 solid waste topics determined by the conference steering
- 6 committee. These include closed, illegal, and abandoned
- 7 site investigations; alternatives to landfilling; and
- 8 electronic waste.
- 9 For those of you who haven't participated in a
- 10 prior conference, it's a unique opportunity to meet and
- 11 work with our LEA partners. I'd encourage you to try to
- 12 fit this into your schedule as your participation will be
- 13 greatly appreciated by Board staff and the LEAs.
- 14 Thank you very much, that concludes my report.
- 15 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 16 questions for Mr. Leary?
- Mr. Medina.
- 18 BOARD MEMBER MEDINA: Yes, I had a question on
- 19 the catastrophic committee meeting that you had in regard
- 20 to the Office of Emergency Services.
- 21 INTERIM EXECUTIVE DIRECTOR LEARY: Certainly.
- 22 BOARD MEMBER MEDINA: I represented the San
- 23 Francisco Board of Supervisors on the city's similar
- 24 committee, and one of the first things that I noticed is
- 25 there were no representatives from the disabled community

- 1 present at these meetings, and so I made a
- 2 recommendation, which was accepted, to have
- 3 representatives from the disabled community present. And
- 4 that really made a difference in terms of how we
- 5 approached the emergency.
- 6 Do you know whether there is representation or
- 7 whether those needs have been taken into account?
- 8 INTERIM EXECUTIVE DIRECTOR LEARY: It was a
- 9 really large group and I understand there was a number of
- 10 medical personnel who purported to represent the interest
- 11 of the disabled.
- 12 We didn't get to that kind of specificity in
- 13 this modeling exercise, but as we continue our
- 14 involvement I will certainly make sure that, or I will
- 15 suggest that that participation is encouraged and
- 16 continues in the effort.
- 17 BOARD MEMBER MEDINA: And it's important that,
- 18 you know, they participate from the very beginning.
- 19 INTERIM EXECUTIVE DIRECTOR LEARY: Absolutely.
- 20 BOARD CHAIR MOULTON-PATTERSON: Thanks for
- 21 bringing that up, Mr. Medina.
- 22 Senator Roberti, did you have a question?
- BOARD MEMBER ROBERTI: No questions.
- 24 BOARD CHAIR MOULTON-PATTERSON: Oh, I'm sorry, I
- 25 thought I heard a voice. I'm hearing voices already.

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- 1 Okay. On the agenda -- thank you, Mr. Leary,
- 2 for your report.
- 3 On the agenda, before we go to consent, item
- 4 four was continued from the briefing and will be heard
- 5 directly following the consent calendar under continued
- 6 business items.
- 7 Also item 6, 16, 29, and 33 have been pulled.
- 8 At this time I have items number 1, 11, 12, and
- 9 13 placed on the consent agenda. Would any Board member
- 10 wish to pull any of these items from consent?
- 11 Okay. Hearing none, would the secretary please
- 12 call the roll to approve the consent calendar?
- BOARD SECRETARY VILLA: Eaton.
- BOARD MEMBER JONES: You need a motion. I'll
- 15 second your motion.
- 16 BOARD CHAIR MOULTON-PATTERSON: I'm sorry, I
- 17 guess I can't still blame jet lag, can I?
- 18 BOARD MEMBER EATON: I think it's the stadium
- 19 seating actually.
- 20 BOARD CHAIR MOULTON-PATTERSON: Right. Okay.
- 21 Yeah. So we have a motion by Moulton-Patterson, seconded
- 22 by Board Member Jones to approve items 1, 11, 12, 13 of
- 23 our consent calendar.
- 24 Please call the roll.
- 25 BOARD SECRETARY VILLA: Eaton.

- 1 BOARD MEMBER EATON: Aye.
- 2 BOARD SECRETARY VILLA: Jones.
- 3 BOARD MEMBER JONES: Aye.
- 4 BOARD SECRETARY VILLA: Medina.
- 5 BOARD MEMBER MEDINA: Aye.
- 6 BOARD SECRETARY VILLA: Paparian.
- 7 BOARD MEMBER PAPARIAN: Aye.
- 8 BOARD SECRETARY VILLA: Roberti.
- 9 BOARD MEMBER ROBERTI: Aye.
- 10 BOARD SECRETARY VILLA: Moulton-Patterson.
- BOARD CHAIR MOULTON-PATTERSON: Aye. The
- 12 consent calendar is approved, thank you.
- 13 So we go to item four discussion of and request
- 14 for direction on Bureau of State Audit Report
- recommendation regarding the Board's 18 month inspection
- 16 program.
- 17 And Ms. Nauman will be giving that report.
- 18 INTERIM EXECUTIVE DIRECTOR LEARY: I'm sorry,
- 19 Madam Chair, we've had a mix-up in signals and we're not
- 20 prepared to put that item on today, I apologize for that.
- 21 BOARD CHAIR MOULTON-PATTERSON: Oh, okay. Then
- 22 will it be continued until the next, until the August
- 23 meeting?
- 24 INTERIM EXECUTIVE DIRECTOR LEARY: Tomorrow.
- 25 BOARD CHAIR MOULTON-PATTERSON: Oh, tomorrow,

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- 1 great.
- 2 And I would like to announce to the audience
- 3 that we will be going through item 22 today, that is our
- 4 intent to have everything up to and including number 22
- 5 today, and tomorrow we'll go through 23 to the end of the
- 6 agenda.
- 7 Okay. So we'll hear number four tomorrow.
- 8 And that takes us to our first item of new
- 9 business, item number two, consideration of staff
- 10 recommendations for addressing the impacts of antifreeze
- 11 on public health and safety in California.
- 12 Good morning.
- MS. WARD: Good morning. I'm Anna Ward, staff.
- 14 The California Environmental Protection Agency
- and the Board are responsible for protecting the public
- 16 health and safety and the environment of the state. And
- 17 as the lead agency for household hazardous waste
- 18 management in the state, it's the Board's mandate to
- 19 inform and promote to the public the public use and
- 20 storage of products that contain hazardous substances,
- 21 and on safer substitutes for products containing
- 22 hazardous substances.
- 23 At the August, 2000 Board meeting, staff
- 24 presented background information and findings on the
- 25 impacts of antifreeze use.

- 1 The Board directed staff to continue to research
- 2 the highest options that had potential to reduce the
- 3 number of human and animal poisonings from antifreeze
- 4 exposures.
- 5 Today I will present two alternatives for the
- 6 Board to consider. Antifreeze is formulated with
- 7 ethylene glycol which is an odorless, sweet tasting
- 8 poisonous chemical. Four ounces of ethylene glycol is a
- 9 lethal dose for a 150 pound adult. A cat can receive a
- 10 lethal dose from as little as one teaspoon of antifreeze,
- 11 while two tablespoons can kill a ten pound dog.
- 12 The alternative propylene glycol antifreeze
- 13 formulation is much less toxic. The fatal dose level for
- 14 the alternative would be more than 32 ounces for adults.
- 15 So ethylene glycol is at least eight times more toxic
- 16 than the alternative propylene glycol. This is very
- 17 important because the volumes ingested are commonly
- 18 small.
- 19 In 2000 the California Poison Control System
- 20 Hotline received 564 ethylene glycol based antifreeze
- 21 exposure calls. There were 69 reported exposures for
- 22 children under seven years old. There were five
- 23 exposures that the system did not follow whose outcome
- 24 were described as potentially with toxic effects.
- 25 Nationally there were over 4,900 unintentional

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- 1 human exposure calls in 1998. The nine adult deaths that
- 2 occurred were most likely intentional.
- 3 These numbers are only from the calls made to
- 4 hotlines, so it is reasonable to assume that more
- 5 exposures have occurred.
- 6 Children are protected from antifreeze
- 7 poisonings because of child resistant caps, but more
- 8 needs to be done as an additional safety for them.
- 9 Leaks from improperly maintained motor vehicles
- 10 and improper storage and illegal disposal lead to
- 11 thousands of animal exposures each year. Animal
- 12 exposures are more difficulty to quantify because
- 13 veterinarians are not required to report poisoning
- 14 occurrences.
- 15 A national survey of veterinarians found that
- 16 two of every three vets see at least one accidental
- 17 ethylene glycol poisoning each year. This would amount
- 18 to over 7,000 poisoning exposures annually in California
- 19 alone.
- This is believed to be only a partial picture of
- 21 the exposures. There are uncounted numbers of domestic
- 22 animals not taken to vets that die, while others may
- 23 simply never return home. And then there are wildlife
- 24 that have no chance of receiving medical treatment.
- 25 Option one for the Board to consider is banning

22

- 1 the use of ethylene glycol formulated antifreeze and
- 2 replacing it with the much less toxic alternative
- 3 propylene glycol formulated antifreeze.
- 4 This option is believed to offer the greatest
- 5 potential to reduce the number of antifreeze poisonings,
- 6 but there are a number of significant issues that would
- 7 have to be addressed to implement such a change.
- 8 These challenges are addressed in the agenda
- 9 item and include the mixing and compatibility
- 10 formulations, recycler recycling infrastructure issues,
- 11 and propylene glycol availability issues.
- 12 Staff would like the Board to know that some
- 13 European countries allow only the alternative, propylene
- 14 glycol based antifreeze, to be sold at the retail level.
- 15 Other European countries' retailers are voluntary selling
- 16 the alternative exclusively in their stores. And some
- 17 countries do not allow the sale of the ethylene glycol
- 18 antifreeze in stores where food is sold, but do allow the
- 19 alternative propylene glycol antifreeze.
- 20 Option two is to consider the addition of an
- 21 aversive agent to ethylene glycol based antifreeze to
- 22 deter ingestion and reduce the severity of human and
- 23 animal exposures. Denatonium benzoate, a bittering
- 24 agent, is effective in repelling humans from continued
- 25 ingestion.

23

1 In 1993 the Governor of California vetoed a bill

- 2 to require adding this aversive agent to ethylene glycol
- 3 based antifreeze. The Governor said that denatonium
- 4 benzoate had not been proven to deter animals, and its
- 5 use would not decrease ingestion.
- 6 Also, even if the number of ingestions remains
- 7 the same, the number, the amount consumed would decrease,
- 8 reducing the severity of the exposure.
- 9 Extensive data to prove the bittering agent's
- 10 effectiveness on animals is not available. From studies
- 11 stuff has just recently viewed, however, it has been
- 12 shown that animals are indeed deterred from continuing to
- 13 consume liquids and food that contain denatonium
- 14 benzoate.
- 15 Because of the variability of the animal
- 16 population, it would be costly to conduct studies to
- 17 completely quantify effectiveness. Staff, however, does
- 18 believe there is enough information on the efficacy of
- 19 denatonium benzoate to warrant its use in antifreeze.
- 20 It is important to note that there is one
- 21 ethylene glycol antifreeze manufacturer that voluntarily
- 22 puts this bittering agent into one hundred percent of its
- 23 after market ethylene glycol based antifreeze. This
- 24 constitutes five percent of the total amount of
- 25 antifreeze used in the United States annually.

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1 This amount, it does not include the bittering

- 2 agent that is put into antifreeze in Oregon. Oregon law
- 3 requires the addition of the aversive bittering agent,
- 4 denatonium benzoate, to all ethylene glycol based
- 5 antifreeze sold at the retail level.
- 6 Massachusetts has this year introduced a bill to
- 7 add an aversive agent to antifreeze also.
- 8 Several countries require the addition of
- 9 denatonium benzoate to the ethylene glycol based
- 10 antifreeze as well.
- 11 The American Association of Poison Control
- 12 Centers recommended years ago that aversive agents be
- 13 added to a few select toxic substance in products
- 14 intended for public use, one of which is ethylene glycol.
- 15 Aversives have been added to other products,
- 16 including certain garden products, cleaning products,
- 17 toiletries, paints, and animal products.
- 18 The addition of denatonium benzoate does not
- 19 present the significant impacts that a changeover to
- 20 propylene glycol based antifreeze would.
- 21 Because this aversive bittering agent is in a
- 22 very low concentration in the antifreeze product, there
- 23 are no formulation issues; there are no impacts on the
- 24 recycling process infrastructure, and the volume of
- 25 denatonium benzoate required is available.

25

- 1 Similar to ethylene and propylene glycols,
- 2 denatonium benzoate biodegrades. The addition of this
- 3 bittering agent to all antifreeze sold in California
- 4 would cost less than \$500,000 in an annual sales market
- 5 of \$100 million annually. This constitutes a two and a
- 6 half cent increase in the cost of an approximately \$5
- 7 product.
- 8 The cost to add the bittering agent is minimal
- 9 compared to human and animal medical costs that could be
- 10 avoided, and then there are extended medical care costs
- 11 for poisoning occurrences, including loss of work time,
- 12 not to mention mental suffering and interment costs of
- 13 animals.
- 14 As mentioned, there is some voluntary
- 15 manufacturer support of the use of the bittering agent.
- 16 Industry as a whole supports public education efforts to
- 17 prevent exposure and poisonings.
- 18 The Greater Chemical Industry produced a video
- 19 on safe use and storage and disposal of antifreeze
- 20 several years ago, and it is aired as a PSA.
- 21 Industry has proposed to develop a new video,
- 22 and staff has recommended at a minimum that the
- 23 1-800 cleanup number be included in the video as a source
- 24 of pollution prevention information, and recycling
- 25 locations.

- 1 Staff will revise the Board's antifreeze fact
- 2 sheet to educate residents and parents on the safe
- 3 handling of antifreeze, however the Board does not have
- 4 funds to support outreach.
- 5 At this time staff believe the Board should
- 6 apply the precautionary principle which simply states
- 7 that, "A lack of full scientific certainty shall not be
- 8 used as a reason for postponing cost-effective measures
- 9 to prevent environmental degradation on human impacts --
- 10 human health impacts.
- 11 The option to add an aversive agent can be
- 12 implemented immediately at a very low cost, with minimal
- 13 if any impacts to manufacturing and recycling operations
- 14 or to the use of the antifreeze products.
- 15 Considering all the information and issues,
- 16 staff recommends that the Board approve option two to
- 17 significantly reduce the impact on the health and safety
- 18 that occurs from the use of antifreeze in California.
- 19 Thank you. Do you have any questions?
- 20 BOARD CHAIR MOULTON-PATTERSON: Questions, Board
- 21 members?
- Mr. Eaton.
- 23 BOARD MEMBER EATON: I was handed a packet of
- 24 letters.
- 25 BOARD CHAIR MOULTON-PATTERSON: I was going to

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- 1 ex parte them for everybody.
- 2 BOARD MEMBER EATON: Could you do that?
- 3 BOARD CHAIR MOULTON-PATTERSON: Yes. Thank
- 4 you. I also received a packet just now and I want to ex
- 5 parte then, and they are support letters, letters in
- 6 support of staff recommendation. And I'll ex parte them
- 7 for all the Board members.
- 8 M. Elizabeth Deane, Kira Holmquist, Joan
- 9 Skorimara, Sharon Dowel, Evelyn Heller, Nancy Dumas, Jack
- 10 Meeks, Susan Sanders, Bob and Nancy Bryslin, Jay
- 11 Harker -- Jana Harker, and Donald T. Lee. So if you'll
- 12 ex parte those for all the Board members.
- 13 Any questions or comments at this time?
- Mr. Eaton.
- BOARD MEMBER EATON: I have a question or two.
- 16 Could you please explain the difference in corrosive
- 17 properties of each of the, what is currently in
- 18 antifreeze and what you're proposing?
- MS. WARD: Oh, I'm not sure that I understand
- 20 the question.
- 21 BOARD MEMBER EATON: Well my understanding is,
- 22 in speaking with individuals that do a lot of the
- 23 recycling at Yosemite National Park when I was there,
- 24 that one of the issues that they have is the corrosive
- 25 nature of the additive that you're asking for is more

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- 1 corrosive, and therefore there's a greater likelihood of
- 2 your unintended corrosive of hoses in radiators, and
- 3 therefore they're fearful that it will actually increase
- 4 the poisoning of the animals.
- 5 So what background do we have on the corrosive
- 6 nature of the additive?
- 7 BOARD MEMBER EATON: You're talking about the
- 8 denatonium benzoate?
- 9 BOARD MEMBER EATON: Uh-huh.
- 10 MS. WARD: Well it does biodegrade. It is a --
- 11 BOARD MEMBER EATON: Does it corrode more like,
- 12 you know, in our radiators? I mean that's what they were
- 13 worried about. They felt -- well I mean, what do we
- 14 have? Do we have any background on the corrosive nature?
- MS. WARD: We haven't found anything to show
- 16 that there is a problem with it. They've been using it
- in the United Kingdom for a number of years now, and they
- 18 haven't had any problems with it.
- 19 And there have been other issues that have
- 20 arisen, like people think there's a problem with it
- 21 getting into the groundwater and being a problem there,
- 22 but because it biodegrades that it won't be, after it
- 23 breaks down, I mean it's not there anymore.
- 24 Again it does, it is a, slower to biodegrade,
- 25 but then again you have to think -- well I don't know if

- 1 this is really an argument, I mean how much of it is
- 2 actually going to be illegally disposed of. I mean our
- 3 key is to not have it disposed of at all, albeit
- 4 illegally.
- 5 BOARD MEMBER EATON: Absolutely. I mean we
- 6 should have a program for proper disposal, but that's
- 7 what they were using it for, they have a recycling
- 8 operation, they were the leaders, I think, in the
- 9 National Park System on that.
- 10 One of the issues they had was basically the
- 11 changeover costs, and you said that those would be
- 12 minimal.
- 13 MS. WARD: Well with the denatonium benzoate it
- 14 comes out in the beginning of the process for recycling
- in terms of when they're recycling the product, so there
- 16 isn't an issue there at all.
- 17 And the other would be the spillage, and that
- 18 would be as long as it takes to biodegrade.
- 19 BOARD MEMBER EATON: Is there a different
- 20 process that's involved with taking out one over the
- 21 other?
- MS. WARD: You mean between the propylene glycol
- 23 and the denatonium?
- 24 BOARD MEMBER EATON: Yeah.
- 25 MS. WARD: Let's see. No, you know, I don't

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- 1 know all the details of the actual process of recycling,
- 2 but I know that in the denatonium benzoate, that will
- 3 come out in the first phase of the processing, I guess up
- 4 to a certain temperature, and that's out of there.
- 5 But then with the propylene glycol and the
- 6 ethylene glycol, when those are reprocessed, of course
- 7 they're reprocessing to save the product, it's just
- 8 taking out the heavy metals and doing whatever they have
- 9 to do to make it back into antifreeze.
- 10 And I know that there's probably someone here
- 11 that knows a lot more about this than I do that will
- 12 probably be speaking, and I don't know if they might
- 13 address that.
- 14 BOARD MEMBER EATON: Well then, maybe I'll save
- 15 the questions for them. Thank you.
- 16 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 17 other questions at this time? We have a number of
- 18 speakers. Should we go ahead, Board Members? Okay.
- 19 Thank you, Ms. Ward.
- 20 Beverlee McGrath of the Doris Day Animal League.
- MS. McGRATH: Hi, Beverlee McGrath, Western
- 22 Regional Director of the Doris Day Animal League, and I'd
- 23 like to thank you for even considering this issue.
- Naturally our first preference would be a
- 25 complete ban on ethylene glycol. It's a known

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- 1 carcinogen. It's extremely lethal, as Anna Ward
- 2 expressed to you, and the danger to pets is just
- 3 overwhelming.
- 4 There are so many reports of the kidney failure
- 5 which leads to the death, it's a very slow, painful
- 6 death, and we see no reason for anyone who's concerned
- 7 about human and pet safety to even continue with the
- 8 production of ethylene glycol antifreeze. That would be
- 9 our first preference.
- 10 However, in 1993 Doris Day Animal League was the
- 11 sponsor of legislation to add the denatonium benzoate to
- 12 the ethylene glycol antifreeze. Assemblyman Jack
- 13 O'Connell carried the bill on the Assembly side, and
- 14 Senator David Roberti very brilliantly carried it on the
- 15 Senate side.
- The bill was vetoed because of the automotive
- industries opposition, the California Manufacturer's
- 18 Association, and the California Chamber of Commerce, and
- 19 they stated at that time there were not studies that
- 20 showed that, in effect, the denatonium benzoate was
- 21 effective in deterring any ingestion of the ethylene
- 22 glycol antifreeze. It was supported by the California
- 23 Poison Control Centers and all of the medical community.
- 24 Since that time a new company manufactured in
- 25 India C-Tech Corporation, has done extensive studies on

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- 1 the ingestion of animal, of antifreeze with animals and
- 2 humans, and they have conclusively concurred that it is,
- 3 in fact, a deterrent, and it will work very well in the
- 4 ethylene glycol antifreeze.
- 5 And to address your concerns, there are no
- 6 studies that show in any way that it is more corrosive in
- 7 any way than the ethylene glycol. So I don't know what
- 8 you were referring to, and I have submitted a whole pile
- 9 of stuff to Anna Ward on the different studies that show
- 10 the toxicity of ethylene glycol, the non-toxicity of
- 11 propylene glycol, and the effectiveness of denatonium
- 12 benzoate which, as you heard from Anna, is used
- 13 throughout Europe in the antifreeze.
- 14 Industry continues to be concerned, they say,
- 15 about human and pet safety, and yet you will hear today
- 16 I'm sure every argument imaginable as to why denatonium
- 17 benzoate should not be added to antifreeze, and why
- 18 nothing should be done at all, that they feel education
- 19 is the answer.
- 20 We don't feel that way. We feel that the
- 21 bittering agents are there, they're effective, we've
- 22 shown they're effective; we would love for you to do our
- 23 second choice which is to support legislation that would
- 24 require the addition of denatonium benzoate.
- 25 Senator Jack O'Connell has approved the language

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- 1 that I have submitted to staff for carrying this bill
- 2 next year, and we would hope that you would support it
- 3 and approve this and we can move forward.
- 4 Doris Day Animal League is committed to doing
- 5 all of the lobbying that is necessary, coordinate all of
- 6 the testimony at the committee hearings, and C-Tech has
- 7 agreed to actively support this legislation.
- 8 So we would hope that you would go forward with
- 9 the second choice which is to add the denatonium
- 10 benzoate.
- Do you have any questions?
- 12 BOARD CHAIR MOULTON-PATTERSON: Thank you, Ms.
- 13 McGrath. Any questions?
- Mr. Paparian.
- 15 BOARD MEMBER PAPARIAN: Thank you. I have a
- 16 communication from the opponents of adding the bittering
- 17 agent suggesting that the Humane Society concluded that
- 18 there was no data to show that aversive agents prevented
- 19 ingestion by animals. You're suggesting that there is
- 20 information, right?
- 21 MS. McGRATH: There is information. I have
- 22 submitted that to Anna Ward. It's fairly new information
- 23 C-Tech has just recently started distributing in this
- 24 country three months ago, so perhaps they were not aware
- 25 of the studies and the data that you now have at your

- 1 disposal.
- 2 BOARD MEMBER PAPARIAN: Okay. Thank you.
- 3 MS. McGRATH: Thank you.
- 4 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 5 BOARD MEMBER JONES: Is this organization in
- 6 India, are they the only providers of this material?
- 7 MS. McGRATH: No, they're not. Bitrex has been
- 8 the leader in producing denatonium benzoate and selling
- 9 it in this country. They, their headquarters, they were
- in Scotland, now they're in England; they were the leader
- 11 and they still remain the leader as far as distribution;
- 12 however, their studies are extremely limited, they only
- 13 conducted one study and I think there were less than
- 14 fifteen animals involved and no humans. So Proctor and
- 15 Gamble was involved with them, but they're the leader.
- So now we have C-Tech which has aversion, and we
- 17 also have Ro-Pel by Burlington. So those are the three
- 18 leading manufacturers of denatonium benzoate.
- 19 BOARD MEMBER JONES: Okay.
- 20 BOARD CHAIR MOULTON-PATTERSON: Any other
- 21 questions?
- Thank you, Ms. McGrath.
- MS. McGRATH: Thank you.
- 24 BOARD CHAIR MOULTON-PATTERSON: Elizabeth Deane.
- 25 MS. DEANE: Good morning. I'm Elizabeth Deane,

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- 1 I'm with Paul Hastings, and I'm here on behalf of Demenno
- 2 Kerdoon. Demenno Kerdoon is one of the largest recyclers
- 3 of antifreeze in California. And I want to speak really
- 4 just to the ban issue. We don't have a lot to say on the
- 5 use of aversive agents, we don't oppose that.
- 6 With respect to the ban, there are just some
- 7 special considerations on the recycling side. Unlike
- 8 manufacturers of new product, recyclers have to take
- 9 whatever they get. And even if you put a ban on the use
- 10 of ethylene glycol and the manufacturer of virgin
- 11 product, you're going to continue to have spent product
- 12 over the years as people gradually empty out their
- 13 radiators.
- 14 And we will have no market for that if we are
- 15 required as recyclers not to resell recycled ethylene
- 16 glycol.
- So we're asking, first of all, that with respect
- 18 to if a ban is imposed or if legislation is put forward
- 19 to put a ban into place, that recyclers be exempted from
- 20 that and be allowed to continue to sell recycled ethylene
- 21 glycol until it naturally, until the stream naturally
- 22 ends.
- 23 And then with respect to kind of logistical
- 24 problems on the recycling side, even if a ban is not
- 25 imposed on recyclers, we have certain constraints in

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- 1 terms of processing propylene glycol and processing
- 2 ethylene glycol.
- 3 With ethylene glycol we can have up to fifteen
- 4 percent of other kinds of glycol in the mixture.
- 5 With propylene glycol we can only have up to one
- 6 percent under ASTM standards.
- 7 So if we gradually increase the amount of
- 8 propylene glycol, and we're continuing to sort of have
- 9 these two streams over the years as the use of ethylene
- 10 glycol gradually decreases, we will have a situation
- 11 where we won't be able to recycle the product unless the
- 12 two streams are segregated; and that creates sort of
- 13 logistical problems with respect to how we go about
- 14 keeping those streams separate at the generator level,
- 15 and then also at the recycling facility, how we keep
- 16 those streams separate; because everything that we use in
- 17 terms of our equipment, tanks and so on, would have to be
- 18 permitted.
- So if a ban were considered and legislation were
- 20 put forward, we would ask that these logistical issues be
- 21 considered, and that we be given some kind of
- 22 consideration as to permitting and that sort of thing.
- So I guess I'll open it up for questions. I've
- 24 already submitted these issues in writing, and I'd be
- 25 happy to answer any questions.

- 1 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 2 Questions? I see none.
- 3 Thank you very much for being here.
- 4 MS. DEANE: Thank you.
- 5 BOARD CHAIR MOULTON-PATTERSON: Laurie Nelson.
- 6 Good morning.
- 7 MS. NELSON: Good morning, Madam Chair and
- 8 members. I'm Laurie Nelson, I'm representing Apgascap
- 9 which is the antifreeze association.
- 10 And with me today are representatives from the
- 11 Prestone Company, Dr. Peter Woyciesjes, and he'll be able
- 12 to answer any technical questions you may have after my
- 13 presentation.
- One of their three manufacturing plants is
- 15 located in Torrance, California. So they are invested in
- 16 California, they have a presence in California, and we
- 17 want to be responsive to California's concerns.
- 18 What I want to share with the Board today are
- 19 two things; what we've done to date that shows how
- 20 committed we actually are to product stewardship.
- 21 And number two, why, as a result of that, we
- 22 have such grave concerns with what your staff is
- 23 recommending today.
- Just two initial points, and that is, we are
- 25 talking about consumer product companies. And because

- 1 we're consumer product companies, we care about the
- 2 consumer. That relationship is key to our business.
- 3 Secondly, we're also talking about a high volume
- 4 product. We're talking about seventeen million gallons
- 5 sold annually in California. So we do not take this
- 6 proposal lightly.
- 7 So on the history of product stewardship. We
- 8 share the Board's concern with any unintentional exposure
- 9 to our product, and we have been workings for years to
- 10 lessen the impact of our product.
- 11 Some of the voluntary steps we've taken were
- 12 child resistant caps before they were mandated. As an
- 13 additional safety measure we have foil on top to help
- 14 prevent spills.
- 15 Label warnings on safe use and storage and
- 16 disposal.
- We underwrite calls to the National Animal
- 18 Poison Control Center, which means that there's no cost
- 19 to anyone calling in on antifreeze calls.
- 20 We have a collaborative partnership with the
- 21 ASPCA.
- 22 We've sponsored educational efforts on Antizol
- 23 which is the antidote FDA approved for antifreeze in
- 24 1997.
- We have an 800 number.

- 1 We have a website.
- 2 And we have extensive distribution of public
- 3 service announcements.
- 4 We think that all of this activity has been very
- 5 successful, and I think it's reflected in the low numbers
- 6 of exposures.
- 7 California's Poison Control Center receives
- 8 300,000 calls annually. Of that, only 67 of those calls
- 9 are for kids that are exposed under six to antifreeze.
- 10 And those are not all ingestions, those are exposures or
- 11 questions parents may have. None had major or even
- 12 moderate effects, and there have been no deaths in
- 13 children under six due to antifreeze since they started
- 14 collecting data in 1983. The only deaths, as Anna
- 15 stated, were from adult male suicides.
- But even with these low numbers you could say,
- 17 "If you are truly committed, why don't you just add the
- 18 bittering agent?" And your staff report indicates it's
- 19 not all that expensive. We figure a little bit more,
- 20 maybe three to five cents.
- 21 So let me just say two things:
- One, it's not the money.
- 23 And two, it all comes down, again, to product
- 24 stewardship and the unknowns.
- 25 The two major factors are, as I mentioned, the

- 1 unknowns; and then I also want to go to the position on
- 2 the experts in public safety and what they have to say on
- 3 aversive or bittering agents.
- First the unknowns on these aversive agents.
- 5 There's no complete toxicity profile that's been done on
- 6 these agents. There's limited information on chronic
- 7 human exposure. There's a lack of data on
- 8 carcinogenicity, reproductive toxicity, and denatonium
- 9 benzoate does not totally biodegrade, thus the
- 10 environmental impact is unknown.
- 11 Now I want to go to the, what the experts have
- 12 to say. And if you'll indulge me, I just want to do a
- 13 couple of direct quotes.
- 14 The first is from the American Association of
- 15 Poison Control Centers. This is the 1993 letter to
- 16 California when that bill Ms. McGrath mentioned was going
- 17 through. They say,
- 18 "Children will drink relatively
- 19 large amounts of products, such as
- 20 kerosene, that are quite unpalatable
- 21 to adults. It is extremely unlikely
- 22 that adding Bitrex will prevent
- 23 poison exposures. Before legislation
- is passed requiring the addition of
- 25 aversive agents to products, it's

1	critical to determine whether their
2	addition would limit the poisoning
3	frequency or severity and would not
4	produce additional problems."
5	And this is consistent with current Consumer
6	Products Safety Commission's position as well.
7	And on the Consumer Products Safety Commission,
8	this is the premiere federal agency charged with
9	protecting the consumer. And what they have to say is
10	that,
11	"The lack of effectiveness data
12	and concerns about the environmental
13	impact of widespread aversive agent
14	use were major issues in 1992. Very
15	little new information about the
16	effectiveness of bittering agents has
17	been generated since that study was
18	completed. The majority of deaths
19	and injuries from antifreeze appear
20	to be intentional abuse and suicides
21	by adults."
22	And finally they,
23	"Appreciate the concern by the
24	American Medical Association which
25	made this proposal, however, at this

42 time adequate information is not 1 available for staff to recommend a 2 3 bittering agent to ethylene glycol antifreeze." 4 Just two more quick ones. One is the National 5 Animal Poison Control Center. They conducted a 6 7 literature review in '99 searching for published research 8 describing the efficacy of denatonium benzoate, Bitrex, 9 as a deterrent to ingestion of substances by dogs or 10 cats. 11 "We were unable to locate scientific data supporting the 12 13 deterrent benefits of denatonium 14 benzoate in dogs or cats. A query of veterinary toxicologists also failed 15 to reveal knowledge of published data 16 that may have been missed during the 17 18 literature search." 19 BOARD MEMBER ROBERTI: Madam Chair. 20 BOARD CHAIR MOULTON-PATTERSON: Senator Roberti. BOARD MEMBER ROBERTI: I think Ms. McGrath's 21 testimony addressed that. But assuming that your 22 testimony is absolutely correct, even if there is no 23 information that the animal won't ingest, once it's 24

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ingesting a bittering agent they'll ingest less, and I

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- 1 don't think your data goes to that.
- 2 And the amount of a poisoning agent that you
- 3 ingest is every bit as important as to whether they're
- 4 ingesting it at all as to whether it's lethal or not.
- 5 MS. NELSON: Oh, absolutely, Senator, but I
- 6 think the point of the National Animal Poison Control
- 7 Center was that it wasn't a deterrent, the bittering
- 8 agent did not deter dogs or cats.
- 9 BOARD MEMBER ROBERTI: Assuming that's the case,
- 10 and just for point of argument I don't accept it, but I'm
- 11 just trying to make the point that it doesn't get to the
- 12 other point, and that's the amount that's ingested.
- 13 Even if it were not a deterrent to ingesting, it
- 14 doesn't indicate that once, once the animal, or for that
- 15 matter a human being tastes, a child, for example, tastes
- 16 how bitter it is, they're not going to take too much
- more.
- MS. NELSON: Well Proctor and Gamble I think was
- 19 referred to earlier. And back in '91 they have done
- 20 relatively extensive studies on a bittering agent, they
- 21 had temporarily added it to a detergent. And they found
- 22 no lessening of either ingestion or dose because of the
- 23 addition of a bittering agent, which is one of the
- 24 reasons the Governor vetoed the bill.
- 25 But just to finish up if I might, and that's

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with the Federal Department of Agriculture in 1999, and
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    this is again a quote:
 3
                    "However, there is little or no
               evidence that these substances
 4
 5
               effectively deter consumption by any
               species under anything but the most
 6
              artificial circumstances."
 7
 8
              And then I just want to finish up, because some
 9
    of you have probably heard that Oregon has passed a law
     that requires the addition of Bitrex to antifreeze, and
10
11
    you may say, "Well, if Oregon did it, why can't
    California?" And I just want to make three points on
12
13
    Oregon.
14
              The first is in 1993, this is Oregon's
     Department of Environmental Quality, and what they say
15
16
    is:
                    "We have concluded there is
17
18
               insufficient data available to
19
              perform a reliable environmental fate
20
              assessment of this chemical at this
              time."
21
22
              Two, because of that, the industry was granted
    immunity from liability for any injuries, deaths, or
23
24
    property damage as a result of including an aversive
25
    agent in recognition of that complete lack of data.
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1 Finally, the Journal of Public Health published

- 2 an article in 2000 that said,
- 3 "We can't measure the
- 4 effectiveness of Oregon's rule in
- 5 preventing serious injury or illness,
- 6 because of the low numbers of serious
- 7 injuries involving antifreeze."
- 8 I'm not saying -- like I said, we share your
- 9 concern, we want to work with you, we want to limit
- 10 unnecessary exposures as much as possible.
- 11 I have with me Jeannine Lane who would like to
- 12 go into some detail about what the industry has done and
- 13 what we'd like to do as far as education of the consumer.
- 14 Again, I have Dr. Peter Woyciesjes who will
- 15 answer any technical questions you have about this
- 16 presentation.
- 17 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 18 other questions at this time? Okay, then we'll have
- 19 Jeannine Lane, Honeywell Consumer Products Group.
- 20 MS. LANE: Good morning, Madam Chair, members of
- 21 the Board and staff, and I thank you for the opportunity
- 22 to be here with you this morning.
- 23 As Ms. Nelson noted, my name is Jeannine Lane,
- 24 and I'm the chairman of an industry association comprised
- 25 of the major antifreeze manufacturers in North America.

- 1 I'm also the Vice President of Honeywell
- 2 Consumer Products Group which are the makers of Prestone
- 3 antifreeze, and as Laurie noted, we have a significant
- 4 presence right here in Torrance, California with the
- 5 antifreeze plant.
- I wanted to give you just a little background on
- 7 our product stewardship program. Specifically, our
- 8 public service announcement programs that we've had in
- 9 place since 1995.
- 10 In 1995 our industry group developed and
- 11 initiated a public service campaign in order to educate
- 12 the public on the proper use, storage, recycling, and
- 13 disposal of antifreeze products.
- 14 Together with the American Association of Poison
- 15 Control Centers, we produced public service announcement
- 16 for radio and T.V. distribution. These public service
- 17 announcements were distributed in both English and
- 18 Spanish languages. The PSA was played often and placed
- 19 in A.C. Neilson's top fifteen most frequently played
- 20 PSA's. And through 1998 alone registered over one
- 21 billion viewer impressions nationwide.
- We didn't stop there. We maintained media
- 23 reports in order to ensure that these PSA's were getting
- 24 the distribution and the play we required.
- 25 Now, as with any program you have to keep things

- 1 fresh, you have to keep your stewardship ongoing and
- 2 daily, and as a result of that, in 2000 we decided that
- 3 we were going to prepare a new public service
- 4 announcement for national distribution.
- 5 This new series will be produced right here in
- 6 California using local representative demographics. As
- 7 with our successful first public service announcement,
- 8 we will produce both English and Spanish versions for
- 9 network, cable, and radio distribution.
- 10 We are going to work with a third party
- 11 consultant who is going to be a specialist in this area
- 12 to ensure national penetration. And we will support the
- 13 launch and the rollout of the public service announcement
- 14 with extensive press releases by each of the industry
- members.
- We, like the Consumer Products Safety
- 17 Commission, believe in the proven poison prevention
- 18 programs of child resistant closures, which we maintain
- 19 on all our antifreeze products; of appropriate packaging
- 20 and labeling which we maintain on all our antifreeze
- 21 products; and of parental education.
- 22 With our newest PSA program, we believe the
- 23 circle is complete, and we look forward to supporting
- 24 this with the Integrated Waste Management Board.
- 25 That's all I have, and I'd be happy to answer

- 1 any questions.
- 2 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 3 questions at this time for Ms. Lane? Thank you very
- 4 much.
- 5 I have, the last speaker slip I have is Dr.
- 6 Peter M. --
- 7 MS. NELSON: Woyciesjes.
- 8 BOARD CHAIR MOULTON-PATTERSON: Woyciesjes,
- 9 thank you. And it says on here you're available to
- 10 answer technical questions.
- 11 Did you have anything you'd like to speak on, or
- 12 do you just want to reserve time for questions?
- DR. WOYCIESJES: If there are any questions I'd
- 14 be happy to answer them.
- 15 BOARD CHAIR MOULTON-PATTERSON: Board members,
- 16 any questions for Mr. -- Dr. --
- BOARD MEMBER PAPARIAN: I think Mr. Eaton may be
- 18 first.
- 19 BOARD CHAIR MOULTON-PATTERSON: I'm sorry, Mr.
- 20 Eaton.
- 21 BOARD MEMBER EATON: I just want to see if I
- 22 could get an answer to what I was, discussed when I was
- 23 at the Assembly about the corrosive properties of each of
- 24 the respective formulas.
- DR. WOYCIESJES: In terms of the denatonium

- 1 benzoate, at the levels that are currently being used,
- 2 there are no negative corrosivity issues in the cooling
- 3 system. So that is not an issue.
- 4 BOARD MEMBER EATON: Thank you.
- 5 BOARD CHAIR MOULTON-PATTERSON: Thank you. Mr.
- 6 Medina and then Mr. Paparian.
- 7 BOARD MEMBER MEDINA: Madam Chair, I did have a
- 8 question of staff or whoever might answer this, and that
- 9 is in regard to whether there are any possible safe
- 10 markets for ethylene glycol besides for use as an
- 11 antifreeze?
- DR. WOYCIESJES: I do know that ethylene glycol
- is used extensively in airplane de-icing, de-icing of
- 14 coal and railroad cars, de-icing of roads and bridges, so
- 15 it is used pretty extensively as a de-icer.
- BOARD MEMBER MEDINA: So there are other markets
- 17 and other uses for it besides as an antifreeze?
- DR. WOYCIESJES: Correct.
- 19 BOARD MEMBER MEDINA: Thank you.
- 20 BOARD CHAIR MOULTON-PATTERSON: Thank you. Mr.
- 21 Paparian.
- BOARD MEMBER PAPARIAN: Thank you. The, Ms.
- 23 Nelson suggested that there are concerns about the use of
- 24 the bittering agent, and those concerns relate to the
- 25 safety and effectiveness, the human safety of the

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- 1 bittering agent, and the effectiveness of the bittering
- 2 agent.
- 3 Are you or did anyone you know of do any
- 4 research on those topics or on alternative bittering
- 5 agents that could pass the test of being effective and
- 6 safe?
- 7 DR. WOYCIESJES: There have been a number of
- 8 studies conducted over the years and were summarized by
- 9 the U.S. Consumer Product Safety Commission at a various
- 10 number of bitterants. None of the bitterants were
- 11 effective, could be proven effective in deterring
- 12 ingestion.
- The choice of denatonium benzoate, they have
- 14 shown that it is not biodegradeable, there have been a
- 15 number of studies that were summarized by U.S. Consumer
- 16 Products Safety Commission that showed that the only part
- 17 of the denatonium benzoate molecule that was
- 18 biodegradeable was the benzoate, and the denatonium
- 19 portion was persistent in the environment.
- 20 BOARD MEMBER PAPARIAN: Are you or anybody
- 21 associated with the industry doing research to try to
- 22 find a more effective bittering agent?
- DR. WOYCIESJES: We are, of the ones that are
- 24 currently out there, we have looked at all of 'em and
- 25 have not found any information on them, and no new

- 1 bitterants have been offered.
- 2 BOARD MEMBER PAPARIAN: But is the industry
- 3 trying to pursue development of better bitterants?
- 4 DR. WOYCIESJES: We are not a producer of
- 5 bitterants and I'm not familiar with the work that the
- 6 bitterants companies are doing.
- 7 BOARD MEMBER PAPARIAN: Okay. And then we heard
- 8 from our staff that in Europe there are areas where
- 9 either bitterants or the alternatives are being used, are
- 10 you familiar with that, the alternative to propylene
- 11 glycol?
- 12 DR. WOYCIESJES: I'm familiar with the use of
- 13 the propylene glycol, yes.
- 14 BOARD MEMBER PAPARIAN: Are you aware of any
- other countries that are using bitterants?
- DR. WOYCIESJES: I can't give you the specifics
- on the countries that are using the bitterants, but I am
- 18 aware, for instance, in England they have used it, but
- 19 cannot give you all the countries that, I mean I've heard
- 20 that Japan and Australia are also using it but --
- 21 BOARD MEMBER PAPARIAN: Have you heard any
- 22 reports from your perspective on, you know, the
- 23 effectiveness or non-effectiveness in those countries?
- 24 DR. WOYCIESJES: I do know that the denatonium
- 25 benzoate in coolants breaks down in use. So are you

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- 1 talking deterrent in the new bottle or upon disposal?
- 2 BOARD MEMBER PAPARIAN: As, as, in terms of its
- 3 intended use as a deterrent?
- 4 DR. WOYCIESJES: As a deterrent in the bottle
- 5 denatonium benzoate will persist as long as it's not
- 6 elevated to 150 to 130 degrees F. In a bottle it will
- 7 decompose and disappear depending on the formulation.
- 8 So you would have to be very careful on the use
- 9 of denatonium benzoate in various antifreeze products.
- 10 In terms of disposal at the completion, it's
- 11 been shown that it breaks down and is no longer the
- 12 denatonium molecule. As in terms of effectiveness of the
- 13 by-products in deterring, no one, even the bitterants
- 14 manufacturers, have not done any studies on those
- 15 molecules.
- 16 BOARD MEMBER PAPARIAN: Okay. Thank you.
- 17 BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 18 much. Oh, Mr. Jones, I'm sorry.
- 19 BOARD MEMBER JONES: So just to follow up on
- 20 what you just said because it interests me. You said
- 21 over 130 degrees the bittering agent starts breaking
- 22 down?
- DR. WOYCIESJES: Correct.
- 24 BOARD MEMBER JONES: So an engine runs at 230
- 25 degrees.

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1 DR. WOYCIESJES: Correct.
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- 2 BOARD MEMBER JONES: So really the bittering
- 3 agent would only be effective or, or -- I guess if it
- 4 breaks down, then any leakage from a car when they're
- 5 doing a repair where some antifreeze might leak to be,
- 6 you know, let's say small puddles or something, would
- 7 that material have already broken down and not be
- 8 effective?
- 9 DR. WOYCIESJES: In some antifreezes it will
- 10 have broken down, in others there may be some amount of
- 11 it remaining. You would have to do a case by case
- 12 analysis of each coolant on the market.
- 13 BOARD MEMBER JONES: So the bittering agent
- 14 basically -- I mean if we're looking at this thing to say
- 15 we want to make sure that animals and kids don't get into
- 16 this, and we're driving down the highway and we blow a
- 17 water pump and there is a puddle; if that vehicle had
- 18 been operating at its normal operating temperature is
- 19 which is about 235, 250 degrees, then that material, that
- 20 bittering agent would have already broken down and not be
- 21 effective, so if a cat or dog does come up and do it,
- 22 there's nothing there that's going to prevent it because
- 23 the bittering agent would have already started breaking
- 24 down?
- DR. WOYCIESJES: That is my opinion. And in

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- 1 terms of what is the appropriate level for a dog or cat,
- 2 that has not been determined.
- 3 Reports have suggested that it is higher than in
- 4 humans, as much as ten to one hundred times less
- 5 effective. And even in humans the U.S. Consumer Products
- 6 Commission has indicated that from 15 to 30 percent of
- 7 the population due to genetic issues may be bitter blind.
- 8 So it is like being color blind, they just may not detect
- 9 bitterness in their taste. So there are a lot of issues
- 10 that still needed to be resolved.
- 11 BOARD MEMBER JONES: Thank you. And then I
- 12 don't know if you can answer the question or somebody
- 13 else. If the state of Oregon which wants a bittering
- 14 agent in, relieves industry from, they relieved them from
- 15 liability for health, property and what was the, what was
- 16 the other?
- MS. LANE: Personal injury.
- 18 BOARD MEMBER JONES: Personal injury. So
- 19 they're saying basically if this is the next MTBE that
- 20 you're not liable for the cleanup of that material?
- MS. LANE: Right.
- 22 BOARD MEMBER JONES: They resolved -- oh, okay.
- 23 Thank you.
- 24 BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 25 much. That ends our public comments.

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1 I'll open it for Board members comments. Mr.

- 2 Medina and then Mr. Eaton.
- 3 BOARD MEMBER MEDINA: Madam Chair, based on the
- 4 testimony that we heard here today I am inclined to
- 5 support option two; not so much as, you know, because it
- 6 would incorporate the adding of a bittering agent, but
- 7 more so to get it before the state legislature once again
- 8 and hopefully have a better result under the current
- 9 Governor than we did with the previous Governor.
- I just wanted to add that from my perspective
- 11 ethylene glycol does present an existing danger to
- 12 children and animals. I know that in regard to animals,
- 13 on a daily basis back in Elk Grove near Sacramento I walk
- 14 my dog twice daily, once in the morning for one mile, and
- 15 this is in a fairly new subdivision, been around three
- 16 years, it sort of looks like the set for the Truman show;
- 17 and I notice as I walk around, because this is new
- 18 pavement, that there are puddles of antifreeze on the
- 19 pavement, particularly in those cases where you see older
- 20 automobiles.
- 21 And you know, when you have an older car that
- 22 leaks, either brake fluid, transmission fluid,
- 23 antifreeze, that it's very likely that the owner keeps a
- 24 supply of it in the garage to refill that need.
- 25 And so, having seen these puddles as I walk

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- 1 around, and having seen any number of cats wandering
- 2 around loosely in the neighborhood, I know that, you
- 3 know, there is this danger to the animals as they run out
- 4 on the street, and also to the children given the supply
- 5 that the owner may keep in their garage.
- 6 So I very strongly support the option two
- 7 because once again this will bring it up for debate
- 8 before the state legislature; and again, given that there
- 9 is a safe market for the use of ethylene glycol, I think
- 10 that we do need to move forward in regards to this issue.
- BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 12 Medina.
- 13 Mr. Eaton.
- 14 BOARD MEMBER EATON: I just have a question, and
- 15 I'm not sure who it should be directed at, perhaps staff
- or we as fellow Board members.
- 17 What is the process by which we select the
- 18 option? And by that I mean are we going to develop the
- 19 legislative proposal as part of a Board proposal, or are
- 20 we going to support another legislator's proposal that
- 21 may incorporate that option?
- 22 And the reason why I bring it up is because it's
- 23 very important from a processing standpoint. I don't
- 24 have a problem with the principles or anything, but I
- 25 think there are conflicting issues such as does it hurt

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- 1 and affect recycling? They need to be addressed within
- 2 the proposal, not necessary that it weakens the proposal
- 3 or anything, but just a balancing of interest.
- 4 And if so, if it is our own proposal, then we
- 5 have to go through the regular process by which it goes
- 6 through the regular channels upward and outward for
- 7 approval. That's one way.
- 8 If it's the other way, we're going to support
- 9 another legislator's proposal, then that proposal and
- 10 that language has always historically been brought back
- 11 before the Board so we can take a view of that language
- 12 to see whether or not it comport with our own view as a
- 13 Board.
- So I, just for clarification, it has nothing to
- do with support or opposition, I just want to know what
- 16 process we'll be using here.
- 17 BOARD CHAIR MOULTON-PATTERSON: Well it would be
- 18 my thought that if we adopted staff recommendation number
- 19 two, that we would support, and with bringing back the
- 20 language of Senator O'Connell's bill. Is that everyone
- 21 else's opinion? Okay.
- Thank you. Other comments?
- BOARD MEMBER ROBERTI: Madam Chair.
- 24 BOARD CHAIR MOULTON-PATTERSON: Senator Roberti.
- 25 BOARD MEMBER ROBERTI: Along the lines of what

- 1 Mr. Eaton was saying, I think we can say we are endorsing
- 2 Senator O'Connell's bill. And that endorsement can be
- 3 made public, but that certainly doesn't preclude us from
- 4 making a review of the next meeting of the Board. But I
- 5 wouldn't want to wait another month because another month
- 6 we get rather deep into the session.
- 7 BOARD MEMBER EATON: Senator, is there already a
- 8 bill? I wasn't aware that there was a bill, so that's
- 9 why I raised the issue.
- 10 BOARD MEMBER ROBERTI: No, staff is shaking its
- 11 head -- his head. Its head? No.
- BOARD MEMBER EATON: There is or there isn't?
- BOARD MEMBER ROBERTI: That there is not, there
- 14 is not a bill. I thought there was.
- BOARD MEMBER EATON: No, I wasn't try to delay.
- 16 BOARD MEMBER ROBERTI: No, I understand.
- 17 BOARD MEMBER EATON: I'm just trying to figure
- 18 out what we can look at so we might be able to have some
- 19 input or, you know, it could be a Board sponsored bill
- 20 for all we know. I just want to find out what the
- 21 process is, but --
- 22 So it's not here. Okay, so that does give us
- 23 some ability to support a principle, but not
- 24 necessarily --
- 25 BOARD MEMBER ROBERTI: Well if there is no bill

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- 1 we could have a Board sponsored bill, and if somebody
- 2 else simultaneous with us wants to put his own bill in.
- BOARD MEMBER EATON: That's what option two says
- 4 that we will develop it. That's why I was wondering.
- 5 BOARD MEMBER ROBERTI: Yeah, that's developing
- 6 it. If Senator O'Connell or some other Senator or
- 7 Assembly member decided to, on his or her own reached an
- 8 independent conclusion, there's no problem working with
- 9 them at the same time.
- 10 Madam Chair.
- 11 BOARD CHAIR MOULTON-PATTERSON: Senator Roberti.
- 12 BOARD MEMBER ROBERTI: On what's before us, my
- own preference is to require propylene glycol, however I
- 14 don't know if I want to make a specific motion to that
- 15 effect because I'm sensing that the Board is leaning
- 16 toward option two which is a viable option as well.
- 17 So --
- 18 BOARD CHAIR MOULTON-PATTERSON: Okay. I would,
- 19 I still personally have some concerns about the ban, but
- 20 I certainly would be in favor of the bittering agent.
- 21 I know I've had relatives and friends that have
- 22 lost cats to antifreeze, and I feel very strongly about
- 23 this. I think we've talked about it for almost a year
- 24 now, I remember Ms. Ward giving her presentation last
- 25 August in Fountain Valley, and so I think it is time for

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- 1 us to take a position. And I would certainly entertain a
- 2 motion, Senator Roberti.
- 3 BOARD MEMBER ROBERTI: Yes, I will move that the
- 4 Board develop legislation to add a bittering agent to
- 5 antifreeze, whether it is ethylene glycol or propylene
- 6 glycol.
- 7 BOARD MEMBER ROBERTI: Okay. Do we have a
- 8 second for that?
- 9 BOARD MEMBER EATON: Senator, could I ask that,
- 10 perhaps as a courtesy to your motion, not affecting the
- 11 principle of the motion, but that in addition we have a
- 12 parallel track where we at the Board have a work group or
- 13 a stakeholder group, whatever you want to call that, that
- 14 can explore some of these other ancillary issues that
- 15 arose today with regard to impacts on recycling? And so
- 16 that we can get at least some, maybe we can reach
- 17 consensus on a couple of issues, but I don't want it to
- 18 be, to detract from the principle development, but just
- 19 as an ongoing --
- 20 BOARD MEMBER ROBERTI: I understand. The point
- 21 of the recycler was a legitimate point.
- 22 BOARD MEMBER EATON: And so, I mean, we'd have
- 23 this like work group that wouldn't be actually, you know,
- 24 it would be parallel, but I don't want it to detract from
- 25 your principle motion.

1 BOARD MEMBER ROBERTI: And that we establish a

- 2 work group to work on the legislation as it proceeds.
- BOARD MEMBER EATON: Right, you know, because
- 4 there would be the Water Board, for instance, that may
- 5 have an impact, you know. Just sort of, you know,
- 6 working along those lines.
- 7 BOARD MEMBER ROBERTI: That this Board establish
- 8 a working group.
- 9 BOARD MEMBER EATON: Correct, absolutely.
- 10 BOARD MEMBER ROBERTI: That's fine with me, as
- 11 long as we have a, as long as we have an endorsement of
- 12 the bill at this time.
- BOARD MEMBER JONES: The development of it right
- 14 now?
- BOARD MEMBER ROBERTI: Right, that we develop a
- 16 bill. Because there's no bill that is passed, or very
- 17 few, as originally drafted.
- 18 BOARD CHAIR MOULTON-PATTERSON: Right.
- 19 BOARD MEMBER ROBERTI: Things do have to go
- 20 through an amending process.
- 21 BOARD MEMBER EATON: Absolutely, and that's my
- 22 fear.
- BOARD MEMBER ROBERTI: So we have our own group
- 24 overseeing our participation in the bill and the amending
- 25 process, yes, that would be, I would endorse that as part

- 1 of the bill.
- 2 BOARD CHAIR MOULTON-PATTERSON: Just for
- 3 clarification, Senator Roberti. So we'd be at this time
- 4 working toward development of a bill, and if Senator
- 5 O'Connell had, you know --
- 6 BOARD MEMBER ROBERTI: And once introduced we
- 7 maintain a working group from this Board to continue the
- 8 development of the bill.
- 9 BOARD CHAIR MOULTON-PATTERSON: Okay. But if
- 10 Senator O'Connell comes up with a bill, we could at that
- 11 time maybe --
- 12 BOARD MEMBER ROBERTI: Yes.
- 13 BOARD CHAIR MOULTON-PATTERSON: -- hook into
- 14 that or support it?
- BOARD MEMBER ROBERTI: Well yes, that's part of
- 16 the development of a bill.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay.
- 18 BOARD MEMBER ROBERTI: We found an author who
- 19 already had the idea, that's part of the development of
- 20 the bill.
- 21 BOARD CHAIR MOULTON-PATTERSON: Okay. Do I hear
- 22 a second? Mr. Paparian, did you want to second that? Or
- 23 Mr. Medina?
- 24 BOARD MEMBER MEDINA: Second.
- 25 BOARD MEMBER PAPARIAN: I'll second it, fine,

- 1 yes.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay, we have a
- 3 couple of seconds here. Thank you.
- 4 We have a motion by Senator Roberti, seconded by
- 5 Mr. Paparian.
- 6 BOARD CHAIR MOULTON-PATTERSON: Madam Chair.
- 7 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 8 BOARD MEMBER JONES: Just a question. On the,
- 9 with the development of our own it was, I was really
- 10 comfortable with that. With talking about, I have a lot
- 11 of faith in Senator Jack O'Connell, he's done an awful
- 12 lot of good things in conjunction with this Board, but I
- 13 think it's important what Mr. Eaton said about this
- 14 working group.
- I mean we have a state of Oregon that has
- 16 relieved liability of manufacturers that are providing
- 17 this bittering agent from property damage and health and
- 18 personal damage, that tells me that there is, there may
- 19 be a problem.
- 20 So I hope that we are going to work, like Mr.
- 21 Eaton suggested, this working group of the Water Board
- 22 and OEHHA and Toxics, because I don't think we want to be
- 23 supporting another MTBE, and I know we don't.
- 24 But I think it's important that we do that
- 25 because that's an indicator in Oregon in my mind if they

- 1 relieve liability, then they're nervous about what those
- 2 outcomes might be.
- 3 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank you
- 4 Mr. Jones.
- 5 We have a motion and a second, please call the
- 6 roll.
- 7 BOARD SECRETARY VILLA: Eaton.
- 8 BOARD MEMBER EATON: Senator, that was agreeable
- 9 that we do --
- 10 BOARD MEMBER ROBERTI: A working group, yes.
- BOARD CHAIR MOULTON-PATTERSON: Yes.
- 12 BOARD MEMBER EATON: Aye. I'm sorry, aye.
- 13 BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 17 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 19 BOARD SECRETARY VILLA: Roberti?
- 20 BOARD MEMBER ROBERTI: Aye.
- 21 BOARD SECRETARY VILLA: Moulton-Patterson?
- 22 BOARD CHAIR MOULTON-PATTERSON: Aye. Motion
- 23 approved. Thank you.
- Mr. Paparian, did you have a --
- 25 BOARD MEMBER PAPARIAN: Yeah, just briefly,

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- 1 Madam Chair, as we're getting ready for the next item. I
- 2 just wanted to make a brief introduction.
- 3 Joining us today is someone who has been very
- 4 important to me in my life, and someone for whom I
- 5 wouldn't be here if it weren't for him. My dad is here
- 6 in the audience, Bill Paparian. And my stepmother Gail
- 7 Paparian sitting next to him.
- 8 And both avid recyclers. And my dad, though he
- 9 doesn't think of it in these terms, has been conducting
- 10 quite a study on the effects of small white spherical
- 11 objects on grass cycling efforts in arid climates. And
- 12 if we ever need any particular expertise in that area,
- 13 I'm sure he'd be glad to provide it.
- 14 BOARD CHAIR MOULTON-PATTERSON: Well thank you
- 15 and welcome. We're really glad you could join us.
- We're going to take a short ten minute break.
- 17 We need to set up a Power Point presentation for the next
- 18 item, and I think it's time anyway.
- 19 (Thereupon there was a brief recess.)
- 20 BOARD CHAIR MOULTON-PATTERSON: I'd like to
- 21 call the meeting back to order, please. Thank you.
- Mr. Eaton, any ex-partes?
- BOARD MEMBER EATON: None, thank you.
- 24 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones?
- BOARD MEMBER JONES: No, ma'am.

- 1 BOARD CHAIR MOULTON-PATTERSON: I have none.
- 2 Mr. Medina.
- BOARD MEMBER MEDINA: Joe Montoya, meet and
- 4 greet.
- 5 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 6 you.
- 7 Mr. Paparian.
- 8 BOARD MEMBER PAPARIAN: None.
- 9 BOARD CHAIR MOULTON-PATTERSON: Senator Roberti?
- 10 BOARD MEMBER ROBERTI: Mrs. McGrath on the
- 11 antifreeze legislation, antifreeze resolution.
- 12 BOARD CHAIR MOULTON-PATTERSON: Thank you. And
- 13 I misspoke, I also spoke to Ms. McGrath. Thank you.
- 14 And we're on item number three. Discussion of
- 15 opportunities and barriers to public venue recycling and
- 16 education. This is an oral presentation.
- MR. O'SHAUGHNESSY: Good morning, Madam Chair
- 18 and members of the Board. My name is Trevor
- 19 O'Shaughnessy, a representative of the diversion,
- 20 planning and local assistance division for the Waste
- 21 Management Board. And I'm going to do a brief
- 22 presentation on the opportunities of public venues
- 23 recycling and education.
- 24 This has been a cross divisional and agency
- 25 effort that's been underway. This item is to present and

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- 1 to provide an update of the successes to date. Due to
- 2 the time constraint, staff has streamlined its
- 3 presentation and a representative of the Division of
- 4 Recycling is available right after my presentation to
- 5 have his as well. And let's make sure we got a system
- 6 that works.
- 7 (Thereupon a slide presentation was shown.)
- 8 MR. O'SHAUGHNESSY: To begin with, the public
- 9 venues includes fairgrounds; arenas such as Arco Arena in
- 10 Sacramento or Staples; parks which include semi and
- 11 professional baseball, football, etcetera; and convention
- 12 centers.
- 13 At this point I'd like to provide examples of
- 14 different activities that have been going on from both
- 15 the private, local government, and state government
- 16 activities and program.
- 17 The first is Monterey Bay Aquarium. Monterey
- 18 Bay is a private organization and facility within
- 19 Monterey Bay. The program started in 1995. Their
- 20 diversion rate was not available at the time of the
- 21 making of the presentation, however they have a lot of
- 22 diversion programs going on.
- 23 Partners in their program include the City of
- 24 Monterey, Monterey City Disposal, and Bon Appetite which
- 25 is their caterer.

- 1 Monterey Bay programs implemented include
- 2 cardboard, beverage containers, aquarium screen wastes,
- 3 the materials that are screened out from the waters and
- 4 the animal wastes, as well as a food prevention program.
- 5 And this literally is preventing the food before it's
- 6 generated. Preparing the appropriate quantities of food
- 7 in small batches, and then as that batch is used they'll
- 8 prepare a few more. As an example, hot dog, maybe
- 9 prepare twenty hot dogs, when they get down to the five
- 10 prepare another ten or whatever the crowd is that
- 11 determines that.
- 12 They do have a public education program, and
- 13 that is reaching an audience of 1.8 million based on the
- 14 attendance of 2000.
- The next would be the Los Angeles Convention
- 16 Center. This program was started in 1998. They have a
- 17 reported diversion of 44 percent from the specific
- 18 facility.
- 19 Partners in the program include the City of Los
- 20 Angeles, the vendors that come to their facilities, the
- 21 attendees that are participating and using the collection
- 22 containers, as well as DOC and DOR that supplies the
- 23 collection bins.
- 24 Materials that they're collecting at the Los
- 25 Angeles Convention Center include cardboard; a paper

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- 1 collection program for both white and mixed paper;
- 2 beverage containers; scrap metal; and C and D. And those
- 3 are just the major programs that are being implemented.
- 4 They do have other activities and programs in which
- 5 they're implementing.
- 6 They do have an education program, letting their
- 7 vendors as well as their attendees know about the
- 8 activities that are going on. And their attendance for
- 9 2000 was 2.3 million for all events.
- 10 The next activity that I'd like to highlight is
- 11 the Board's Buy Recycled Tradeshow. The program did
- 12 start with the first trade show in the year 2000. The
- 13 diversion rate is not currently being tracked, because of
- 14 all the partners within the program it's making it
- 15 difficult for staff to get all the statistics.
- However, through the 2000 and 2001 program, the
- 17 City of Sacramento has been a partner; along with the
- 18 prison industry; the City of Folsom, primarily taking the
- 19 food and organic materials into their composting program;
- 20 the Department if General Services; and staff made an
- 21 error, but the Division of Recycling also is a partner in
- 22 this program as well.
- 23 Materials that were collected at the Buy
- 24 Recycled Tradeshow include beverage containers, glass and
- 25 plastic; food waste diversion program; a paper collection

- 1 program; and although it's minor, but it's showing the
- 2 efforts and everything does count, the name tags were
- 3 even collected at the end of the show to use in upcoming
- 4 activities that the Board may sponsor.
- 5 This activity also focused on and did
- 6 distribution of recycled content materials. As an
- 7 example, they had trade show bags that were made from a
- 8 post consumer recycled plastic, as well as the brochure
- 9 was printed on a high post consumer paper to get out the
- 10 message that recycled content can be used in a high
- 11 quality fashion.
- 12 My last example is the Del Mar Fairgrounds.
- 13 They started their program in 1985. It's probably the
- 14 oldest example that we were able to find as a staff
- 15 example.
- Their reported diversion in their AB 75 plan
- 17 that is tracked and is available through the numbers they
- 18 have is an 89 percent diversion, and they are, as a fair,
- 19 working towards a zero waste program because they've
- 20 recognized the benefits.
- 21 The partners in their program include the County
- 22 of San Diego; Solana Recyclers; A Clean San Diego, a
- 23 non-profit organization within the San Diego area; the
- 24 Department of Conservation; and the Integrated Waste
- 25 Management Board.

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- The primary materials they're collecting are

 cardboard; beverage containers, glass and plastic; metal.

 They have a pilot food waste diversion program where not
- 4 only do they take the food to a vermi composting or worm
- 5 demonstration area within the center portion of their
- 6 racetrack, but they are also working with their local
- 7 composter to mix it with their manure recycling program
- 8 to have a higher quality product in the end.
- 9 Their attendance for all events was more than
- 10 three million. And they do have an education program
- 11 with both community participation, local schools,
- 12 developing recycling posters, as well as additional
- 13 outreach activities.
- 14 Additional examples would include Raley Field
- 15 and Pac Bell Park -- excuse me, Pac Bell Park, Sears
- 16 Point Raceway, Los Angeles and Ontario Airports, Indian
- 17 gaming centers; and just as an example from a federal
- 18 side is the Yosemite Park.
- 19 That example is put up there because they have
- 20 such an exemplary program, staff is working with them to
- 21 understand how they have, and the steps they've gone
- 22 through to mirror that program within the state park
- 23 systems and achieve the AB 75 program.
- 24 And there's many, many more examples that staff
- 25 could provide, but again, to streamline our presentation,

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- 1 it was just the four that were presented.
- 2 Accomplishments to date, what has the Board as
- 3 well as all the partners within these activities
- 4 accomplished? Well, bin designs.
- 5 The industry has worked to develop bins that are
- 6 both economically feasible to purchase, as well as work
- 7 and achieve the goals of the collection of the materials
- 8 that are trying to be collected, whether it's a bottle
- 9 and can, food waste, or other materials.
- 10 The waste industry is also working on focusing
- 11 on increasing and participation in composting programs
- 12 and opening additional composting operations.
- 13 Collection programs in large venues. It's a
- 14 different arena, it's a different audience, it's a
- 15 different program; it's not just put your materials on a
- 16 collection bin on the side of your curb as in a
- 17 household, it's actually individuals walking through a
- 18 larger area that they're not necessarily familiar with
- 19 and putting a collection program in place.
- 20 As well as cooperative agreements. The waste
- 21 industry is working cooperatively with large venues to
- 22 implement and set up recycling programs.
- 23 Major barriers that staff has seen from the
- 24 standpoint of setting and collecting materials are the
- 25 materials generated. There are other entities and

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- 1 ordinances, state laws that require food items to be
- 2 wrapped in a specific way; so it's working with those
- 3 entities to understand how we might be able to lessen the
- 4 packaging, and not necessarily wrap something as complete
- 5 when it's only going to be unwrapped at the other side.
- 6 The lack of markets for materials. As an
- 7 example, a beer cup at a fair is a number two plastic,
- 8 but because it isn't a narrow neck, it's a wide top area,
- 9 some industry representatives are stating that that is
- 10 considered a contaminant because when it gets to a
- 11 processing plant they just see the wider lid and they
- 12 think, oh, that's a yogurt cup or something along those
- 13 lines. So it is a barrier.
- 14 Lack of composting for post consumer mixed food
- 15 and paper. The industries just have not been set up, and
- 16 it's a barrier that's been expressed by many entities
- 17 within the large venue arena.
- 18 Biodegradable products being cost comparative.
- 19 Right now it's my understanding there's really only one
- 20 major supplier of that, and their prices are a little
- 21 high right now. To bring those down, to make them cost
- 22 comparative with plastic products makes it better for the
- 23 fairgoers as well as the generators and the other
- 24 entities.
- 25 And then finally, visitor education. Education

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- 1 is always a barrier to get the best message out, to let
- 2 individuals know about the recycling programs at a
- 3 specific venue.
- 4 Staff focus for the future is to continue the
- 5 development of case studies and work with entities
- 6 throughout the State of California and/or beyond those
- 7 boundaries to increase the overall recycling activities.
- 8 Support and continued outreach to local
- 9 government. As you noticed in all the examples, whether
- 10 it was private Monterey or Del Mar Fairgrounds, the local
- 11 government was participating in all those programs and
- 12 supporting them. So it's continuing to link the large
- 13 venues with those local governmental recycling programs
- 14 to get the support as well as the activities and
- 15 knowledge out there within the community.
- 16 Look for and obtain resources, whether it's
- 17 through grant programs or anything from the Waste
- 18 Management Board.
- 19 And finally, work with the Federal EPA. The
- 20 Federal EPA has been doing work within the large venue
- 21 arena, and they have some knowledge, expertise, as well
- 22 as fact sheets available as well.
- That would conclude my presentation. But before
- 24 we go into questions to myself, I would like to introduce
- 25 the representative from the Division of Recycling and

- 1 that would be Scott Dosick.
- 2 BOARD CHAIR MOULTON-PATTERSON: Good morning,
- 3 Mr. Dosick.
- 4 MR. DOSICK: Good morning, Madam Chair and
- 5 members of the Board. Thank you for inviting me to be
- 6 here today. So I can demonstrate my incompetency with
- 7 anything other than a corded mouse.
- 8 Any other suggestions?
- 9 MR. O'SHAUGHNESSY: Try this on this side.
- 10 MR. DOSICK: If you could see the first slide,
- 11 what you would see -- it worked five minutes ago.
- 12 MR. O'SHAUGHNESSY: It did?
- BOARD MEMBER EATON: You practiced cross media,
- 14 but not cross mousing.
- MR. DOSICK: Exactly. I'll hope that it comes
- 16 up, but since the Board has a very full agenda today, why
- 17 don't I just summarize what you would have been seeing on
- 18 the wall behind you, and if it magically appears in the
- 19 next few seconds I'll invite you to turn around.
- 20 First, I want to thank the DOC and the Waste
- 21 Board collaboration team for inviting me here today as
- 22 well as the Board. I also want to thank Board Member
- 23 Paparian, because a lot of the impetus for our working on
- 24 this was discussions we had with him last year at this
- 25 time in regards to both what DOC and the Waste Board were

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- 1 doing with their sports marketing programs.
- 2 I sure wish I'd printed out my handouts, but in
- 3 the effort of waste reduction I hadn't. So -- the screen
- 4 just went blank, but again I'm not sure if that's an
- 5 improvement.
- 6 Hey, here we go. I'll now invite you all to
- 7 turn around.
- 8 And I'm going to ask the folks -- great. If you
- 9 could see this picture, obviously we had some technical
- 10 difficulties today, I'm going to blame the x-ray machine
- 11 at LAX or SMF.
- 12 One of the challenges that the Department of
- 13 Conservation Division of Recycling has been facing
- 14 obviously is how to increase recycling. To that effect
- 15 we conducted a number of focus groups up and down the
- 16 state, and have conducted other qualitative research, and
- 17 have discovered there are two main reasons why
- 18 Californians are not recycling.
- 19 The first is it's not convenient. They don't
- 20 see the recycling bin, they're not going to wait and look
- 21 around for it.
- The other problem is Californians just aren't
- 23 thinking about it. If you're not thinking about
- 24 recycling, whether you're finishing that bottle of soda
- 25 or whether it's a piece of paper you finished writing, if

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- 1 you're not thinking about recycling, old habits die hard,
- 2 and the material ends up in the trash can again.
- 3 So the DOC approach has been to increase
- 4 awareness about recycling and the importance of
- 5 recycling, and to increase the convenience for all
- 6 Californians.
- 7 There are a number of ways that we have gone
- 8 about trying to increase the convenience. I should say
- 9 of the awareness, I think at another time if the Board
- 10 wants an update on our awareness program and our new PR
- 11 campaign I'd be glad to talk about it, but it's not
- 12 totally relevant to what we're talking about today.
- 13 But as far as increasing convenience, any event
- 14 that the DOC is sponsoring or participating in, we work
- with the events coordinators to ensure that recycling
- 16 bins are available for materials that are being generated
- 17 at the site.
- 18 We sponsor each year as a result of legislation,
- 19 the local community Conservation Corps. And they are
- 20 available to get out there and work in areas where there
- 21 are not viable commercial recycling enterprises, to
- 22 provide recycling and collection services, not just for
- 23 beverage container material, but for paper and other
- 24 materials as well.
- 25 And we very much appreciate the efforts that

- 1 they've gone to, and the fact that they're able to get
- 2 out there, again, in areas that don't have economically
- 3 viable recycling opportunities.
- 4 We also sponsor Keep California Beautiful, and
- 5 they did a pilot program last year at thirty gas stations
- 6 in the City of Sacramento, and we found that the level of
- 7 contamination was extremely low, and the volume of
- 8 recyclables being collected went up each week that that
- 9 pilot program was in place.
- 10 And there was a great example where KCB was able
- 11 to provide the seed money for recycling bins, and the
- 12 Sacramento local Conservation Corps was able to do the
- 13 collection of those materials.
- 14 KCB also recently launched a recycling program
- 15 at the Ontario Airport. Now they've been doing paper for
- 16 a long time, and now they'll be doing beverage containers
- 17 as well.
- 18 The Department of Conservation each year has
- 19 city and county payments to the tune of 10.5 million that
- 20 go out to every city and county based on population, and
- 21 we also have a competitive grant program.
- 22 And I wanted to highlight for you, obviously as
- 23 this big red X indicates it's been a very successful
- 24 program, unfortunately that picture didn't quite make the
- 25 trip.

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- 1 We have a couple, I just wanted to highlight a
- 2 few of those programs. One is the City of Riodell, it's
- 3 through our city and county payment program, received
- 4 \$5,000 this year, that's just the amount that was
- 5 legislatively mandated for them.
- 6 They took that \$5,000 and started a very
- 7 creative valet recycling program. The local elementary
- 8 school there now has a recycling center. It's staffed
- 9 and cleaned by kids at the school and by volunteers, and
- 10 consumers who bring their recyclables to the center get
- 11 coupons for merchandise or other services from
- 12 representatives from the town.
- 13 They were so excited to start this program that
- 14 they held a parade with Recycle Rex riding a fire truck,
- 15 which would have made a great picture, I wish I had
- 16 brought it.
- 17 The City of Mammoth -- or I'm sorry, Mammoth
- 18 Mountain, the ski resort, through a grant with the
- 19 Department of Conservation of about \$130,000, was able to
- 20 establish recycling at a number of resorts and throughout
- 21 the town. And since September of 2000, not even a year,
- 22 has already recycled over 48 tons of aluminum, glass, and
- 23 plastic. It's been an extremely successful program.
- One of, the next bullet on there is apartments
- 25 and senior complexes. Apartments and senior complexes

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- 1 have logistical issues with recycling, generally not
- 2 having enough space.
- 3 We've been working with them through our grant
- 4 programs to provide recycling opportunities there,
- 5 generally providing them bins, and then technical service
- 6 in trying to figure out how to get the materials away
- 7 from the building and how to store them.
- 8 I believe you're all familiar with our Recycle
- 9 Rex school assembly program. Through that we reach
- 10 approximately thirteen to 15,000 school age children
- 11 every year. And every school that we go to gets one
- 12 recycling bin to help them kick off any recycling efforts
- 13 that they might have at the school, and we then work with
- 14 them to try and establish a full program.
- One great pilot example is at Natomas Park
- 16 Elementary School, a new school, also I believe like
- 17 Board Medina, very Truman show like neighborhood which I
- 18 live in. We were able to get the school to start a
- 19 recycling program because they felt it was the right
- 20 thing to do. They have an aluminum can vending machine
- 21 in their cafeteria, and the recycling bin next to that is
- 22 filling up practically every other day.
- The PTA does the collection there, and they are
- 24 using the money from the beverage container recycling
- 25 program to begin a collection of non-CRV items,

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- 1 especially paper which is one of the biggest items
- 2 generated at schools.
- 3 This was a really great picture of Recycle Rex
- 4 at Raley Field. One of the things that we began this
- 5 year was, in learning from some of the examples that the
- 6 Waste Board provided us from their used motor oil program
- 7 and sports marketing program, was trying to get out to
- 8 some of the sports venues.
- 9 And as Board Member Paparian had mentioned to us
- 10 last year, a lot of these stadiums are now using the
- 11 twenty ounce plastic bottles of water or the contoured
- 12 bottles of soda, plus the glass bottles of liquor and
- 13 beer that they're pouring usually behind, they're not
- 14 giving to the fans, and they're generating a lot of this
- 15 material, and it was not being recycled.
- So we did a pilot program with the Sacramento
- 17 River Cats this year where our, the point of our
- 18 sponsorship was for them to do in stadium recycling. Of
- 19 course, they wanted to talk to us about radio, T.V.,
- 20 public service announcements. And we said, "That's
- 21 great, but we want to work with you to get recycling set
- 22 up in the stadium."
- 23 And I'm pleased to announce that effective this
- 24 week that the bins are there, and the recycling of
- 25 beverage containers, not just CRV beverage containers,

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- 1 but all plastic, glass, and aluminum containers at the
- 2 stadium has begun.
- 3 We were also able to do a sponsorship with the
- 4 Cal League which is an association of the rest of the
- 5 minor league baseball teams in California; every one of
- 6 which listed up there now has recycling in the stadium.
- 7 For lessons learned, when I showed this to a
- 8 couple of people at DOR, they wanted to know why I had a
- 9 church on this slide, that's Royce Hall from UCLA. So
- 10 for our lessons learned, we learned that in sports
- 11 marketing you've got to pay to play.
- 12 We approach a number of sports team, from minor
- 13 league to major league teams, pretty much every sport you
- 14 can think of in California that has paid fans and a large
- 15 attendance, and they said, "Sure, we'd leave to talk to
- 16 you about recycling at the stadium and in the parking
- 17 lot, why don't you come and talk to our sponsorship team
- 18 and to our marketing team." They weren't interested in
- 19 even talking to us about recycling unless we became a
- 20 corporate sponsor. That made life very challenging and
- 21 very interesting for us.
- 22 Another problem that we've found is that
- 23 Californians don't know how much their recyclables are
- 24 worth. They don't realize that those are commodities.
- 25 It's not just waste, they are commodities, and the

- 1 problem is significant enough with the CRV items that
- 2 actually have a deposit value on them, and for non-CRV
- 3 items that challenge gets even greater.
- 4 We've found through our grant programs that seed
- 5 money helps. A lot of times if we can throw some money
- 6 at an agency or an organization they're willing to buy
- 7 the recycling bins with that money and then work on some
- 8 of the collection issues. But that really is the biggest
- 9 issue, which is that sustainable collection programs are
- 10 vital. Without those, these programs tend to die by the
- 11 wayside, and I think that's one of the big challenges we
- 12 look forward to working with the Waste Board on over the
- 13 next year and beyond, is how we can get more sustainable
- 14 collection programs out there and convince more
- 15 organizations and entities out there to recycle at
- 16 venues, not just at the house or in the office.
- 17 And at that point I'll go ahead and throw it
- 18 open to questions.
- 19 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 20 Dosick. Any questions?
- Mr. Jones.
- 22 BOARD MEMBER JONES: Madam Chair, Mr. Dosick,
- 23 thanks for joining us today. I think that it's pretty
- 24 clear with your presentation why the Waste Board and DOC
- 25 have to work together, because clearly the glass,

- 1 bottles, and cans that DOC deals with is about three to
- 2 five percent of the waste, about three percent of the
- 3 waste stream right now, and we deal with the other 97
- 4 percent.
- 5 And I think it's, it's important to realize that
- 6 because, in fact, part of your presentation was that
- 7 people don't want to, you know, people are -- recycling
- 8 isn't on their mind all the time; and I'm hoping that
- 9 that's in the context of the DOC programs with buybacks
- 10 and with these kinds of venues, because our numbers are
- 11 showing that citizens are participating at the home, and
- 12 I think that that's important because it almost sends a
- 13 mixed message. I was getting the sense of a mixed
- 14 message.
- 15 And I just hope that we can work together with
- 16 DOC to fashion a message that lets people know, you know,
- 17 what their opportunities are and what they've already
- 18 succeeded.
- 19 MR. DOSICK: And I didn't mean to imply that
- 20 people aren't recycling at home, actually our figures
- 21 have shown that. And what we're also indicating, and
- 22 obviously our focus is on the beverage containers as is
- 23 our purview, and we've found that Californians are
- 24 becoming a more mobile society and when they're away from
- 25 their home, when they don't have the recycling bin in the

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- 1 garage, when they don't have the recycling can next to
- 2 their desk, that's when the recycling isn't taking place.
- 3 Obviously that's more of an issue for our
- 4 materials that we're concerned with, but it still is a
- 5 problem as a whole that we feel raising the awareness
- 6 about recycling, getting folks to think about it, whether
- 7 they're in their home, in their car, at school, at work,
- 8 is extremely important.
- 9 I'd also like to emphasize that the venues where
- 10 we've been doing our sponsorships and promoting recycling
- 11 are areas where we feel that the primary material type
- 12 that isn't being recycled are beverage containers. For
- instance, the stadium where so many, it wouldn't have
- 14 made any sense to do stadiums five years ago because
- 15 everything was sold in the waxy paper cups.
- 16 BOARD MEMBER JONES: Right.
- MR. DOSICK: Now twenty ounce plastic soda
- 18 bottles and water bottles are becoming more and more
- 19 prevalent, and that's the impetus that we had for wanting
- 20 to focus on sporting venues.
- 21 BOARD MEMBER JONES: And that's why we have to
- 22 work together, because those twenty ounce plastic bottles
- 23 are, you know, part of what we're going to count in
- 24 another agenda item here pretty quick, you know, why
- 25 they're not being recycled to a great extent.

- 1 Thank you.
- BOARD CHAIR MOULTON-PATTERSON: Senator Roberti.
- 3 BOARD MEMBER ROBERTI: Yes, and I appreciate
- 4 everything the DOC is doing in this area. I just want to
- 5 add one thing, and that is I think the emphasis of the
- 6 DOC as well as our own emphasis has to be, to some
- 7 extent, to take advantage of public venues as far as
- 8 education is concerned.
- 9 And sometimes that does not include quantitative
- 10 benefits; for example, the plastic bottle versus the
- 11 paper container that we used to have. Because the public
- 12 venue offers a chance to educate the public in exactly
- 13 the areas that you're talking about, and that is where
- 14 they're not at home.
- And it's just too great an opportunity that I
- 16 think we should concentrate on the educational values as
- 17 well as the quantitative value of getting more plastic
- 18 bottles or things of that nature.
- 19 So I just wanted to interject that this,
- 20 there's, to emphasize that there's two parts to this; and
- 21 one is education, and two is just getting the trash out
- 22 of the waste stream.
- 23 BOARD CHAIR MOULTON-PATTERSON: Thank you,
- 24 Senator.
- Mr. Paparian.

- 1 BOARD MEMBER PAPARIAN: Thank you, Madam Chair.
- 2 I agree with Board Member Jones that we need to
- 3 look for some opportunities to work together on some of
- 4 our public venue work and integrate that with the
- 5 Department of Conservation public venue work, I think
- 6 that would be, would provide some tremendous benefits.
- 7 One of the areas that I think we should explore
- 8 in the future is how to link some of the public venue
- 9 work to our AB 75 and SABRC programs. There are a lot of
- 10 state sponsored public venues where we can both do some
- 11 good and set a good example.
- 12 For example, the Cal Expo, you know, a lot of
- 13 people going through Cal Expo during the state fair time,
- 14 and at other times of the year for other activities, yet
- 15 when you go there and you look at the available
- 16 recycling, it's pretty limited.
- 17 In terms of sporting events, there are a lot of
- 18 state sponsored sporting events; CSU Fresno basketball,
- 19 CSU Long Beach baseball, UCLA football; and I understand
- 20 that we have some difficulties in applying AB 75 to the
- 21 University of California, we may need to use our bully
- 22 pulpit a little bit to get the University of California
- 23 involved; but certainly with the state university system
- 24 we do have opportunities through the AB 75 program to
- 25 work with the university, the state universities in their

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- 1 sporting events to try to make them models that the
- 2 private entities might want to emulate.
- 3 And then one other area that I think we might
- 4 want to look at, which isn't normally thought of as a
- 5 public venue I don't think, but I certainly think of it
- 6 as a public venue, and that is the state sponsored
- 7 transportation systems, the California corridor trains.
- 8 If you ride on the train down to the Central Valley, or
- 9 you ride on the train from Sacramento to the Bay Area;
- 10 the amount of material that's produced that could be
- 11 recycled on those trains that is not is quite
- 12 substantial. And the state, through the Department of
- 13 Transportation, is basically subsidizing those
- 14 transportation systems, and I think that much more could
- 15 be done in working with them to assure that those
- 16 transportation systems are role models that the public
- 17 will see and utilize.
- 18 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 19 Paparian, for your suggestions.
- 20 Mr. Dosick, thank you for being here, and we
- 21 appreciate it.
- 22 And did any Board members have questions? Did
- 23 you have a question of Mr. Dosick?
- 24 BOARD MEMBER EATON: I just have a comment. I
- 25 share the fellow Board members views, and also would like

- 1 not forget, it's really not your purview but it is ours,
- 2 markets, market, markets. Because we can collect all we
- 3 want, but if we don't have a way to get them back into
- 4 those facilities that actually utilize the products, then
- 5 it's a one, you know, one-way street.
- 6 But the other thing that I would just like to
- 7 ask of our staff when I hear, and it follows kind of
- 8 along, and I had written it down as Mr. Paparian was
- 9 speaking; when I hear public venue and I hear education
- 10 and I hear sports, all I think of is high school sports.
- 11 There's probably more individuals who attend high school
- 12 types of sports activities than all of the professional
- 13 football teams.
- 14 If you take what used to be Los Angeles Raiders,
- 15 Oakland Raiders, San Francisco 49ers, eight games, if
- they don't get to the playoffs, times 60,000 is 480,000;
- 17 I've got to believe somewhere in the Los Angeles or San
- 18 Francisco or San Diego area on any one Friday or Saturday
- 19 night, there's probably at least that that attend high
- 20 school.
- 21 And so as part of our, where we can reach over
- 22 through some of the work that we're doing in the
- 23 education area and that to get into the schools, because
- 24 that would be primary I would think as a public venue and
- 25 as education in sports, because that's probably the most

- 1 attended activity we have in the state.
- 2 So if we can kind of look at that and maybe work
- 3 with the newly created Office of Education and some of
- 4 the other things, and maybe we have some teeth in that
- 5 part of AB 75 that we might not have had before.
- 6 But I gotta believe that, you know, when you get
- 7 eight, 10,000 individuals to a ballgame, and you multiply
- 8 that by how many are in an intersectional league, we're
- 9 really looking at an awful lot of waste that can be
- 10 recycled.
- 11 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- BOARD MEMBER EATON: And you don't have to pay
- 13 to play.
- 14 MR. DOSICK: Madam Chair, if I may, I just
- 15 wanted to echo what Senator Roberti and Mr. Paparian said
- 16 about the collaboration. We've really, the DOC has
- 17 really enjoyed that the collaborative relationship that
- 18 the Waste Board and DOC have been exercising, both in
- 19 this area and in some other areas like market
- 20 development, and we do look forward to furthering those
- 21 and increasing that throughout the years to come.
- 22 BOARD CHAIR MOULTON-PATTERSON: Thank you. So
- 23 do we. Thank you very much.
- MR. DOSICK: Thank you.
- 25 BOARD CHAIR MOULTON-PATTERSON: Mr.

- 1 O'Shaughnessy, I think you can see that the Board
- 2 certainly wants to continue outreach to large venues, and
- 3 we appreciate your good support.
- I did have one -- any other questions of Mr.
- 5 O'Shaughnessy? I did have one speaker slip and then,
- 6 Leslie Lukacs.
- 7 MS. LUKACS: Lukacs. Thank you for all your
- 8 hard work and dedication in recycling. I just wanted to
- 9 introduce myself, and I specialize in designing recycling
- 10 programs for public venues.
- 11 Some of my most recent programs are the Los
- 12 Angeles Convention Center that was mentioned here
- 13 tonight -- or today, as well as the Los Angeles Zoo and
- 14 the Los Angeles Music Center which includes the Amundson
- 15 and the Dorothy Chandler.
- And I've also done some preliminary research on
- 17 public venues statewide. And I've targeted, or put
- 18 together about 160 statewide public venues. And when I
- 19 talked about public venues I mean amphitheaters, arenas,
- 20 convention centers, event centers, civic auditoriums,
- 21 fairgrounds, performing art centers, racing parks,
- 22 stadiums, theme parks, zoos, and, and aquariums.
- 23 And public venues have unique characteristics as
- 24 compared to businesses and other government recycling
- 25 programs. They tend to generate a lot of waste in a

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- 1 short period of time. They also have various types of
- 2 waste that's generated because of the events that they
- 3 hold. And the majority of waste is generated by the
- 4 general public, not the administration or the staff.
- 5 Public venues also have strict aesthetic
- 6 requirements as well as strict space limitations. They
- 7 also have irregular waste collection schedules because
- 8 they tend to focus on events that move in and move out.
- 9 And they also tend to have a higher turnover of staff
- 10 because it is such an influx of when events take place.
- 11 And overcoming some of these barriers to public
- 12 venues is, these venues really need to know what markets
- 13 are out there. And it's very difficult for someone who
- 14 wants to start a recycling program in these venues to
- 15 even understand or know how or where to begin. And so
- 16 they have to plan for materials and be prepared for the
- 17 materials that are coming in and the materials going out.
- 18 For example, at the L.A. Convention Center you
- 19 could be hosting the L.A. Auto Show, but then all of the
- 20 sudden do the L.A. Home and Remodeling Show, so you have
- 21 two very different types of waste coming in.
- 22 Also, the lack of markets. Well we need to
- 23 create those markets. And sometimes, some facilities are
- 24 a little bit more difficult to target those markets. For
- 25 example, stadiums, they don't generate as much material,

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- 1 they tend to generate more of the beverage containers
- 2 versus, you know, convention centers or zoos, they have a
- 3 wide range of materials that are generated.
- 4 And also phasing in these, phasing in these
- 5 recyclables. Starting with the easy recyclables first,
- 6 and moving on to the harder ones to target.
- 7 Also when you, it's hard to target materials,
- 8 you can think of other benefits in a recycling program;
- 9 also the education that was spoke about; the donation
- 10 possibilities. These venues tend to, you know, get a lot
- 11 of materials and, you know, there's a tremendous amount
- 12 that could be donated; as well as green waste and other,
- 13 and procurement policies that could be involved.
- 14 Also visitor education is probably, this is an
- 15 amazing group to target to. You probably have over one
- 16 hundred million people attending these venues on an
- 17 annual basis and you just have, I mean that is such a
- 18 great place to educate the general public.
- 19 And the L.A. Convention Center does it, we have
- 20 electronic boards and it says, you know, "The L.A.
- 21 Convention Center proudly recycles."
- The zoo we've done a creative thing, we've
- 23 actually created a recycling mascot and he, his name is
- 24 Rascal the Recycling Raccoon, and he is a costumed
- 25 character that walks around the zoo and teaches about

- 1 conservation and recycling.
- 2 As well as on the panels of our waste trucks,
- 3 you know, it says, "The L.A. Zoo proudly recycles." So
- 4 you have a high visibility at these venues.
- 5 And how to accomplish diversion goals? I have
- 6 some recommendations and suggestions on increasing
- 7 diversion at these public venues.
- 8 One is creating a uniform statewide diversion
- 9 program so that when people attend these venues it's
- 10 recognizable. They can see, you know, when they attend
- 11 one to another that there is some type of recycling
- 12 program out there.
- 13 And create an incentive for public venues to
- 14 want to recycle. The convention center saved about
- 15 \$60,000 the first year with their recycling program, and
- 16 generated about 13,000 in revenue. That was \$73,000 that
- 17 they saved by implementing a public venue recycling
- 18 program.
- 19 And reward the environmentally conscious
- 20 facilities through awards or other types of programs.
- 21 Providing technical assistance in designing
- 22 efficient recycling programs. When people want to start
- 23 these programs, where do they go? Who do they turn to?
- 24 A problem that a lot of programs and information is
- 25 focused on business, not these distinguishing

- 1 characteristics of public venues.
- 2 Also, creating uniform marketing material for
- 3 public venues to use inside their marketing pamphlets.
- 4 And developing statewide disposal and diversion
- 5 databases so we have the information of who's doing
- 6 what. It can be shared between venues.
- 7 And also, develop educational tools to teach
- 8 public venues how to even accomplish diversion goals. So
- 9 some of the benefits I see if the state gets involved
- 10 with public venue recycling is increasing diversion and
- 11 recycling statewide.
- 12 Increasing public awareness.
- 13 Creating new markets for materials.
- 14 As well as being a model for the nation.
- 15 And I also have some additional information if
- 16 anyone wants to speak to me afterwards on a presentation
- 17 I did at the CRRA conference on public venue recycling,
- 18 as well as some of the research I've done on public venue
- 19 recycling, and some of the media that's out there on,
- 20 some of the articles that are out there on public venue
- 21 recycling.
- 22 And that's it.
- BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 24 much. Mr. Eaton.
- BOARD MEMBER EATON: I have one question. When

- 1 you talk about the statewide diversion program, are you
- 2 suggesting, in essence, like all stop signs are red, so
- 3 that all, let's say receptacles either are uniform in
- 4 color or uniform in some sort of marking if it's for
- 5 glass bottles or papers? That kind of uniformity
- 6 throughout so that once the public is educated if they
- 7 see red they know it's X, and if they see blue it's blue,
- 8 something along those lines?
- 9 MS. LUKACS: Something along those lines. I was
- 10 actually thinking of a certification or maybe like a
- 11 sticker or something that can be posted in windows or
- 12 something that once they go to the public venue they can
- 13 visibly see that they belong to this coalition of
- 14 recycling conscious, or environmentally conscious
- 15 facilities.
- 16 BOARD MEMBER EATON: Thank you.
- 17 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 18 Senator Roberti.
- 19 BOARD MEMBER ROBERTI: Yeah, Madam Chair. I
- 20 first met Ms. Lukacs at the Los Angeles Convention Center
- 21 shortly after the Democratic National Convention, and I
- just want to add she did a masterful job, she and her
- 23 crew, in removing the recyclables and the trash from the
- 24 venue absolutely swiftly. I think I was there just maybe
- 25 three or four days afterwards, and they had lined up all

- 1 their markets and all their methodology of disposing very
- 2 quickly.
- 3 Why I want to mention that is I would hope that
- 4 within our Board we maybe have one person, and I think
- 5 Mr. O'Shaughnessy's report is absolutely excellent, but I
- 6 would like maybe to have one person geared specifically
- 7 to public venues, because there are some things peculiar
- 8 to public venues.
- 9 The swiftness in which the product comes in; the
- 10 alternating variability of those products; and the need
- 11 to find markets swiftly because there's a new event going
- 12 to be held shortly thereafter; as well as the educational
- 13 possibilities of public venues.
- So I think there is a commonality in many public
- 15 venues that I think we can work with and probably
- 16 concentrate on better if we have a specific entity within
- 17 our Board that just looks at public venues and works with
- 18 others who deal with public venue recycling and the
- 19 potentiality of increasing the Board's work, especially
- 20 in the educational area, I think is boundless.
- 21 So I would like to offer that as something that
- 22 the Board starts directing its attention toward, working
- 23 both internally and with others who have expertise in
- 24 this area, like Ms. Lukacs and others I'm sure, in this
- 25 very important area.

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- 1 I don't know of any other area, especially when
- 2 you throw in high school sports that Mr. Eaton mentioned,
- 3 where we can get more educational value than working in
- 4 the public venues.
- 5 BOARD CHAIR MOULTON-PATTERSON: Thank you. And
- 6 thank you, Senator Roberti. I know you're the one that
- 7 brought this item forward, and we appreciate it.
- 8 And thank you, you gave us a lot of great
- 9 information.
- 10 MS. LUKACS: Thank you.
- 11 BOARD CHAIR MOULTON-PATTERSON: Okay. We'll
- 12 move on now to item number four, consideration of
- 13 approval of the grants awards for the used oil recycling
- 14 block grant programs.
- 15 Good morning.
- MR. LEE: Good morning, Madam Chair and members
- of the Board. My name is Jim Lee, I'm a supervisor with
- 18 the grants and certification section with the Waste
- 19 Management Board.
- 20 Item four is consideration of the approval of
- 21 the grant award for the used oil recycling block grant
- 22 program for fiscal year 2001/2002.
- 23 Staff recommends conditional approval,
- 24 conditional awarding of \$11,452,325 to eligible
- 25 jurisdictions.

- 1 Block grants are utilized for developing and
- 2 maintaining convenient collection opportunities, and for
- 3 advertising and public education to promote used oil
- 4 recycling and reuse.
- 5 Local jurisdictions are encouraged to cooperate
- 6 and develop regional programs consisting of several
- 7 cities and/or counties to enhance program efficiencies.
- 8 Locals are also encouraged to develop
- 9 partnerships with private, non-profit, and other
- 10 governmental organizations to leverage their funds and
- 11 resources.
- 12 Statute specified that the greater of \$10
- million or half of the funds remaining in the used oil
- 14 recycling fund be allocated for block grants, and
- 15 stipulated that the awards be calculated on a per capita
- 16 basis for each jurisdiction.
- 17 In addition, jurisdictions will receive funds
- 18 from the promotional and local assistance line items for
- 19 used oil filter recycling activities which results in
- 20 awards equaling about 31 cents per capita.
- 21 The notice of funding availability was
- 22 announced -- excuse me.
- The notice of funding announcing the
- 24 availability of the seven cycle fiscal year 2001/2002
- 25 block grant funding was posted on the Board's website in

- 1 April of this year. Applications and instructions were
- 2 mailed out to all eligible jurisdictions.
- 3 As of today's date, 229 applications have been
- 4 received, representing approximately 97 percent of the
- 5 state's population.
- 6 At the September, 2000 Board meeting, the Board
- 7 approved modifications to the grant term and the award
- 8 process. Specifically, the Board approved awarding the
- 9 block grant annually for a three year term.
- The Board also authorized funding for
- 11 jurisdictions that submit a late application for a given
- 12 grant cycle by December 1 of the subject fiscal year.
- 13 The Board also directed the withholding of
- 14 future block grant funding from grantees who do not
- 15 comply with the semiannual reporting requirements, and/or
- 16 owe the Board money from previous block grants.
- 17 At this time I'd like to bring to the Board's
- 18 attention some developments since the agenda item was
- 19 initially published which could bear on your
- 20 determinations today.
- 21 In attachment one, applicants with semiannual
- 22 reports pending staff review, the total number of reports
- 23 pending staff review and approval because of previously
- 24 identified report deficiencies or problems, that number
- 25 is decreased from fifteen to five.

- 1 In attachment two, applicants whose semiannual
- 2 reports have not yet been submitted, the total number of
- 3 reports outstanding has been reduced from four to one.
- 4 In attachment three, the UBG7 applicants still
- 5 owing money from previous block grants, I'm pleased to
- 6 note that both of the identified applicants have recently
- 7 paid their outstanding invoices to the Board.
- 8 In attachment four, the resolution award itself,
- 9 you will note some minor revisions to reflect changes in
- 10 some lead agency determinations, and some other editorial
- 11 changes.
- 12 In conclusion, staff recommends that grants be
- 13 awarded to the applicants listed in Resolution number
- 14 2001-222, attachment four, in the amount of \$11,452,325,
- 15 conditioned on the following:
- 16 Submission of a complete application by December
- 17 1, 2001.
- 18 Approval of all previously submitted semiannual
- 19 reports by a date to be specified by the Board.
- 20 Submission and staff approval of all past due
- 21 semiannual reports by a date to be specified by the
- 22 Board.
- 23 With regards to this issue of the date to be
- 24 specified by the Board, staff would recommend your
- 25 consideration of a December 1st date. There are some

- 1 precedents for the December 1st date since the Board
- 2 established this date at the September, 2000 Board
- 3 meeting for the submission of late applications.
- 4 That concludes my presentation. Are there any
- 5 follow-up questions?
- 6 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 7 questions.
- 8 Mr. Eaton.
- 9 BOARD MEMBER EATON: Have the jurisdictions that
- 10 are late been notified already?
- 11 MR. LEE: Yes, they have.
- BOARD MEMBER EATON: So if we were to give them
- 13 another date certain, would we also be notifying them of
- 14 the date certain so they would have gotten two notices
- 15 then, or at least been aware of the fact that they're
- 16 late?
- 17 MR. LEE: That definitely would be the case. My
- 18 staff have been in close contact with these jurisdictions
- 19 and I'm confident that, you know, if you adopt staff's
- 20 recommendation today, we will be successful in getting in
- 21 the late reports and seeing they're properly reviewed.
- 22 BOARD MEMBER EATON: And in this cycle of
- 23 grants, does it represent the new census figures for the
- 24 per capita basis distribution?
- MR. LEE: Yes. The new, well it's new as of, I

- 1 think, May of 2000 --
- 2 BOARD MEMBER EATON: Right.
- 3 MR. LEE: -- which are the latest ones --
- 4 BOARD MEMBER EATON: Right.
- 5 MR. LEE: -- that are available when the grant
- 6 item was put together.
- 7 BOARD MEMBER EATON: And then next year as the
- 8 other information becomes available or whatever --
- 9 MR. LEE: That's correct, it's updated annually.
- 10 BOARD MEMBER EATON: Thank you.
- BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 12 Eaton.
- 13 Any other questions?
- 14 BOARD MEMBER PAPARIAN: Madam Chair, I'll move
- 15 the item. Now as I understand it, in the resolution we
- 16 have there were four blanks or three blanks to fill in,
- 17 but the last one is now irrelevant?
- 18 MR. LEE: I think the last one is moot.
- 19 BOARD MEMBER PAPARIAN: So I'd like to move
- 20 resolution 2001-222 Revised, with the dates in the
- 21 resolved being December 1st, 2001 for point number two in
- 22 the resolveds, which is, "Receives approval of its
- 23 previously submitted semiannual report by December 1st,
- 24 2001."
- 25 MR. LEE: Yes, sir.

- 1 BOARD MEMBER PAPARIAN: And then three would be,
- 2 "Submits and receives approval of its past due semiannual
- 3 report by December 1st, 2001."
- 4 MR. LEE: Yes.
- 5 BOARD MEMBER PAPARIAN: And the fourth item
- 6 there listed in the resolve would be stricken because
- 7 it's now irrelevant.
- 8 MR. LEE: Yes.
- 9 BOARD MEMBER PAPARIAN: So with those
- 10 modifications I move Resolution 2001-222.
- 11 BOARD MEMBER MEDINA: I'd like to second the
- 12 resolution, Madam Chair.
- 13 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a
- 14 motion by Mr. Paparian to approve resolution 2001-222
- 15 revised, seconded by Mr. Medina.
- 16 Please call the roll.
- 17 BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: Aye.
- 19 BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- 21 BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 23 BOARD SECRETARY VILLA: Paparian?
- 24 BOARD MEMBER PAPARIAN: Aye.
- 25 BOARD SECRETARY VILLA: Roberti?

- 1 BOARD MEMBER ROBERTI: Aye.
- BOARD SECRETARY VILLA: Moulton-Patterson?
- BOARD CHAIR MOULTON-PATTERSON: Aye. Motion
- 4 approved. Thank you very much.
- 5 INTERIM EXECUTIVE DIRECTOR LEARY: Madam Chair,
- 6 if I might. As is the Board custom, I must embarrass --
- 7 I mean recognize Mr. Lee in his inaugural presentation
- 8 before the Board, I think he did a pretty good job.
- 9 BOARD CHAIR MOULTON-PATTERSON: He did. Thank
- 10 you very much.
- 11 Okay, number five, Ms. Gildart.
- 12 MS. GILDART: I think I can still say good
- 13 morning, Chair and Members.
- 14 BOARD CHAIR MOULTON-PATTERSON: Yes.
- 15 MS. GILDART: Item five is consideration of
- 16 approval of proposed applicant and project eligibility,
- 17 scoring criteria and evaluation process for fiscal year
- 18 2001/2002 for both the waste tire playground cover grant
- 19 program and the waste tire track and other recreational
- 20 surface grant program.
- 21 While we have given four grant awards for these
- 22 types of products in the past, this will be the first
- 23 time we are offering it as two separate grants.
- 24 As the track surfacing grant has become more
- 25 popular, we find it difficult to rate and rank them in

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- 1 comparison with playground mats, so we are just
- 2 separating them into two separate grant offerings.
- 3 They will be governed by the same criteria,
- 4 applicant eligibility, and the review process, but you
- 5 will notice that this item has two resolutions to
- 6 authorize each of those two grants.
- 7 You may remember that this has been a very
- 8 popular grant program in the past. In fact, the Board
- 9 has had to augment some of the funding to fully fund all
- 10 passing applicants.
- 11 This year we are asking, well the Board had
- 12 allocated in the five year plan \$800,000 for the
- 13 playground grant, and a million dollars for the
- 14 recreational surfacing grant.
- 15 If you will also remember, we have other
- 16 playground programs, just so you don't confuse them; the
- 17 park playground was for the accessibility using recycled
- 18 equipment, and the school playgrounds was for safety also
- 19 using recycled equipment. This one is from the tire fund
- 20 and is for tire recycled products.
- 21 The grants for the playground cover will be
- 22 25,000, up to 25,000 per grant, while the track will be
- 23 up to 100,000 per grant. They are usually much larger
- 24 recreational surfaces requiring more product.
- There is a equal match requirement, 50/50. So

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- 1 if a recipient receives 25,000 from the Board, they have
- 2 to provide 25,000 in funds, product, or in-kind services.
- 3 The eligible applicants are public entities who
- 4 operate playgrounds open to the general public; and these
- 5 include cities, counties, state-owned recreational
- 6 facilities, colleges, universities, school districts,
- 7 park districts, federally recognized California Indian
- 8 tribes, and special districts. And the playground or
- 9 recreational area must be open to the general public.
- 10 Any applicant receiving a grant from the Board
- 11 must use California tires, that is something we can
- 12 require. They are to put up signs designating that they
- 13 have been recipient of the Board's grants. And they must
- 14 demonstrate the ability to provide the appropriate match.
- In some instances an applicant may be eligible
- 16 for extreme financial hardship consideration. If they
- 17 are operating a playground within a zip code area which
- 18 is calculated to be less than 64 percent of the median
- 19 state income, and this is calculated by the Department of
- 20 Finance, we can reduce their match to half of our award.
- 21 So if we were to give them a \$20,000 grant, they would
- 22 only have to come up with a \$10,000 match.
- 23 We require that the applicant must comply with
- 24 the principles of environmental justice. And they can
- 25 use these funds for placing surface material underneath

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- 1 and around playground equipment. Or for the recreational
- 2 surfacing grant, they can do track, soccer fields,
- 3 baseball fields, other fields, wrestling equipment,
- 4 tennis courts, and yes, swimming pool decks and changing
- 5 room mats.
- 6 There are six general review criteria that the
- 7 Board adopted in 1996, we will be using those, including
- 8 the evidence of a buy recycled policy. And there are
- 9 four program specific criteria.
- 10 One is that they will receive up to five points
- 11 for having a recycling program in place where they
- 12 provide ability for playground users or facility users to
- 13 recycle, so that they don't have to do it just in their
- 14 homes or in their offices, but it will be here too at the
- 15 playground.
- Anyone who has received one of our playground or
- 17 recreational surfacing grants in the last two years will
- 18 not get an additional five points, we're trying to spread
- 19 these further around. So if they have not received a
- 20 grant in the last two years, they will receive five
- 21 points on the score.
- 22 And this is, the third criteria is included in
- 23 the statute, and that is that anyone who receives a grant
- 24 from the Board to recycle tires must show the cost per
- 25 tire. And we've explained how they can calculate it and

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1 what points they receive based on that point, that cost

- 2 spread.
- 3 And then they also receive points based on
- 4 economic need, with the fewest points for those who are
- 5 lowest -- no, the most points for those were lowest on
- 6 the scale.
- 7 And the only other real consideration is the
- 8 geographic split where we are once again using Department
- 9 of Finance numbers for the population distribution in
- 10 California. And we will try to ensure that 61 percent of
- 11 the funding goes to projects that are considered in
- 12 Southern California, which is defined as the counties
- 13 south of San Luis Obispo, Kern, and San Bernardino, and
- 14 Northern California counties would receive up to 39
- 15 percent of the funds.
- So in conclusion, staff requests that the Board
- 17 approve the criteria, and adopt the two resolutions,
- 18 2001-220 and 2001-221.
- 19 And I can answer any questions.
- 20 BOARD CHAIR MOULTON-PATTERSON: Any questions?
- 21 Mr. Paparian.
- BOARD MEMBER PAPARIAN: Madam chair, I
- 23 understand that there's a issue involving how we define
- 24 tribes that would be eligible for the grants, and I
- 25 wonder if our counsel could help explain that for us?

- 1 CHIEF LEGAL COUNSEL TOBIAS: I'd be happy to
- 2 explain it, and I do have Linda Williams here who is our
- 3 specialist in the legal office on tribal issues.
- 4 We might want to start with Martha explaining
- 5 the need to have some kind of criteria if you want to,
- 6 and then we can provide our input.
- 7 MS. GILDART: This is an evolving issue. Last
- 8 year, no, it was actually two fiscal years ago, we
- 9 awarded the first grant that the Board had issued to a
- 10 California tribal organization for one of our waste tire
- 11 cleanup grants. Since then there has been more outreach
- 12 trying to bring in some of the tribal organizations.
- One, I think two of our earlier playground
- 14 grants included the phrase "Federally recognized
- 15 California Indian tribe." It is a list of, I think, of
- 16 106 entities that are defined as tribes. And because
- 17 these grants are in other applicants aimed at local
- 18 governments, our thought was that was the closest
- 19 definition to a local government or a governmental
- 20 organization.
- Now we do understand there are other ways of
- 22 listing and identifying entities as tribes. We were
- 23 mainly going on the precedent set in the earlier grant
- 24 program.
- 25 If we want to expand beyond the federally

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- 1 recognized California Indian tribe, our thought was that
- 2 perhaps the Board should take a look at that as a whole
- 3 and determine, for its many grant programs, if there is a
- 4 broader definition that would suit, but then not place
- 5 staff in the position of having to determine or verify a
- 6 claim of being a tribe, a tribal organization.
- 7 So at this point we are willing to go, I mean,
- 8 whatever way the Board directs, it just seemed we had a
- 9 precedent and clarity by using that list.
- 10 CHIEF LEGAL COUNSEL TOBIAS: From the legal
- 11 office's point of view I don't think we disagree with
- 12 anything that Ms. Gildart has put out. I think our
- 13 concern is that, whether this is the right criterion or
- 14 not to use in the situation.
- I think she's right in that what this does call
- 16 for is basically a case by case analysis every time we go
- 17 through one of these programs to try to see who should be
- 18 eligible, and it does take a lot of staff time to do
- 19 that. It leaves things in kind of an open situation.
- On the other hand, I think that it's important
- 21 to realize that it probably excludes approximately 77 of
- 22 the approximately 186 Indian tribes that are generally
- 23 recognized in some way in California.
- 24 And the legal office is suggesting that we
- 25 basically just continue to do this on a program by

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- 1 program basis as it comes in, until such time as we can
- 2 find a way to set this out ahead of time.
- 3 We would generally agree that it would be
- 4 preferable to find something we could do that would be
- 5 across the board and would be something that would be
- 6 consistent, but I'm not sure we're there yet.
- 7 And I do, Linda can go into some of the other
- 8 criterion if you want, but generally we would suggest a
- 9 program by program analysis.
- 10 BOARD CHAIR MOULTON-PATTERSON: Mr. Medina, did
- 11 you --
- 12 BOARD MEMBER MEDINA: Yes, Madam Chair. I just
- wanted to say that, you know, I support Legal Counsel's
- 14 advice in regard to this matter.
- I also wanted to thank staff for following
- 16 through and adding the criteria of economic need and
- 17 assigning that those points.
- 18 Playgrounds in low income neighborhoods are
- 19 either non-existent, poorly maintained, and sorely in
- 20 need of any resources that they can get. And I think
- 21 this is an excellent program.
- 22 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank you
- 23 very much. We have two resolutions. Do I hear a motion?
- 24 Mr. Medina?
- 25 BOARD MEMBER MEDINA: Madam Chair, I would like

- 1 to move resolution 2001-220, approval of proposed
- 2 applicant and project eligibility scoring criteria and
- 3 evaluation process for fiscal year 2001/2002 for the
- 4 waste tire playground cover grant program.
- 5 BOARD MEMBER JONES: I'll second.
- 6 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a
- 7 motion to approve 2001-220 Revised by Mr. Medina,
- 8 seconded by Mr. Jones.
- 9 Please call the roll.
- 10 BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: Aye.
- 12 BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- 14 BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye. In regard to the
- 16 given resolution, the, in regard to the federally
- 17 recognized tribes, do we have to change this?
- 18 CHIEF LEGAL COUNSEL TOBIAS: You would have to
- 19 change it because right now staff's recommendation is to
- 20 use the criterion of the federally recognized tribes. If
- 21 you want to change it you would need to say it would done
- 22 on a program by program, case by case basis.
- BOARD MEMBER MEDINA: Let me add that in there,
- 24 on a case by case basis.
- 25 BOARD CHAIR MOULTON-PATTERSON: Okay. And then

- 1 you have an aye vote on that?
- 2 BOARD MEMBER PAPARIAN: You may want to redo the
- 3 vote.
- 4 BOARD MEMBER EATON: Well we're already into the
- 5 vote so we need to either just rescind the motion and
- 6 start all over again just from a procedural standpoint.
- 7 I don't have a problem, but I think properly we have to
- 8 rescind the vote.
- 9 And if that's the case I have a question then.
- 10 If you're awarded on a per capita basis, do each of the
- 11 tribes get \$5,000, because very few of them have over the
- 12 population necessary on a per capita basis, so that's
- 13 what I need to find out.
- MS. GILDART: I believe that 5,000 is for the
- 15 used oil.
- BOARD MEMBER EATON: Well it's, what we have in
- 17 this particular program.
- 18 MS. GILDART: It's not a per capita based award.
- 19 BOARD MEMBER EATON: Sure it is.
- 20 MS. GILDART: The points but not the dollars.
- 21 BOARD MEMBER EATON: Yeah.
- MS. GILDART: Oh, are you saying an economic
- 23 need, the criterion for economic need? I'm sorry, I
- 24 don't --
- 25 BOARD MEMBER EATON: One of 'em has --

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- 1 MS. GILDART: Under the economic need we were
- 2 going to --
- 3 BOARD MEMBER EATON: It said economic need, but
- 4 I'm just trying to find out what we have to do, is that,
- 5 how is that going to be awarded then?
- 6 MS. GILDART: If you're asking about the
- 7 economic need criterion in the program specific review
- 8 criteria, the idea was that additional points would be
- 9 given for those who meet a definition of low income, and
- 10 then if they fall below the 64 percent definition they
- 11 also can qualify for a reduced match requirement.
- 12 So the listing on page 5-7 shows where the
- 13 points would be assigned. If they were in the 70 to 75
- 14 percent range of median household income, then they would
- 15 have a five point score.
- 16 If they're in the 64 to 69.999, you know, 70
- 17 percent, they would get seven points.
- 18 And if they fell below that 64 they would
- 19 qualify for ten points as well as the reduced match. And
- 20 that's the only time there's a dollar figure associated
- 21 with points.
- 22 CHIEF LEGAL COUNSEL TOBIAS: Madam Chair, is the
- 23 question about the tribes? I wasn't clear on what's your
- 24 question.
- 25 BOARD MEMBER EATON: Well go ahead.

- 1 Procedurally we have to go back --
- 2 BOARD CHAIR MOULTON-PATTERSON: Yeah, we'll go
- 3 back. Did you get it answered, Mr. Eaton?
- 4 BOARD MEMBER EATON: No, I'll take it up another
- 5 time on another program. Let's just start the motion all
- 6 over again.
- 7 MS. GILDART: The resolution is silent to the
- 8 listing of eligible applicants, that's in the actual
- 9 item. So by passing the resolution, if the Board's wish
- 10 has been to change the recommendation of the item, then
- 11 do we need a separate vote?
- 12 CHIEF LEGAL COUNSEL TOBIAS: Well I think the
- 13 Board needs to make clear since, because it's my
- 14 understanding, and correct me if I'm wrong, is that staff
- 15 had recommended the use of the criterion of federally
- 16 recognized tribes, we're suggesting a case by case basis.
- 17 And I think since there's a question maybe the Board
- 18 should --
- 19 BOARD CHAIR MOULTON-PATTERSON: Thank you, Ms.
- 20 Tobias. Mr. Medina has requested that the motion be
- 21 withdrawn.
- We're going to, we were going to take our lunch
- 23 break anyway, so maybe we can work this out over lunch.
- 24 He's asked that it be taken up after lunch.
- 25 BOARD MEMBER EATON: He can just make the motion

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1 and add his, what he's talking about with a case by case
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- 2 if you want to just get with it before lunch. We're
- 3 halfway into a vote.
- 4 BOARD CHAIR MOULTON-PATTERSON: Okay. So you're
- 5 withdrawing your previous motion and you want to make a
- 6 new one?
- 7 BOARD MEMBER MEDINA: Yes, make a new motion.
- 8 BOARD CHAIR MOULTON-PATTERSON: Okay. So we
- 9 have a new motion by Mr. Medina, seconded by Mr. Jones
- 10 with the change to approve Resolution 2001-220 Revised.
- 11 Please call the roll.
- 12 BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: Aye.
- 14 BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 18 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 20 BOARD SECRETARY VILLA: Roberti?
- 21 BOARD MEMBER ROBERTI: Aye.
- BOARD SECRETARY VILLA: Moulton-Patterson?
- BOARD CHAIR MOULTON-PATTERSON: Aye. Okay. And
- 24 the next resolution, Mr. Medina?
- 25 BOARD MEMBER MEDINA: Madam Chair, I'd like to

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1	move Resolution 2001-221, consideration of approval of
2	proposed applicant and project eligibility scoring
3	criteria and evaluation process for fiscal year 2001/2002
4	for the waste tire track and other recreational surfacing
5	grant program.
6	BOARD MEMBER JONES: I'll second.
7	BOARD CHAIR MOULTON-PATTERSON: Okay. Motion to
8	approve Resolution 2001-221 by Mr. Medina, seconded by
9	Mr. Jones. Can we substitute the previous roll? Is this
10	one we can?
11	Okay. We'll substitute the previous roll call.
12	We will take our lunch break now. Board
13	members, is 1:45 okay for closed session, and then we'll
14	be back in here by 2:00 o'clock.
15	Thank you very much.
16	(Thereupon the luncheon recess was taken.)
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1	AFTERNOON SESSION
2	00
3	(Thereupon closed session was held.)
4	000
5	BOARD CHAIR MOULTON-PATTERSON: I'd like to call
6	the meeting back to order, please.
7	We'll start with ex-partes. Mr. Eaton.
8	BOARD MEMBER EATON: No, just some local
9	residents of Long Beach saying hello.
10	BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
11	BOARD MEMBER JONES: Let's see, Mr. Rick Daniels
12	and Denise Delmatier and Mark Murray are the only ones.
13	BOARD CHAIR MOULTON-PATTERSON: I had none.
14	Mr. Medina.
15	BOARD MEMBER MEDINA: Murray Quance, President
16	of BAS Recycling Company, Inc.
17	BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
18	you.
19	Mr. Paparian.
20	BOARD MEMBER MEDINA: None.
21	BOARD CHAIR MOULTON-PATTERSON: Thank you.
22	Okay, we're on item seven. And Ms. Wohl?
23	MS. WOHL: Good afternoon.
24	BOARD CHAIR MOULTON-PATTERSON: Oh, there you
25	are. Good morning afternoon.

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- 1 MR. HART: Good afternoon, Madam Chair, Board
- 2 members. My name is Jerry Hart, I work in the Buy
- 3 Recycled section --
- 4 BOARD MEMBER PAPARIAN: Madam Chair, maybe I can
- 5 break into -- I might be able to help move this along.
- I asked to have this one pulled off of consent,
- 7 it was on consent and so normally would not have had a
- 8 presentation, so I'd be happy to announce the change I
- 9 seek in the resolution.
- 10 BOARD CHAIR MOULTON-PATTERSON: That would be
- 11 great, because I do want to remind us all that we do have
- 12 to be out of here by 4:30 today because they have a city
- 13 council meeting, so in the interest of speed if you'd do
- 14 that, please. I'm sure Mr. Hart doesn't mind.
- BOARD MEMBER PAPARIAN: The simple change that
- 16 I'm seeking in the resolution is in the last, very last
- 17 clause in the resolved where it has, "750,000 contingent
- 18 upon future funding availability."
- I wanted to change that to read, "Contingent
- 20 upon future Board action." And that's so that's there no
- 21 presumption that if we have any funding available that it
- 22 would automatically go in case of, you know, in case we
- 23 have some funding problem in the future.
- 24 BOARD CHAIR MOULTON-PATTERSON: Sure, that
- 25 sounds like a good point.

- 1 BOARD MEMBER PAPARIAN: So what I would like to
- 2 do then is move Resolution 2001-252 Revised, again with
- 3 the last part of the resolved clause reading, "Contingent
- 4 upon future Board action."
- 5 BOARD CHAIR MOULTON-PATTERSON: I'll second
- 6 that.
- 7 So we have a motion by Mr. Paparian to approve
- 8 Resolution 2001-252 Revised with the change. Seconded by
- 9 Moulton-Patterson.
- 10 Please call the roll.
- BOARD SECRETARY VILLA: Eaton?
- 12 BOARD MEMBER EATON: Aye.
- 13 BOARD SECRETARY VILLA: Jones?
- 14 BOARD MEMBER JONES: Aye.
- BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 17 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 19 BOARD SECRETARY VILLA: Roberti?
- 20 (Not present.)
- BOARD SECRETARY VILLA: Moulton-Patterson?
- 22 BOARD CHAIR MOULTON-PATTERSON: Aye. Okay, we
- 23 have number eight. Consideration of adoption of
- 24 emergency regulations to base RPPC compliance
- 25 determinations under Public Resources Code Sections

- 1 42310(b), and we'll leave it at that. Thanks.
- 2 MR. NUFFER: Good afternoon, Madam Chair and
- 3 Board members. Can my items be that short? I'll be
- 4 brief because I know the discussion won't be.
- 5 At the last Board meeting you agreed in
- 6 principle to using last year's recycling rate for current
- 7 year compliance purposes. This would give the regulated
- 8 community more timely notice as to whether they can use
- 9 the recycling rate as a compliance option.
- 10 You directed us to prepare emergency regulations
- 11 to accomplish this. We've done that. And now we ask for
- 12 your approval to submit the regulations to the Office of
- 13 Administrative Law for their approval.
- 14 With that, I'll conclude my presentation and ask
- 15 for questions.
- BOARD CHAIR MOULTON-PATTERSON: Questions? I
- 17 don't see any. Ms. Villa, do we have speaker slips on
- 18 this one?
- 19 BOARD SECRETARY VILLA: Yes, we do.
- 20 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 21 Okay. Denise Delmatier. We are going to go to our
- 22 speakers.
- MS. DELMATIER: Madam Chair, if I could defer to
- 24 Mr. Mark Murray before me?
- 25 BOARD CHAIR MOULTON-PATTERSON: Okay. That

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- 1 would be fine. Mr. Mark Murray, Californians Against
- 2 Waste. Welcome.
- 3 MR. MURRAY: Madam Chair, members, Mark Murray
- 4 with Californians Against Waste.
- 5 And conceptually we don't have any objection to
- 6 this as a process, however, as I'm, we'll probably get
- 7 into on the next item, in terms of, we think that there
- 8 are significant questions with regard to the recycling
- 9 rate itself, thus that I think it would be premature to
- 10 make a decision at this particular moment that the rate
- 11 should be, the rate for 2000 should be used for 2001.
- 12 So I'm not sure if there's a way to
- 13 conceptually, as you actually did at the last Board
- 14 meeting, conceptually approve the idea of looking
- 15 prospectively at the rate, because I think that does have
- 16 value; but in this specific instance of this specific
- 17 rate, I don't think that the Board is ready to say that
- 18 this, we have enough confidence in this rated to use it
- 19 for 2000, let alone 2001.
- 20 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 21 Murray.
- 22 Shawn Edgar.
- 23 MR. EDGAR: Good afternoon, Madam Chair and
- 24 Board members. Sean Edgar on behalf of California Refuse
- 25 Removal Council, operators of 100 material recovery

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- 1 facilities, transfer stations; and 300 recycling centers
- 2 in the State of California.
- I appreciate the opportunity to speak with you,
- 4 and I'd like to enter the letter you've just received
- 5 from CRRC as part of the official record.
- 6 In our letter we notice several different items
- 7 in, there and I'd like to try to tie these in a little
- 8 bit to item number three as was discussed earlier by Mr.
- 9 Dosick from the Department of Conservation.
- 10 Public venue recycling, well there was a lot of
- 11 great effort put into understanding what the parameters
- 12 of public venue recycling, ultimately where does this
- 13 material go? We can provide all the containers and all
- 14 the locations and make the collection, make the deposit
- 15 aspect perhaps convenient for the public, eventually they
- 16 all go to our facilities. When I say our facilities,
- 17 they go to public facilities and private facilities.
- 18 So there are two elements of Mr. Dosick's
- 19 presentation that I wanted to zero in on.
- One, that recyclables are commodities.
- 21 And number two, that sustainable collection
- 22 programs are vital.
- 23 With the ultimate suggestion to the Board today
- 24 that we oppose option number one, which is to establish a
- 25 range.

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- 1 And we support an option two which would be
- 2 direction from Board staff to maintain a minimum of 25
- 3 percent recycled content.
- 4 With regard to our key element that recyclables
- 5 are commodities. As Mr. Dosick pointed out, we have a
- 6 variety of different commodities out there. For three
- 7 percent of the waste stream, which bottoms and cans and
- 8 item covered in the CRV program represent, we find that
- 9 there is a substantial and tremendous amount of
- 10 investment in facilities and infrastructure to achieve
- 11 recovery of this three percent; the sorting that is
- 12 required, the investment in facilities and sorting lines,
- 13 and tremendous special handling that is required, both
- 14 on the collection side and the processing side for what
- 15 is relatively a small percentage of the waste stream.
- 16 If we look at that waste stream, and we see that
- 17 there are a variety of commodities in there. There's the
- 18 aluminum commodity which has a scrap value, and it also
- 19 has a redemption value.
- 20 We have glass. We have paper. And all of those
- 21 items have an established minimum content.
- 22 The Sacramento Bee that I happen to pick up
- 23 every day, if you'll read inside page two, I believe it
- 24 is, discusses what the minimum recycled content of that
- 25 particular paper is.

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- 1 It seems that every other industry out there
- 2 producing these commodities is able to step forward and
- 3 comply with a minimum content, or voluntarily adopt a
- 4 minimum content; however, the plastics industry has been
- 5 unable to do that.
- 6 What we see is we see that the product
- 7 stewardship, especially with Mr. Paparian's effort in
- 8 that regard, to talk about product stewardship as we
- 9 highlight in our letter to you in the fourth paragraph,
- 10 we indicate that the adoption of such a large range with
- 11 regard to minimum content would reward the plastic
- 12 industry and punish the recycling efforts of local
- 13 governments and recyclers by eliminating any incentive
- 14 for industry has for creating markets for non-beverage
- 15 container, plastic resin types.
- 16 We know that markets markets are the
- 17 key, Mr. Eaton, we are in agreement with that. As we
- 18 mentioned, aluminum is fairly stable, aluminum has a
- 19 scrap value and a redemption value.
- 20 Glass, 25 percent minimum content on cullet
- 21 items.
- 22 Old newsprint, 35 percent.
- 23 Why can't plastics do it? Well the reason
- 24 plastics can't do it is because they're spending millions
- 25 of dollars on T.V. ads of hospital emergency rooms

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- 1 showing you and the public how wonderful it is that
- 2 plastics are saving lives. However, plastics are
- 3 currently choking up the system that we have operating
- 4 for solid waste collection and recycling.
- 5 We find that the second finding of Mr. Dosick
- 6 that sustainable collection programs are vital, we
- 7 absolutely agree with that. However, how do we pay for
- 8 all this?
- 9 Well we pay for the collection and processing of
- 10 recyclables, once again, through scrap value and CRV
- 11 value.
- 12 Other manufacturers have come forward. The
- 13 plastics industry cannot.
- So with, we'd also like to draw your attention
- 15 to page two of our letter, the back page of our letter
- 16 discusses that CRRC strongly opposes the adoption of the
- 17 new recycling range for plastics.
- 18 Currently the cleanup and disposal of plastic
- 19 waste in California cause local agencies and ratepayers
- 20 an estimated 340 to \$500 million a year.
- 21 Local curbside programs and other recycling
- 22 efforts all over California are losing money on plastics
- 23 recycling.
- 24 We believe that now is the time for the plastic
- 25 recycling industry to step forward, as other industries

- 1 have.
- 2 We do not believe that a reduction in any way,
- 3 shape, or form of the minimum content requirement is
- 4 appropriate, and we recommend your support of, your
- 5 opposition to option number one as proposed by staff; and
- 6 adoption of a hard and fast 25 percent rule, at a
- 7 minimum.
- 8 Just as AB 939 held local governments and
- 9 recycling partners to a standard, we believe that the
- 10 feet should be kept to the fire with regard to the
- 11 plastics industry.
- 12 Thank you for your time.
- BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 14 Edgar.
- Ms. Delmatier, did you wish to speak at this
- 16 time?
- MS. DELMATIER: Yes, Madam Chair, members of the
- 18 Board. Denise Delmatier with NorCal Waste Systems.
- 19 I just want to echo Mr. Murray's comments in
- 20 that on this item we think it's premature to adopt a
- 21 resolution prior to discussion on the recycling rate
- 22 itself, and so we will reserve comments for the next
- 23 item.
- 24 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank you
- 25 very much.

- 1 Mr. Jones, did you -- that's it with our
- 2 speakers.
- BOARD MEMBER JONES: Okay. Madam Chair, we are
- 4 talking about the proposed emergency regulations, right?
- 5 BOARD CHAIR MOULTON-PATTERSON: Yes.
- 6 BOARD MEMBER JONES: I mean I keep hearing them
- 7 talking about the rate, because I don't think that the,
- 8 that -- I have no problem with the emergency regs, and I
- 9 don't think it does anything to screw up the rate, so I'm
- 10 going to move adoption of Resolution 2001-248, that is
- 11 the consideration of the adoption of emergency
- 12 regulations to base rigid plastic packaging container
- 13 compliance determinations under Public Resources Code
- 14 Section 42310(b) and (c) on the previous years actual
- 15 recycling rate.
- BOARD CHAIR MOULTON-PATTERSON: I'd second that.
- 17 So we have a motion by Mr. Jones, seconded by
- 18 Moulton-Patterson to approve resolution 2001-248.
- 19 Please call the roll.
- 20 BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: Aye.
- 22 BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- 24 BOARD SECRETARY VILLA: Medina?
- 25 BOARD MEMBER MEDINA: Aye.

- 1 BOARD SECRETARY VILLA: Paparian?
- 2 BOARD MEMBER PAPARIAN: Aye.
- 3 BOARD SECRETARY VILLA: Roberti?
- 4 BOARD MEMBER ROBERTI: Aye.
- 5 BOARD SECRETARY VILLA: Moulton-Patterson?
- 6 BOARD CHAIR MOULTON-PATTERSON: Aye. Thank
- 7 you. Number nine.
- 8 BOARD MEMBER JONES: This is the one we're
- 9 talking about the rate, right?
- 10 BOARD CHAIR MOULTON-PATTERSON: Yes, that's my
- 11 understanding.
- 12 BOARD MEMBER JONES: I'm just trying to make
- 13 sure, I'm starting to get confused.
- 14 MR. NUFFER: This is the presentation of the
- 15 recycling rates for the RPPC recycling rates for 2000,
- 16 both the all container recycling rate which is the
- 17 overall rate for all of RPPCs, and the polyethylene or P
- 18 PET recycling rate. And the rates include all RPPCs,
- 19 both the RPPCs that are exempt, and those that are also
- 20 non-exempt. We make no distinction, we include all RPPCs
- 21 in our calculation.
- 22 If the all container rate -- and I want to focus
- 23 on that for a minute.
- 24 If the all container rate is 25 percent or more,
- 25 companies may use that, regulated manufacturers may use

- 1 that as a compliance option.
- 2 If the all container rate is less than 25
- 3 percent, companies must do something else to comply with
- 4 the law; for example, using post consumer resin in their
- 5 containers, or using less resin in their containers.
- 6 As you know, as a result of the rate being below
- 7 25 percent for '97, '98, and '99, we're currently
- 8 involved in a certification of a thousand companies, and
- 9 we're coming forward each month now with 20 to 25
- 10 compliance agreements for companies that were out of
- 11 compliance in one of those years.
- 12 And we're beginning to schedule public hearings
- 13 for companies that were out of compliance and chose not
- 14 to enter into a compliance agreement.
- 15 You'll be hearing the results of those public
- 16 hearings before an ALJ beginning in October, and you'll
- 17 have the opportunity to hear the judgments that are
- 18 proposed, and you'll have an opportunity to adopt or
- 19 modify those judgments.
- For 2000, our best estimate of the recycling
- 21 rate, the all container recycling rate is 23.8 percent,
- 22 within a range between 22.7 and 25.1 percent. We always
- 23 present a range around the best estimate to reflect that
- 24 there's error inherent in our sampling.
- 25 In order to determine how many tons of RPPCs are

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- 1 disposed during the year, we take the sample of waste
- 2 sorts at a sample of landfills, and that's where we get
- 3 the sampling. And we carry that through the range.
- 4 We're recommending option two which is to adopt
- 5 the rate as presented but not to do certifications for
- 6 2000 or 2001 when the emergency regs are finalized.
- 7 And that's because we can't rule out the
- 8 possibility that the actual rate is 25 percent or more,
- 9 although the probability of the rate being 25 percent or
- 10 more is very small.
- 11 However, you have some flexibility to adopt a
- 12 single rate if that's what you choose to do. I know
- 13 you've all gotten a letter from CAW and other interested
- 14 parties regarding our calculation. I feel very
- 15 comfortable that the calculation was accurate and the
- 16 data we used was reliable.
- 17 We used the methodology that the Board adopted a
- 18 while back that stakeholders and Cascadia, Inc.
- 19 Consulting and staff spent several years developing. And
- 20 I want to give you a couple examples.
- 21 With all due respect to CAW, I think there's a
- 22 misunderstanding of our methodology and also some of the
- 23 data. And I'll give you an example. CAW believes that
- 24 we undercounted the disposal of RPPCs when they looked at
- 25 the report from the Board's solid waste characterization

- 1 study back in 1999.
- When that study has tons of disposal for various
- 3 resin categories, and it has categories for HDPE and PET
- 4 and miscellaneous containers, and subcategories of
- 5 non-RPPCs; well CAW didn't subtract those non-RPPCs
- 6 whereas we did when we calculated the rate.
- 7 So we received a lot of this information over
- 8 the past day or so. We haven't had a chance to talk with
- 9 them about their methodologies or their understanding of
- 10 our calculation.
- 11 So anyway, with that I'll conclude my
- 12 presentation and answer questions.
- 13 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 14 questions before we hear the speakers?
- BOARD MEMBER EATON: I just have one technical
- 16 question. We've used the range before, is that correct?
- MR. NUFFER: Yes.
- 18 BOARD MEMBER EATON: And those years that we've
- 19 used that we've been consistent in the range. For
- 20 instance, if the range was at five, the range was 1.3
- 21 which would have raised it to 6.3. Also, as you went the
- 22 other way, it would have been 3.7, right, 1.3 being the
- 23 range. How come this year we used different ranges for
- 24 above and below?
- MR. NUFFER: I believe it's the same.

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- 1 BOARD MEMBER EATON: No, it's not, not at least
- 2 according to my records. You have, unless my math is
- 3 wrong, 23.8, and the range is 22.7, that's 1.1. If you
- 4 go to 25.1 from 23.8, that's 1.3. Is that --
- 5 MR. NUFFER: What the difference may be is that
- 6 we --
- 7 BOARD MEMBER EATON: I'm just trying to find out
- 8 strictly methodology, is there something --
- 9 MR. NUFFER: No, it's not always going to be the
- 10 same.
- BOARD MEMBER EATON: And the reason why?
- 12 MR. NUFFER: And the reason is that when we went
- 13 through waste sorts, we calculated a certain number of
- 14 tons plus or minus five percent. We carry those tons, we
- 15 have say a thousand tons and then 1,500 tons. We carry
- 16 that 1,600 tons forward to do the calculation of the
- 17 rate, so the rate may not always be exactly five percent
- 18 as that five percent is in tons.
- 19 BOARD MEMBER EATON: So there's no statistical
- 20 inconsistency by not using the same range above and below
- 21 what the rate is determined to be?
- MR. NUFFER: No.
- MS. WOHL: Can I interject?
- 24 BOARD CHAIR MOULTON-PATTERSON: Yes.
- MS. WOHL: This is Patty Wohl, Waste Prevention

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- 1 and Market Development. What I think is happening is
- 2 it's a standard deviation and it's a 90 percent
- 3 confidence rate, and that's sort of what's driving those
- 4 numbers. It's not so much that we take the average and
- 5 it's equidistant from both ends of the spectrum, but it's
- 6 sort of that standard deviation and the confidence rate
- 7 that drives those numbers and what is the best rate.
- 8 So that may be, and it may just have happened
- 9 that it was pretty much in the center of those ranges.
- 10 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 11 BOARD MEMBER JONES: Now I'm confused. If
- 12 you've got, if you're 22.7 and you're saying that you
- 13 really think the rate is 23.8 but you're going to go plus
- 14 or minus; I mean if you do the math it would seem to me
- 15 that that top end number would be closer to 24.9 as
- 16 opposed to 25.1. I mean --
- 17 MR. NUFFER: What we're doing though is carrying
- 18 forward the actual tonnages through the calculation.
- 19 BOARD MEMBER JONES: All right, let me ask you a
- 20 question, John, on the tonnages.
- 21 Did you base, in the waste characterization did
- 22 you base the tonnages on what these plastics weigh, not
- 23 in relationship to -- I mean if you look at the waste
- 24 characterization study, one of the issues that I was a
- 25 little upside down on was the fact that when we did the

- 1 loose sorts through the methodology they said a yard of
- 2 garbage weighed, I think 68.8 pounds per cubic yard which
- 3 does not work anywhere in the world that I know of, but
- 4 yet it was part of that waste characterization study.
- 5 Are you talking a percentage based on that number?
- 6 MR. NUFFER: (Witness shook head.)
- 7 BOARD MEMBER JONES: Okay. This is actual
- 8 weight of those plastics?
- 9 MR. NUFFER: Right. They actually took the
- 10 container, eliminated the contamination, and weighed the
- 11 container. And then they added all those containers up
- 12 to get the --
- 13 BOARD MEMBER JONES: And it was that portion of
- 14 the bin or of whatever, not that portion of 68.8 pounds?
- MR. NUFFER: Right.
- BOARD MEMBER JONES: Right, it was the bin?
- MR. NUFFER: We actually weighed the containers,
- 18 and that's the weight we used in our calculation. Does
- 19 that answer your question? No?
- 20 BOARD MEMBER JONES: I don't know. It just
- 21 seems kind of weird to me that it would be 22.7, 23.8,
- 22 and 25.1. It really looks like it should be 24.9 to be
- 23 consistent with the math, you know.
- MR. NUFFER: That's the way the math worked out.
- 25 BOARD CHAIR MOULTON-PATTERSON: Mr. Paparian.

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1 BOARD MEMBER PAPARIAN: Just one thing I wanted

- 2 to point out. I know that elsewhere the Board has used a
- 3 90 percent confidence level in the diversion study guide
- 4 with regards to the number of samples to go out and
- 5 collect. But then we pinpoint a number or we allow
- 6 localities to pinpoint a number rather than give us a
- 7 range for their diversion rate.
- 8 So I'm just, I'm just pointing that out in terms
- 9 of thinking that we ought to pinpoint a number here
- 10 rather than going with a range if we're going to be
- 11 consistent with how we do things elsewhere in other
- 12 programs in the Board.
- 13 BOARD CHAIR MOULTON-PATTERSON: Any staff
- 14 comment on that?
- MS. WOHL: Well I think that was our basic
- 16 recommendation, right, to go with the --
- MR. NUFFER: Yeah, we present a range to you so
- 18 that you know that we're presenting a estimate, and
- 19 that's our best estimate is 23.8. But there may be error
- 20 in that resulting from our sampling. So you can adopt a
- 21 range or you can adopt a single rate.
- 22 BOARD MEMBER PAPARIAN: And in the case of
- 23 diversion rates for localities, we allow them to come up
- 24 with a specific number, even with, you know, our
- 25 knowledge that that's probably not the exact number, it

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- 1 probably does fall within a range.
- 2 BOARD CHAIR MOULTON-PATTERSON: Thank you, we do
- 3 have some speakers. Tim Shestek. I always, I'm sorry,
- 4 Tim.
- 5 MR. SHESTEK: No problem. Thank you, Madam
- 6 Chair and members.
- 7 BOARD CHAIR MOULTON-PATTERSON: Was I close?
- 8 MR. SHESTEK: Tim Shestek with the American
- 9 Plastics Council.
- 10 BOARD CHAIR MOULTON-PATTERSON: Shestek.
- 11 MR. SHESTEK: On behalf of APC I want to thank
- 12 the Board for the opportunity to speak today. We do
- 13 support staff recommendation to adopt a recycling rate
- 14 range.
- We do appreciate, though, the hard work that
- 16 staff has put forth to really ensure that all interested
- 17 parties have had an opportunity to participate in the
- 18 recycling rate calculation process. I can recall a
- 19 number of interested parties meeting this past year as
- 20 this process was ongoing.
- 21 I think on the bigger picture, adoption of the
- 22 staff recommendation really will allow the Board and the
- 23 regulated community, I think, an opportunity to catch up,
- 24 if you will, in terms of the Board developing a
- 25 prospective rate, and for product manufacturers to really

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- 1 more fairly respond to any future compliance order if
- 2 that is the case.
- 3 I think the Board is well versed in knowing that
- 4 the requirement of product manufacturers in terms of
- 5 compliance based on previous year's activities is really
- 6 a very difficult task to undertake.
- 7 And I also think the Board, by adopting staff
- 8 recommendation, will allow the process of the plastics
- 9 white paper to really be completed fully and
- 10 comprehensively, and really allow for a full discussion
- of whatever may result from that effort.
- 12 So we again, on behalf of APC, would like to
- 13 recommend staff recommendation be adopted.
- 14 Thank you.
- 15 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 16 Randy Pollack.
- 17 MR. POLLACK: Thank you, Madam Chair, members of
- 18 the Board. Randy Pollack on behalf of the Soap and
- 19 Detergent Association and several other companies,
- 20 including Dial and Colgate, Palmolive.
- 21 We're here today to support the staff
- 22 recommendation number two that would adopt a range and
- 23 not go further with any certifications for the year 2000.
- It's our preference that we would go to, we
- 25 would like the Board to adopt number one, but say that we

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- 1 are in compliance, that the 25 percent has been met.
- 2 Because there is a possibility that we had met that. But
- 3 in the spirit of cooperation working with staff, we are
- 4 here to support number two, and for several reasons.
- 5 One, for the last couple years you have done the
- 6 certification program of over 1,400 companies, and as you
- 7 will be seeing later on today in the next agenda item,
- 8 you will have compliance orders coming to you. And I
- 9 think that they're going to be coming to you for the next
- 10 several months.
- 11 So I think this is an opportunity for staff to
- 12 sort of clean up all those companies, work with them to
- make sure we get them into compliance for future years.
- 14 Additionally, as has been mentioned, there's a
- 15 plastics study that's currently underway that should
- 16 provide a report to the Board in the spring of next year
- 17 which will provide the Board with a little bit more
- 18 information in which direction we should go.
- 19 Additionally, I think this could be an opportune
- 20 time for staff to look back over the certification
- 21 process, figure out what worked, what didn't work. Maybe
- 22 survey just a few of them about, you know, how many hours
- 23 did it take for you to fill this out? Can we make the
- 24 forms a little simpler? What happened with the container
- 25 manufacturing forms? Which has been sort of the most

- 1 difficult part of this process.
- 2 So we think that, you know, taken together, this
- 3 would be a great opportunity for the staff to get a
- 4 breather, because as we all know, for the last two years
- 5 all they've been doing is try to track down these 1,400
- 6 companies to get the information from them.
- 7 So on behalf of SDA, we would support option
- 8 number two. Thank you.
- 9 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 10 Denise Delmatier.
- MS. DELMATIER: If I might defer to Mr. Murray?
- 12 BOARD CHAIR MOULTON-PATTERSON: Certainly. Mark
- 13 Murray.
- 14 Did you wish -- you don't wish to speak?
- MS. DELMATIER: No, I do.
- BOARD CHAIR MOULTON-PATTERSON: Oh, after?
- MS. DELMATIER: Yes.
- 18 BOARD CHAIR MOULTON-PATTERSON: Okay.
- MR. MURRAY: Madam Chair, members, Mark Murray
- 20 again with Californians Against Waste.
- 21 I'm passing out a packet of information that has
- 22 letters that we've collected. I wasn't sure if all of
- 23 you would get the letters that were generated in the last
- 24 couple of days, it's about 20, 25 letters from local
- 25 government, private recyclers, and environmental folks

- 1 opposing the range.
- 2 And there's also kind of a summary of some of
- 3 the facts here on the recycling rate. So I want to make
- 4 just a couple of points.
- 5 Number one, I am not disagreeing with the way
- 6 that your staff calculated this rate, I think that based
- 7 on the rules of the game that they were presented with, I
- 8 think that they did it correctly, so I don't have a
- 9 disagreement there.
- 10 We do have a disagreement with regard to the
- 11 methodology that the Board is using. And so let me just
- 12 kind of -- the thing that maybe, your staff has come up
- 13 with a 23.8 percent rate, and probably the smartest thing
- 14 for me to do would be to say it's 23.8, and I should just
- 15 shut up and walk away.
- But I'll tell you, it burns me that anyone would
- 17 walk out of this meeting thinking that the plastic
- 18 container recycling rate in the State of California is
- 19 anywhere close to 25 percent. The fact is that it's
- 20 nowhere close to 25 percent.
- 21 There is one category of plastic containers that
- 22 are being recycled at a 40, 50 percent rate. Those are
- 23 the beverage containers that are covered by the state's
- 24 bottle and can recycling law.
- 25 We've got an incentive program, we've got a

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- 1 refund value on this program, we've got a processing fee,
- 2 and the industry hates that and they oppose the expansion
- 3 of that program. That's one category of containers.
- 4 Then we've got the category of containers that
- 5 this Board is responsible for regulating, that we've been
- 6 taking compliance action on these guys for the last half
- 7 dozen years.
- 8 The recycling rate for those containers, the
- 9 tonnage of those containers that are being recycled
- 10 divided by the tonnage of those containers that are being
- 11 generated, according to your own waste characterization
- 12 study -- forget the definition of an RPPC, you take all
- of the non-beverage containers recycled, you divide by
- 14 all of the non-beverage container, plastic containers
- 15 that are disposed of, you add the two together, that's
- 16 your generation. And you divide that number and a
- 17 recycling rate is in the eight to thirteen percent
- 18 range. It's nowhere close to 25 percent recycling.
- 19 Now, the way that we've got this methodology, my
- 20 concern is that, and my objection with the methodology is
- 21 when we did the waste characterization study in 1999, we
- 22 looked at plastic containers. And you look right on the
- 23 third page of the report and it shows the tonnage of
- 24 plastic containers, and it's 670,000 tons of plastic
- 25 containers that are being disposed of in California.

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- 1 But then Cascadia made some determination that
- 2 some subset of those containers are, in fact, RPPCs, and
- 3 those are the containers that should be viewed as
- 4 disposed of for the purposes of calculating the
- 5 generation number.
- 6 We don't make that same distinction when we're
- 7 surveying processors in terms of the number of plastic
- 8 containers that are being recycled. Plastic containers
- 9 report to the State Department of Conservation, to the
- 10 Integrated Waste Management Board. Here are the plastic
- 11 containers. We don't make the distinction between size,
- 12 we don't make a distinction between whether it's part of
- 13 the program or not part of the program.
- 14 Cascadia had this detailed information when they
- 15 were doing the waste characterization study about what
- 16 the Board recognized as an RPPC. So that's my problem
- 17 with the numbers.
- And again, it's 23.8, they're below 25 percent,
- 19 so I should just shut up. But the problem that I have is
- 20 that this is an industry that hasn't pulled their weight
- 21 relative to other industries in terms of supporting
- 22 recycling, and the notion that anyone would think that
- 23 they're anywhere close to 25 percent frankly is very
- 24 frustrating to me.
- In terms of just looking at the numbers that

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- 1 your staff did come up with, I just want to point out
- 2 that there was no increase in RPPC recycling. The reason
- 3 that the rate appears to increase from 17 percent to 23
- 4 percent is because:
- 5 Number one, there was an increase in beverage
- 6 container recycling because we added these new
- 7 containers. But the actual real number of non-beverage
- 8 container plastic containers recycled actually went down
- 9 by 8,000 tons.
- 10 And the only reason it appears that the rate
- 11 went up is because the industry reported that the sales
- 12 of plastic containers from 1999 to the year 2000 actually
- 13 went down by ten percent.
- Now, in the materials that I've handed you is
- 15 some information from a plastics industry study, the
- 16 Fredonia group, did a study that shows plastic container
- 17 sales increased from 1999 to 2000. But that wasn't
- 18 reported by the APC in the numbers that you used to
- 19 adjust the 1999 disposal data.
- 20 So just to wrap up, it fries me to say this, but
- 21 your staff has come up with 23.8, that's not 25 percent.
- 22 The rules say 25 percent. So I'd ask you not to approve
- 23 a range.
- I am asking you to, let's take another look at
- 25 plastics. Let's take another look at the recycling rate

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- 1 for plastics. And I think that using the data that
- 2 you've already had, recrunch the numbers that you've
- 3 already had, and let's make a real honest assessment of
- 4 what is the recycling rate for the RPPCs that you are
- 5 responsible for regulating.
- 6 And I think, looking at those same numbers,
- 7 you're going to find that the recycling rate is nowhere
- 8 near 25 percent. You don't have to go out and do anymore
- 9 surveys, you don't have to go out and do anymore waste
- 10 characterization studies, just take the raw data that
- 11 you've already got, and let's find out, as far as the,
- 12 when the public looks at a plastic container, what's the
- 13 recycle rate for that plastic container. Not bottle bill
- 14 containers because the public is paying a fee on those
- 15 containers. What's the recycling rate for the RPPCs that
- 16 are regulated by this law? And you'll see it's nowhere
- 17 close to 25, it's in the eight to ten percent range --
- 18 eight to thirteen percent range.
- 19 If there's any questions?
- 20 BOARD CHAIR MOULTON-PATTERSON: Any questions
- 21 for Mr. Murray? Okay. Thank you.
- MR. MURRAY: Thanks a lot.
- 23 BOARD CHAIR MOULTON-PATTERSON: Denise
- 24 Delmatier.
- 25 MS. DELMATIER: Madam Chair and members of the

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- 1 Board, Denise Delmatier with NorCal Waste Systems.
- I want to echo the comments by Mr. Murray but
- 3 also express the frustration on behalf of the solid waste
- 4 industry in dealing with these containers.
- 5 We know that these containers are the big
- 6 problem for us as far as finding a marketplace for these
- 7 materials. They are the most expensive to handle, they
- 8 are the most expensive to process, and we lack any
- 9 serious markets for the materials.
- 10 Now the AB 2020 program under the Department of
- 11 Conservation obviously addresses two to three percent of
- 12 the waste stream, they handle those plastic containers
- 13 with the appropriate and statutory incentives that are
- 14 already in place.
- But this Board must address the other part of
- 16 the waste stream that we are required to collect and
- 17 handle and process under AB 939. That's the issue here.
- 18 What are we going to do about those plastic containers
- 19 that we're already out there collecting under the
- 20 Integrated Waste Management Act, not the bottle bill, but
- 21 the Integrated Waste Management Act. What are we going
- 22 to do about those containers?
- 23 The law already says there has to be a 25
- 24 percent rate. Not a range, but a rate. And that's all
- 25 we're asking for.

- 1 Let's implement the law. Let's keep plastics
- 2 honest, and help us out, both private and public solid
- 3 waste industry, in trying to continue to do the job to
- 4 get these things recycled.
- 5 I appreciate the time and I'd be happy to answer
- 6 any questions.
- 7 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 8 questions?
- 9 Okay. Thank you very much. Okay. Mr. Jones.
- 10 BOARD MEMBER JONES: Madam Chair.
- 11 BOARD MEMBER EATON: Are you going to move
- 12 anything?
- BOARD MEMBER JONES: Uh-huh.
- 14 BOARD MEMBER EATON: I have a question before
- 15 you --
- 16 BOARD CHAIR MOULTON-PATTERSON: Mr. Eaton and
- 17 then Mr. Jones.
- BOARD MEMBER EATON: I wanted to ask, you know,
- 19 perhaps a representative from each of the parties how --
- 20 first off, is it staff's position that they would like to
- 21 kind of move into a prospective range situation as
- 22 opposed to a retroactive application in terms of a
- 23 philosophical --
- MR. NUFFER: Yes.
- 25 BOARD MEMBER EATON: Okay. Then how then does

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- 1 your recommendation promote that philosophical position?
- 2 And I'm just inquiring, and I'd like to hear from both
- 3 the plastics industry as well as the Californians Against
- 4 Waste if they agree, first, that that is a desirable way
- 5 to move; and two, what is their way to move towards
- 6 that?
- 7 MR. NUFFER: I think in theory --
- 8 BOARD MEMBER EATON: And do any of these promote
- 9 that better than one of the others?
- 10 MR. NUFFER: You're talking about the
- 11 prospective rate?
- 12 BOARD MEMBER EATON: Well that was one of the
- 13 underpinnings, correct, at least last month when we voted
- 14 to adopt this, this was a way for us to kind of move out
- of this sort of, you know, churning of water to a way
- 16 where we can start to look ahead and give some, you know,
- 17 advance notice, this is what the rate might be and
- 18 therefore --
- 19 MR. NUFFER: Right. We'll still --
- 20 BOARD MEMBER EATON: -- and the arguments that,
- 21 you know, they can adopt their manufacturing process,
- 22 etcetera, much easier than retroactive.
- 23 So I'm trying to figure out under all of these
- 24 schemes how that's being done. Because we seem to be at
- 25 loggerheads here. I'm getting the sense that we're right

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- 1 back to that. And I voted last month based upon the fact
- 2 that we're trying to get out of that. So how do any of
- 3 your recommendations promote that?
- 4 MR. NUFFER: Right. The prospective rate gives
- 5 regulated manufacturers more time, more notice that they
- 6 will have to do something in order to be in compliance.
- 7 Every July we'll come before you with a recycling rate,
- 8 so that won't change.
- 9 Once that rate is published, then regulated
- 10 manufacturers will know whether or not, if the rate is
- 11 less than 25 percent, then they'll have to use post
- 12 consumer resin for the rest of the year, or they'll have
- 13 to lightweight their containers or do something else to
- 14 be in compliance.
- 15 If the rate we publish in July is more than, is
- 16 25 percent or more, then they can use that to say they're
- 17 in compliance.
- 18 BOARD MEMBER EATON: So if we adopt this range,
- 19 which is 25.1, that puts them in compliance?
- 20 MR. NUFFER: Yeah. If you adopt this rate for
- 21 2000 then, I mean if you adopt a range then companies can
- 22 consider themselves to be in compliance.
- 23 If you adopt a single, if you adopt that 23.8
- 24 percent, then it's below 25, and companies would have to
- 25 do something, would have to prove to us that they were in

- 1 compliance for 2000 using something else, and for 2001
- 2 they'd have to do something else to be in compliance.
- 3 Does that --
- 4 BOARD MEMBER EATON: Yeah, I understand. Does
- 5 Mr. Murray want to speak to that issue? And maybe Mr.
- 6 Shestek or Mr. Pollack could help out?
- 7 MR. MURRAY: Mark Murray with Californians
- 8 Against Waste.
- 9 I really like the prospective approach, the idea
- 10 of giving the industry some information.
- 11 BOARD MEMBER EATON: Right.
- MR. MURRAY: My problem is with the number
- 13 itself. So just to be clear, this means if this range
- 14 was adopted, not only do they not have to do anything for
- 15 2000, they don't have to do anything for 2001. I'm not
- 16 sure anyone thinks that the plastics industry shouldn't
- 17 be doing more in terms of source reduction and recycled
- 18 content.
- 19 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 20 MR. SHESTEK: Tim Shestek with American Plastics
- 21 Council.
- In terms of policy we've been a real advocate of
- 23 the prospective rate just for the reasons that you've
- 24 outlined in terms of giving product manufacturers an
- 25 opportunity to gear up and figure out what they might

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- 1 need to do.
- I don't know how you get there unless you
- 3 somehow catch up, and I think that's the big hurdle that
- 4 we're facing today.
- 5 With this adoption of the range I think it gives
- 6 you that opportunity to catch up and see what this, what
- 7 this white paper produces. Maybe we have some different
- 8 directions we need to go, we just don't know yet.
- 9 But I think we're in agreement with Mark, I
- 10 think I can say that, it's one of the few times I'll say
- 11 that, but in terms of a prospective rate. I think the
- 12 product manufacturers are in agreement with that as well.
- BOARD CHAIR MOULTON-PATTERSON: Thank you. Is
- 14 that it, Mr. Eaton?
- BOARD MEMBER EATON: Yeah.
- 16 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 17 BOARD MEMBER JONES: Thanks, Madam Chair. I'm
- 18 going to make a motion, it's a little different than what
- 19 the staff had proposed.
- 20 But I do want to say that at the very first
- 21 Board meeting I ever came to the plastics rate had been
- 22 an issue for five months or four months prior to me
- 23 getting here and it was a three to two vote continually.
- 24 And the range I think at that time took it from 20 --
- 25 MR. NUFFER: 24.6.

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1 BOARD MEMBER JONES: To 25.3 or something, so it

- 2 was close and it got people moving, and that was one of
- 3 the reasons that I agreed to do it.
- 4 At the same time I gave a little shot and let
- 5 people know at my first Board meeting that they weren't
- 6 going to be able to go out and buy advertising time and
- 7 say that they had made the rate in California, that they
- 8 had to really do things.
- 9 I am working with APC and will continue to work
- 10 with APC on their public education program with
- 11 Albertsons and the shelf talkers because people have to
- 12 understand that they not only can recycle this, but they
- 13 need to buy products with recycled content. So, and I'm
- 14 not going, I'm not going to ever vary from that.
- But I am going to move option three that says
- 16 that we adopt the 2000 all container rate of 23.8
- 17 percent, which is within a range of 22.7 and 25.1; and a
- 18 PET recycling rate of 36.1; determine which plastics
- 19 packaging manufacturers are not in compliance with either
- 20 the compliance year 2000 or for the compliance year 2001
- 21 once the postconsumer regulations are filed with the
- 22 Secretary of State, and conduct a limited certification
- 23 of compliance of about seventy, I'm going to say seventy
- 24 individual companies held over from the previous
- 25 certifications because there are 1,400 certifications

- 1 going on and that's a lot of work for our staff.
- 2 And I will do that under a revised Resolution
- 3 2001-250.
- 4 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a
- 5 motion on the floor.
- 6 BOARD MEMBER ROBERTI: Second.
- 7 BOARD CHAIR MOULTON-PATTERSON: Seconded by
- 8 Senator Roberti to, it's a motion by Mr. Jones and
- 9 seconded by Roberti to approve Resolution 2001-250
- 10 Revised to reflect option three.
- BOARD MEMBER JONES: Yes, ma'am.
- 12 BOARD CHAIR MOULTON-PATTERSON: Any questions
- 13 before we vote? Seeing -- Mr. Paparian.
- 14 BOARD MEMBER PAPARIAN: Yeah, just a couple of
- 15 things. There were a couple of issues that were raised,
- 16 and one was to, related to examining the data from the
- 17 1991, or 1999 waste characterization study. I'm not sure
- 18 that needs to be part of the resolution, but I suspect
- 19 we'd all like to have some reexamination of that data to
- 20 see if there's anything that we can learn from the data
- 21 that would be relevant to our future work in this area.
- 22 BOARD CHAIR MOULTON-PATTERSON: Anything else,
- 23 Mr. Paparian?
- BOARD MEMBER PAPARIAN: Huh-unh.
- 25 BOARD CHAIR MOULTON-PATTERSON: Okay. Please

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1 call the roll.
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- BOARD SECRETARY VILLA: Eaton?
- 3 BOARD MEMBER EATON: Aye.
- 4 BOARD SECRETARY VILLA: Jones?
- 5 BOARD MEMBER JONES: Aye.
- 6 BOARD SECRETARY VILLA: Medina?
- 7 BOARD MEMBER MEDINA: Aye.
- 8 BOARD SECRETARY VILLA: Paparian?
- 9 BOARD MEMBER PAPARIAN: Aye.
- 10 BOARD SECRETARY VILLA: Roberti?
- BOARD MEMBER ROBERTI: Aye.
- 12 BOARD SECRETARY VILLA: Moulton-Patterson?
- BOARD CHAIR MOULTON-PATTERSON: Aye.
- BOARD MEMBER JONES: Madam Chair.
- 15 BOARD CHAIR MOULTON-PATTERSON: Yes, Mr. Jones.
- BOARD MEMBER JONES: Just one thing on Mr.
- 17 Paparian's suggestion, and I think staff is all the time
- 18 working on that number with these people, and I think we
- 19 do have to, I think some of the things that Mr. Murray
- 20 brought up makes sense, and I think there's just
- 21 disagreement about maybe how we look at some of that
- 22 stuff. So I'm wondering just for definition, we're just
- 23 talking about them sitting down again and maybe looking
- 24 at how to crunch these, make sure that all these issues
- 25 are being dealt with with the way the parties --

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- 1 BOARD MEMBER PAPARIAN: Right. I think Mr.
- 2 Murray has some very good points in terms of how the data
- 3 can be used or can be viewed, and I think if our staff
- 4 were to sit down with him and go over what he's got, I
- 5 think that could be a very fruitful discussion.
- 6 BOARD MEMBER JONES: Right. And I think all I'm
- 7 saying is that I think our staff does that, maybe they
- 8 got to keep doing it. And people disagree sometimes.
- 9 Mark knows that and they know, we all know it.
- 10 But I think you're right, there has to be a way
- 11 to get this number, and it's only a number. But, you
- 12 know, it's a message that more and more things are being
- 13 made out of plastic, and while plastic is a good thing it
- 14 is costing citizens a lot of money to recycle, and we
- 15 gotta find markets.
- 16 BOARD CHAIR MOULTON-PATTERSON: Senator Roberti.
- 17 BOARD MEMBER ROBERTI: Yeah, I just want to add
- 18 that I've seconded and voted for the resolution because
- 19 it calls for compliances and I think that's very
- 20 important. And I don't want to see the day come when we
- 21 sort of never have compliances. So if we clearly are
- 22 over 25 percent -- excuse me, certifications.
- 23 And I tend to agree with Mr. Murray that our
- 24 methodology is skewed and the plastics industry looks a
- 25 little bit better than it should. But whatever,

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- 1 whatever, we have certifications we're calling for.
- 2 BOARD CHAIR MOULTON-PATTERSON: Thank you,
- 3 Senator.
- 4 MS. WOHL: Madam Chair, can I just make a quick
- 5 comment? We are working on the plastics white paper, and
- 6 that may be appropriate to sort of incorporate the relook
- 7 at the 1999 waste characterization study into that
- 8 project.
- 9 BOARD CHAIR MOULTON-PATTERSON: Great. When is
- 10 white paper due?
- 11 MR. NUFFER: This spring.
- MS. WOHL: Spring.
- 13 MR. NUFFER: And you also directed us to bring
- 14 back an agenda item in October discussing some of these
- issues, so we'll be doing that too.
- 16 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 17 you.
- BOARD MEMBER EATON: So Mr. Nuffer, excuse me.
- 19 Now that we've done this action, what happens in 2002?
- 20 Now are they going to shoot for this range in 2002
- 21 prospectively? I'm trying to find out what the next step
- 22 is in staff's thinking. I mean we don't have to take any
- 23 action, but obviously this is for 2000, 2001. Now we're,
- 24 we're all at the starting line, right?
- 25 MR. NUFFER: Right.

- 1 BOARD MEMBER EATON: Now where do we go?
- 2 MR. NUFFER: Well companies now know that if
- 3 they aren't doing something they will have to do
- 4 something to demonstrate compliance by the end of the
- 5 year for 2001.
- 6 2002 we'll wait until the rate is, until you
- 7 adopt the rate in July of next year for 2002, then
- 8 they'll have the end, the last six months of 2002 to do
- 9 something if they weren't in compliance.
- 10 BOARD MEMBER EATON: Right. But how do we get
- 11 into the position where it's greater than six months? Do
- 12 you understand? I'm trying to figure out --
- 13 MR. NUFFER: Only if you extend, if you say --
- 14 BOARD MEMBER EATON: I mean is there something
- 15 we need statutorily? Is there something we need to move,
- 16 because in six months, yeah, you kind of like, this is
- 17 how well you're doing, it's kind of like a midterm grade.
- 18 I'm trying to figure out how do you know, kind
- 19 of based on the Oregon model, they know almost a year, a
- 20 year in advance what they have to shoot for, and then if
- 21 they don't hit it they're nailed for however under their
- 22 scheme.
- 23 So how do we get it more than six months so that
- 24 way we know?
- 25 MR. NUFFER: Right. If the Board adopted, if

- 1 you agreed that the rate we adopted this July would be
- 2 good for the year 2002, that's one way to do it, instead
- 3 of just for the end of 2001.
- 4 BOARD MEMBER JONES: So it would be like an
- 5 eighteen months, it would be an eighteen month thing?
- 6 MR. NUFFER: Right, you'd give them more time.
- 7 BOARD MEMBER EATON: Thank you.
- 8 BOARD CHAIR MOULTON-PATTERSON: Okay. Are you
- 9 going to present number ten?
- 10 MR. NUFFER: Yes. Thank you.
- 11 BOARD CHAIR MOULTON-PATTERSON: Great.
- 12 BOARD MEMBER JONES: I know we're under time.
- 13 Will this discussion or at least a little bit of this
- 14 issue come out in this white paper? I mean will you at
- 15 least look at what Mr. Eaton just said, and I'm sure you
- 16 are, but maybe looking at what Mr. Eaton brought up as
- 17 part of the white paper maybe gives us some potential
- 18 solutions.
- 19 MR. NUFFER: Sure. Sure.
- 20 BOARD MEMBER JONES: Thank you.
- 21 BOARD CHAIR MOULTON-PATTERSON: Okay. We're
- 22 onto item number ten now. And after this we'll take a
- 23 break.
- MR. NUFFER: This is the second month we've
- 25 brought forward compliance agreements. This month we're

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- 1 bringing forth sixteen agreements. None of the companies
- 2 or all the companies we were, we initially started out
- 3 with thirty, we pulled thirty from our database, we
- 4 resolved fourteen. The sixteen that were left agreed to
- 5 compliance agreements. There were no companies we need
- 6 to schedule for public hearings.
- 7 All the compliance agreements are exactly the
- 8 same except for the names of the companies. And as you
- 9 recall, these are for companies that were out of
- 10 compliance in '97, '98, or '99. And as I said earlier,
- 11 we're going to be bringing 20 to 25 of these a month to
- 12 you for the next five or six months.
- So with that I'll ask for questions.
- 14 BOARD CHAIR MOULTON-PATTERSON: Okay. Any
- 15 questions? I see Mr. Paparian has his light on.
- BOARD MEMBER PAPARIAN: I'll just make the
- 17 motion, Madam Chair.
- 18 BOARD CHAIR MOULTON-PATTERSON: Okay.
- 19 BOARD MEMBER PAPARIAN: Can we do these as a
- 20 group? I would like to move Resolutions 2001-251, dash
- 21 254, dash 255, dash 256, dash 257, dash 258, dash 259,
- 22 dash 260, dash 261, dash 262, dash 263, dash 264, dash
- 23 265, dash 266, dash 267, and dash 268.
- 24 BOARD MEMBER JONES: I'll second.
- 25 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a

- 1 motion by Mr. Paparian, seconded by Mr. Jones, to approve
- 2 Resolutions 2001-251 through -- as read.
- 3 Please call the roll.
- 4 BOARD SECRETARY VILLA: Eaton?
- 5 BOARD MEMBER EATON: Aye.
- 6 BOARD SECRETARY VILLA: Jones?
- 7 BOARD MEMBER JONES: Aye.
- 8 BOARD SECRETARY VILLA: Medina?
- 9 BOARD MEMBER MEDINA: Aye.
- 10 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 12 BOARD SECRETARY VILLA: Senator Roberti?
- 13 (Not present.)
- BOARD SECRETARY VILLA: Moulton-Patterson?
- 15 BOARD CHAIR MOULTON-PATTERSON: Aye.
- MS. WOHL: Madam Chair, can I -- just one more.
- 17 We were thinking that maybe we'd like to put this on
- 18 consent in the future, and then if you have any issues
- 19 you could pull it off. Would that work for the Board?
- 20 BOARD MEMBER EATON: I don't think so.
- 21 BOARD MEMBER JONES: It's a compliance order. I
- 22 think it's enforcement and we need to do that.
- BOARD CHAIR MOULTON-PATTERSON: Okay. I don't
- 24 think so.
- MS. WOHL: Okay.

- 1 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 2 We're going to take a ten minute break and then we'll
- 3 come back with diversion planning and local assistance,
- 4 number fourteen.
- 5 Thank you.
- 6 (Thereupon there was a brief recess.)
- 7 BOARD CHAIR MOULTON-PATTERSON: I'd like to
- 8 call the meeting back to order, please.
- 9 Ex-partes, Mr. Eaton.
- 10 BOARD MEMBER EATON: Just a meet and greet with
- 11 Rick Daniels.
- 12 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 13 BOARD MEMBER JONES: Jim Kuhl and Mike Mohajer
- 14 and I think that -- and Denise Delmatier. And George
- 15 Larson -- sorry about that, George, talking about
- 16 plastic.
- 17 BOARD CHAIR MOULTON-PATTERSON: Okay, I had
- 18 none.
- 19 Mr. Medina.
- 20 BOARD MEMBER MEDINA: None to report.
- 21 BOARD CHAIR MOULTON-PATTERSON: Mr. Paparian.
- BOARD MEMBER PAPARIAN: None.
- BOARD CHAIR MOULTON-PATTERSON: Okay. We're on
- 24 item number 14.
- 25 Good afternoon.

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- 1 MR. POULSON: Good afternoon, Madam Chair and
- 2 members of the Board. I'm Zane Poulson with the Board's
- 3 Office of Local Assistance, South Section.
- 4 On October 20th, 1999, the Board issued the City
- 5 of Westmorland a compliance order which required the city
- 6 to correct the diversion rate measurement inaccuracies
- 7 and document the city's meeting the 25 percent diversion
- 8 goal.
- 9 The city conducted a new waste generation study
- 10 based on 1998 data, and the city is requesting that the
- 11 Board approve the city's new 1998 base year with a
- 12 diversion rate of 19 percent.
- 13 Board staff have reviewed the city's 1998 waste
- 14 generation study and new base year request, and have
- 15 determined that the new base year meets Board's, base
- 16 year request meets Board's standards for documenting
- 17 diversion activities.
- 18 In addition, Board staff have visited the city
- 19 to verify programs included in the city's waste
- 20 generation study.
- 21 Therefore, staff recommend that the Board
- 22 approve the city's new 1998 base year.
- 23 Because the city failed to meet the 1995
- 24 diversion goal 25 percent, Board staff of the Office of
- 25 Local Assistance or OLA, are continuing to provide

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- 1 assistance to the City of Westmorland to augment and
- 2 improve program performance.
- 3 The city and OLA staff are currently developing
- 4 an assistance plan and a work plan with specific programs
- 5 that the city will agree to implement in order to achieve
- 6 compliance.
- 7 Once the city has Implemented all the programs
- 8 outlined in their assistance and work plans, OLA staff
- 9 will bring forward another item for the Board to consider
- 10 ending the compliance order.
- 11 There is a representative here from the city
- 12 today.
- 13 This concludes staff presentations. Are there
- 14 any questions for staff?
- 15 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.
- 16 Poulson.
- Mr. Eaton.
- 18 BOARD MEMBER EATON: How many pallets were
- 19 reused?
- 20 MR. POLLACK: In the -- specifically or which?
- 21 Well, there's different ones for different businesses.
- 22 BOARD MEMBER EATON: Because my understanding
- 23 was is that if you used one pallet you were going to use
- 24 it twenty times and you couldn't count it more than
- 25 twenty times, but that doesn't add up to the figures that

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- 1 I'm seeing here. It's like everytime you reused it you
- 2 got a forty pound credit.
- 3 MR. POULSON: Well there's a --
- 4 BOARD MEMBER EATON: Is that correct?
- 5 MR. POULSON: Well, a lot of the reuse was sent
- 6 for some of the ones, the bee, the apiaries, they were
- 7 actually being sent down and kind of in a sense being
- 8 reused and recycled and making stucco fences in Mexico.
- 9 So I don't know if that's a little bit different than
- 10 some of the other reuses.
- BOARD MEMBER EATON: Go ahead.
- 12 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- BOARD MEMBER JONES: So the honey, the honey
- 14 company is using a pallet, they're getting credit for
- 15 forty pounds one time?
- MR. POULSON: Yes.
- BOARD MEMBER JONES: And then if they recycle it
- 18 into stucco or wood for that, they get that forty pound
- 19 credit for the end use at the end of the day.
- 20 MR. POULSON: Well just the forty pound credit
- 21 for the end use is what I understood.
- 22 BOARD MEMBER JONES: Right, so they're not
- 23 getting, if they used it twenty times they're not getting
- 24 800 pounds of credit?
- MR. POULSON: Precisely.

- 1 BOARD MEMBER JONES: They're getting forty for
- 2 the continual reuse as a pallet.
- 3 MR. POULSON: Yes.
- 4 BOARD MEMBER JONES: And the forty for when it
- 5 was made into something else?
- 6 BOARD MEMBER JONES: Somebody is shaking their
- 7 head behind you and I can see that without my glasses,
- 8 that's pretty good.
- 9 MR. POULSON: Yes, that's correct.
- 10 BOARD MEMBER JONES: Our concern is people were
- 11 multiplying forty by twenty and getting 800 pounds of
- 12 credit for every pallet so we're just, my issue is just
- 13 making sure that's not continuing.
- 14 BOARD MEMBER EATON: So would it be fair to say
- 15 that half of all their diversion relates to pallets?
- MR. POULSON: Yes, a very large portion of it
- 17 does relate to pallets.
- BOARD MEMBER EATON: So what other programs do
- 19 they have for reuse?
- MR. POULSON: Well the other reuse, there's a
- 21 bee box reuse also which is a program that we actually
- 22 visited and verified that they reuse a lot of the bee
- 23 boxes.
- 24 And I think, and on those ones those were, each
- 25 bee box as they are run out of their use they are taken

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- 1 and stored and, when they fall into disrepair, and then
- 2 those also are shipped down to Mexico where they use the
- 3 cheaper labor force in order to repair those and reuse
- 4 those down in Mexico.
- 5 BOARD MEMBER EATON: Because I have a hard time
- 6 looking at population of 1,720, and a liquor store has
- 7 eight tons of cardboard reuse. That's a lot of
- 8 consumption of booze, and a lot of cardboard. And you
- 9 got eight tons, eight tons with a population of 1,720
- 10 from a liquor store. I'd like to know how that's
- 11 calculated.
- 12 BOARD MEMBER PAPARIAN: We'll have to do an
- 13 on-site inspection of it one evening.
- BOARD MEMBER EATON: Yeah, did you go there?
- MR. POLLACK: I personally didn't go to that.
- 16 BOARD MEMBER EATON: Well, I mean it raises a
- 17 red flag to me. Recycling cardboard boxes, eight tons,
- 18 liquor store.
- 19 MS. MORGAN: Cara Morgan, Office of Local
- 20 Assistance.
- 21 Board Member Eaton, I have not been to the city
- 22 previously, but as I understand the way that they did
- 23 calculate, this is cardboard recycling, just to clarify
- 24 that it is not cardboard reuse.
- 25 And if Mr. Diaz from the city would like to

- 1 respond to the specifics of how they quantified?
- 2 We did have staff that went out to visit the
- 3 city to verify the tonnages, how they were quantified,
- 4 etcetera, and it did appear reasonable.
- 5 Their number one activity is the scrap metal
- 6 recycling which is their big program, coming from the
- 7 welder in the city which is their main program.
- 8 Then their remaining activities, there's a
- 9 significant amount of recycling that's going on as well
- 10 as the other reuse activities.
- 11 BOARD MEMBER EATON: But you can understand my
- 12 point, when you have a market that uses less cardboard
- 13 boxes than a liquor store? The supermarket only uses
- 14 six. So unless this is like a super liquor store, I'm
- 15 having a hard time figuring out, you know, cause
- 16 generally when you deliver to a liquor store it doesn't
- 17 come in cardboard boxes, the beer.
- 18 MS. MORGAN: Actually that would probably be a
- 19 good question for Mr. Diaz to answer since we have not
- 20 been there.
- 21 BOARD CHAIR MOULTON-PATTERSON: Yes, would a
- 22 representative of the city please come forward?
- 23 MS. MORGAN: Because he's the one that's out
- 24 there and done it.
- MR. DIAZ: Madam Chair and members of the

- 1 Board --
- 2 BOARD CHAIR MOULTON-PATTERSON: Please state
- 3 your name for the record.
- 4 MR. DIAZ: My name is Joe Diaz and I'm the
- 5 public works director for the City of Westmorland. And
- 6 the little City of Westmorland is about forty miles from
- 7 the border. We have a loot of migrant buses, actually
- 8 that are running all day, and they sure drink a lot of
- 9 beer. And that's my answer.
- 10 Thank you.
- 11 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 12 Anything else, Mr. Eaton?
- BOARD MEMBER EATON: I think that says it all.
- 14 BOARD CHAIR MOULTON-PATTERSON: Any other
- 15 questions?
- Mr. Jones.
- 17 BOARD MEMBER JONES: It is 44 pounds a day of
- 18 cardboard, that's a lot of cardboard from a liquor store.
- 19 Anyway, I'm going to move adoption of Resolution
- 20 2001-234 for the consideration of staff recommendation to
- 21 change the base year to 1998 for the previously approved
- 22 source reduction recycling element for the City of
- 23 Westmorland in Imperial County.
- 24 BOARD MEMBER MEDINA: Second.
- 25 BOARD CHAIR MOULTON-PATTERSON: We have a motion

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1 by Mr. Jones, seconded by Mr. Medina to approve
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- 2 Resolution 2001-234.
- 3 Please call the roll.
- 4 BOARD SECRETARY VILLA: Eaton?
- 5 BOARD MEMBER EATON: No.
- 6 BOARD SECRETARY VILLA: Jones?
- 7 BOARD MEMBER JONES: Aye.
- 8 BOARD SECRETARY VILLA: Medina?
- 9 BOARD MEMBER MEDINA: Aye.
- 10 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 12 BOARD SECRETARY VILLA: Moulton-Patterson?
- 13 BOARD CHAIR MOULTON-PATTERSON: Aye. Item
- 14 fifteen.
- MR. EDWARDS: Good afternoon, Madam Chair and
- 16 Board members. My name is Terri Edwards, I'm with the
- 17 Office of Local Assistance.
- 18 This item before you includes a request from the
- 19 City of Sand City to change their base year to 1999.
- 20 Based on staff's analysis of the new base year
- 21 generation study, it has been determined that their
- 22 diversion rate for 1999 is 47 percent. The diversion
- 23 study contains no statistical extrapolations.
- 24 The city is approximately two square miles and
- 25 has a population of 190 people.

1 In addition, the city is host to two major

- 2 retail shopping centers that serve the surrounding
- 3 jurisdictions on the Monterey peninsula.
- 4 Based on comments made at the Board briefing
- 5 last week, we've reviewed the original cardboard and
- 6 pallet tonnage claimed.
- 7 For the cardboard it was determined that the
- 8 tonnage for the baled cardboard should be revised. Staff
- 9 verified the type and size of the bailer and reduced the
- 10 tonnage being claimed.
- 11 As for the claimed pallets tonnage,
- 12 modifications were made to reflect a one time use.
- Overall these changes resulted in a drop in
- 14 their diversion rate from 51 percent to 47, and a revised
- 15 agenda item has been submitted to you to reflect these
- 16 changes.
- 17 Board staff has visited the jurisdiction and had
- 18 the opportunity to see the diversion programs. In
- 19 addition, with these final revisions the proposed new
- 20 base year more adequately documents the city's diversion.
- 21 Therefore, staff is recommending the Board
- 22 approve the proposed new base year.
- 23 A member from the city is present to answer any
- 24 questions.
- 25 And this concludes my presentation. Thank you.

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- 1 BOARD CHAIR MOULTON-PATTERSON: Thank you. Do
- 2 we have a revised resolution on this one?
- 3 BOARD MEMBER PAPARIAN: Madam Chair, while
- 4 they're looking for that I have some questions about this
- 5 too.
- 6 BOARD CHAIR MOULTON-PATTERSON: Okay. Mr.
- 7 Paparian.
- 8 BOARD MEMBER PAPARIAN: Thank you. I'm looking
- 9 over the revisions and I have a couple of questions.
- 10 Bear with me as I'm kind of comparing it to my notes on
- 11 the original.
- 12 Are several of the generators sharing the same
- 13 bailer, the same bailing equipment?
- MS. EDWARDS: The balers are all horizontal
- 15 balers, and the city has pictures of the different balers
- 16 from the other generators. And based on the specs for
- 17 the generators balers, they came up with the fact that
- 18 the bale size is, for each bale is 1,300 to 1,500, so
- 19 they went with a range in between which would be 1,400
- 20 pounds.
- 21 BOARD MEMBER PAPARIAN: So several of them are
- 22 using balers that resulted in 1,400 pound bales?
- MS. EDWARDS: We couldn't get a specific model
- 24 so we came up with the specs on the bale size and went to
- 25 the manufacturer's site and looked up the specs, and

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- 1 found that this was a more accurate reflex of the bailer.
- 2 BOARD MEMBER PAPARIAN: Okay. I'm looking, for
- 3 example, at generator one and generator four and
- 4 generator ten all have 1,400 pound bales --
- 5 MS. EDWARDS: Right.
- 6 BOARD MEMBER PAPARIAN: -- used in the
- 7 calculation. So you're telling me that those bales all
- 8 wind up the same size and, therefore, that they're all --
- 9 MS. EDWARDS: They're all major retail
- 10 businesses, so they all have pretty big sized horizontal
- 11 bales, balers.
- 12 BOARD MEMBER PAPARIAN: Okay. One of the bigger
- 13 ones appears to be generator one which is a wholesale
- 14 business. Is it a manufacturer or is it --
- MS. EDWARDS: It's a wholesale retail business,
- 16 I can't really say anything without divulging the
- 17 business name, but it's a big business.
- 18 BOARD MEMBER PAPARIAN: Okay. Retail
- 19 businesses, well as would a manufacturer, retail
- 20 businesses have fluctuations in the amount of cardboard
- 21 they might produce in certain months of the year. Some
- 22 seasons you're going to, if it's a retail business, the
- 23 Christmas season, for example, would be, you tend to be
- 24 putting out a lot more cardboard as opposed to other
- 25 times of the year.

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- 1 So I'm wondering, was any of that taken into
- 2 account in coming up with the thirteen and a half
- 3 average?
- 4 MS. EDWARDS: The city can answer that for you.
- 5 We have a representative, Charles Puller.
- 6 MR. PULLER: Charles Puller representing the
- 7 City of Sand City.
- 8 In reference to your question on seasonal usage
- 9 for generator number one; since I initiated doing the
- 10 study I sort of kept an eye on that particular store
- 11 because all their bales are stored outside and towards
- 12 the back; and it's very easy, usually during my lunch
- 13 hour I drive by on my way going to get something to eat
- 14 and keeping an eye on what's going on there.
- I would say generally over the last year since
- 16 I've initiated the study it's been relatively consistent
- in the number of bales that are back there.
- 18 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 19 BOARD MEMBER PAPARIAN: And was any verification
- 20 done with whoever they sell these bales to, you know, how
- 21 many bales they're getting paid for?
- 22 MR. PULLER: The difficulty I had in doing this
- 23 research on all of these stores was trying to get as
- 24 accurate information as I could.
- 25 Managers are more interested in running their

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- 1 business than keeping track of how much cardboard comes
- 2 in and comes out. And the corporations don't want to
- 3 share any dollar amount they might get in return for the
- 4 sale for that. So they were very hesitant in giving me
- 5 the information that I was able to acquire.
- 6 The, in terms of verifying the bales, whatever
- 7 was available for me to go out with a round tape measure
- 8 and measure out and verify, I've taken photographs,
- 9 documented, kept my, kept an eye on them this whole
- 10 period of time to make sure that the, what was recorded
- 11 back when I did, started doing the study in the spring of
- 12 2000 until this point has remained consistent.
- 13 All the shops have balers in the back, they're
- 14 all horizontal balers, they're all consistent in the size
- and the type of bailer, they all look the same. I'm not
- 16 a bale expert, I couldn't tell you exactly what they are,
- 17 they all just look the same.
- 18 BOARD MEMBER PAPARIAN: Okay. So tell me again
- 19 how we came up with thirteen and a half. You personally
- 20 were seeing between twelve and fifteen?
- 21 MR. PULLER: You talking about the pounds for
- 22 the bale?
- 23 BOARD MEMBER PAPARIAN: No, now I'm to the
- 24 number of the bales.
- 25 MR. PULLER: According to the manager of

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- 1 generator number one, and also in talking with the
- 2 gentleman who works down on the loading dock for that
- 3 particular business, they both said they average between,
- 4 I believe it was twelve and fifteen pallets per week. I
- 5 averaged that out for my math calculations at 13 and a
- 6 half.
- 7 BOARD MEMBER PAPARIAN: I mean it could be even
- 8 closer, if you run these numbers through, if you're
- 9 closer to the lower end in some of these businesses or if
- 10 they're not thinking about the weeks that they may not
- 11 be, you know, operating as fully as other weeks, it could
- 12 have an effect of several percentage points in the final
- 13 numbers.
- MR. PULLER: All I can say is it's, that from
- 15 week to week it's looked relatively consistent in terms
- of the number of bales back there, usually it's two rows
- 17 thick, sometimes they can be, they'll start double
- 18 stacking the pallets -- the bales one on top of the
- 19 other.
- I do have some photographs. I was lucky enough
- 21 to actually catch a truck fully loaded before it shipped
- 22 out if you wanted to see some of those, see that
- 23 photograph.
- 24 BOARD MEMBER PAPARIAN: Yeah, I mean unless you
- 25 had a lot of photographs for every week it would be hard

- 1 to judge what's really going on there.
- 2 That's all I've got right now, Madam Chair.
- 3 BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 4 much.
- 5 BOARD MEMBER EATON: Madam Chair.
- 6 BOARD CHAIR MOULTON-PATTERSON: Mr. Eaton.
- 7 BOARD MEMBER EATON: Do you know where the
- 8 pallets that are sent back to the distribution center are
- 9 going? What city that they go back to?
- 10 MR. PULLER: It varies on the corporations. I
- 11 do know that some of them go back to Livermore, some of
- 12 these stores have distribution stores in Livermore, but I
- 13 couldn't say as to what they all are. If I received
- 14 enough information to proceed from the actual manager I
- 15 didn't follow up on that.
- 16 BOARD MEMBER EATON: So I'd like to ask our
- 17 staff how many, what is Livermore claiming from this same
- 18 generator? And I've asked this question before.
- 19 Because the game here, and this is not against
- 20 your city, is that if you, if a corporation, a
- 21 distribution center buys a thousand pallets per year,
- 22 those pallets are distributed roughly around to their
- 23 various stores. So if you count 'em only once per twenty
- 24 uses, that should be a factor.
- 25 But what we're seeing here in all of these large

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- 1 distribution chains are a double counting because they go
- 2 back to the distribution center, that center's city
- 3 counts them as recycling, and then they go out again and
- 4 that same pallet could go.
- 5 And I know that's a problem, but have we done to
- 6 track that? And how many in this instance are going back
- 7 to Livermore and what are they calling with the pallets
- 8 as a reuse? They're not bringing a lot of beer across
- 9 the border to the East Bay.
- 10 MS. MORGAN: No, I have to check with Livermore
- 11 and how much they drink.
- 12 Board member Eaton, to date we have not
- 13 established any kind of tracking system to track pallets.
- One of the things we have done is reinforce the
- working group's recommendations and what the Board
- 16 approved as far as counting pallets one for one.
- 17 The reason that this number was revised for the
- 18 pallets for this jurisdiction is that we did determine
- 19 that it was not being counted one for one, and that is
- 20 why we deducted the tonnage and reduced that amount.
- 21 So I think that's been really important. The
- 22 other pieces is that when jurisdictions do new base
- 23 years, if they do have a distribution facility within
- 24 their jurisdiction, they cannot claim those, that tonnage
- 25 that say is being shipped from the Safeway store to that

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- 1 regional Safeway distribution store. So they would only
- 2 claim say the, maybe the paper recycling that's going on
- 3 in that distribution center. So that's what we have done
- 4 to date.
- 5 We have not set up a, any kind of large or
- 6 tracking system to track these pallets. We're trying to
- 7 promote what the working group came up with as far as
- 8 counting them one for one and ensuring that's being done.
- 9 In the cases where jurisdictions have
- 10 distribution facilities, we're trying to follow up to
- 11 ensure that they are not counting the pallets that would
- 12 have come from that store that's backhauling back and
- 13 forth.
- We do recognize that, the issue of double
- 15 counting, and that's the way we've tried to address it.
- BOARD MEMBER EATON: So are we counting or not
- 17 counting from the distribution center? I've heard both,
- 18 you've kind of said both things. So is it kind of a
- 19 blanket, they don't get any credit at all?
- 20 MS. MORGAN: From the distribution center they
- 21 would not get the credit of the pallets that are being
- 22 backhauled between, you know, say the Safeway to the
- 23 Safeway distribution center, they would not.
- 24 We do have a jurisdiction in Solano County that
- 25 wanted to claim that when they did their base year study,

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- 1 and we did not allow that tonnage to be accepted because
- 2 we did realize the issue with double counting, so that is
- 3 not allowed.
- 4 BOARD MEMBER EATON: But how about in this case
- 5 in Livermore with this generator?
- 6 MS. MORGAN: Livermore is not doing any base
- 7 year study.
- 8 BOARD MEMBER EATON: It doesn't make a
- 9 difference if they're counting it in the diversion rate,
- 10 they don't have to do it -- one of the jurisdictions
- 11 that's getting back the pallets doesn't necessarily have
- 12 to do a new base year in order to factor into the
- 13 evaluation. It's the whole system.
- 14 MR. SCHIAVO: It's really difficult to track a
- 15 whole system because it's a disposal reduction system
- 16 over all the state, and only the jurisdictions with new
- 17 base years can we even assess how many pallets they
- 18 potentially have. But if they're going to a distribution
- 19 center that is located in a jurisdiction that's relying
- 20 on their 1990 base year, and they haven't done a new one,
- 21 all we have is their disposal reduction number, so we
- 22 can't ever a complete tracking of that.
- BOARD MEMBER JONES: Madam Chair.
- 24 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 25 BOARD MEMBER JONES: So following up on what Mr.

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- 1 Eaton was saying, if they, if we're going to catch those
- 2 distribution centers, if they're part of the survey in a
- 3 new generation study, and that's going to keep it from
- 4 being double counted; if they're not doing a new base
- 5 year then it wouldn't count because it's disposal
- 6 reporting. So if they disposed of them it'd count, if
- 7 they didn't it's just not a number. Okay. And we've
- 8 stayed consistent with that?
- 9 MR. SCHIAVO: Yes.
- 10 BOARD MEMBER PAPARIAN: Madam Chair.
- 11 BOARD CHAIR MOULTON-PATTERSON: Mr. Paparian.
- 12 BOARD MEMBER PAPARIAN: I'm sorry, I'm still
- 13 trying to look at the two documents together, the one we
- 14 just got today compared with the other one.
- There was a, there was a statement that's now
- 16 crossed out that when the information was given to us on
- 17 the pounds per bale last time, it was 2,900 pounds per
- 18 bale, yet and this statement was crossed out, it says,
- 19 "It was determined by city and Board staff that the
- 20 thousand pounds per bale factor would be the most
- 21 appropriate to use in this case."
- MR. SCHIAVO: When the original calculation was
- 23 done, erroneously what they did is took what they thought
- 24 was the compaction rate of a cubic yard, they thought
- 25 that was approximately a thousand pounds per cubic yard

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- 1 and then applied it to the entire size of the bale. But
- 2 in looking at the manufacturer's spec it's between, you
- 3 know, it's thirteen to 1,500 pounds for the entire bale
- 4 and not per cubic yard, so that's why that was revised.
- 5 BOARD MEMBER PAPARIAN: Now to be conservative
- 6 in these things, why wouldn't you use 1,300 pounds, the
- 7 low end, as opposed to the average of 1,400 pounds?
- 8 MS. MORGAN: The reason that we chose to do that
- 9 is that they really did go out, Charles really did go out
- 10 with tape measures and measure these bales on a number of
- 11 occasions.
- 12 The bales were larger than what the bale
- 13 manufacturer's specs were, so we just went with the
- 14 mid-range and that range as was thirteen to 1,500, so we
- 15 took the average which was the 1,400 pounds per bale.
- 16 BOARD MEMBER PAPARIAN: If they're larger than
- 17 the manufacturer's specs, is the compaction rate less?
- 18 Is how they're compacted less than the manufacturer would
- 19 specify?
- 20 BOARD MEMBER JONES: If the bales were bigger
- 21 it's just fluff.
- MR. SCHIAVO: A little bit longer. The length
- 23 can vary, and they were taking the length out a little
- 24 bit longer than the manufacturer.
- 25 BOARD MEMBER PAPARIAN: We had some information

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- 1 which I raised some questions about last time at the
- 2 briefing, and then today we got handed the changes on the
- 3 thing, actually it's labeled draft, I assume it's no
- 4 longer a draft submittal, but the thing we were handed
- 5 today is labeled draft.
- 6 MS. MORGAN: Right.
- 7 BOARD MEMBER PAPARIAN: I'm just, I'm having
- 8 trouble making sure that I understand all this having
- 9 just been handed this today and not having a real
- 10 opportunity to look carefully at it, and so I think I'm
- 11 going to just have to hold off on this one and abstain if
- 12 there's a motion coming my way.
- 13 BOARD CHAIR MOULTON-PATTERSON: Okay. Any other
- 14 speakers or makers of motions? Well in that case -- Mr.
- 15 Jones?
- BOARD MEMBER JONES: I don't think I'm going to
- 17 make a motion only because I don't think, I think there's
- 18 only three of us but -- I'll make the motion, what the
- 19 heck.
- 20 And I want to, I, I just want to let people
- 21 know, and especially in Southern California where we keep
- 22 getting the rap that all we do is talk about numbers and
- 23 that this is a bean counting game; when we're doing, when
- 24 we're doing new base years we're trying, we worked with
- 25 that group to try to come up with something that makes

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- 1 sense and was fair to everybody, we see very, very
- 2 different documents every time we see a new base year,
- 3 and we're dealing with things like does dirt count? Does
- 4 this count? Does that count.
- 5 And there are things that, that every day kind
- 6 of eroded a system that was set up to try to get people
- 7 to, you know, to change habits. So that's why we are, we
- 8 are being as careful as we are right now, especially
- 9 after the diversion guide just came out.
- 10 But I mean I'll speak for me personally. These
- 11 are the bases, these new base years are going to help
- 12 determine compliance in about a year, a year and a half.
- 13 That's why they're being done. We've got to make sure
- 14 they're right so that cities and counties that do comply
- 15 with the law get to get that advantage, and those that
- 16 don't don't get to walk away. And I'm not saying anybody
- in this room today is a don't, but you don't want those
- 18 cities to be able to take advantage of a system that
- 19 isn't well regulated when others are spending time,
- 20 effort and money to do it the right way.
- 21 So bear with us as we go through it. You can be
- 22 mad at us, but just understand that that's what's really
- 23 leading a lot of what we do.
- 24 Based on that, I'm going to move adoption of
- 25 Resolution 2001-235, consideration of a staff

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1 recommendation to change the base year from 1999 to the
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- 2 previously approved source reduction recycling element
- 3 for the City of Sand City in Monterey County.
- 4 BOARD CHAIR MOULTON-PATTERSON: I will second
- 5 it.
- 6 We have a motion by Mr. Jones, seconded by
- 7 Moulton-Patterson to approve Resolution 2001-235.
- 8 Please call the roll.
- 9 BOARD SECRETARY VILLA: Eaton?
- 10 BOARD MEMBER EATON: Abstain.
- BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- BOARD SECRETARY VILLA: Medina?
- 14 BOARD MEMBER MEDINA: I'm voting aye given that
- 15 the staff recommendation states that the Board staff has
- 16 determined that the method used to establish a new base
- 17 year has been adequately documented, and I take staff at
- 18 their word, so I'm voting aye on this one.
- 19 BOARD SECRETARY VILLA: Paparian?
- 20 BOARD MEMBER PAPARIAN: Abstain.
- 21 BOARD SECRETARY VILLA: Roberti?
- 22 (Not present.)
- BOARD SECRETARY VILLA: Moulton-Patterson?
- 24 BOARD CHAIR MOULTON-PATTERSON: Aye. Motion
- 25 doesn't pass so I quess we will do some more work and see

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- 1 if the questions can be answered and bring it back.
- 2 And I really do appreciate you going out on your
- 3 lunch hour and making a conscientious effort to try and
- 4 get a handle on this. Thank you. We want to work with
- 5 you.
- 6 Okay. Item 16 was pulled. Item 17.
- 7 MR. USELTON: Good afternoon, Madam Chair and
- 8 members of the Board. My name is Steve Uselton, I'm the
- 9 supervisor of the Los Angeles local assistance office.
- 10 The item before you has been prepared as part of
- 11 the city's 1999 annual report to us. It's a generation
- 12 study requesting a new base year for 1999. The city's
- 13 previous base year was 1995.
- 14 To estimate waste generation within the city,
- 15 the city did use the disposal data from the Board's
- 16 disposal reporting system and collected diversion
- 17 information from the following activities including:
- 18 Residential curbside collection, including bulky
- 19 item pickup.
- 20 Commercial on-site and self-haul recycling that
- 21 was reported to the city through a quarterly permitting
- 22 process for city permitted haulers.
- 23 Green waste uses ADC at landfills and reported
- 24 on the DRS.
- 25 And landfill salvage reported by landfill

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1 operators to the County of Los Angeles and then forwarded

- 2 onto cities.
- 3 Based on staff's analysis of the generation
- 4 study, it has been determined that the city's diversion
- 5 rate for 1999 is 32 percent.
- 6 Staff recognizes that the pounds per person per
- 7 day is high relative to statewide averages. We feel that
- 8 this can be due to the city's residential population
- 9 which is about 8,575 while businesses within the city
- 10 employ over 14,000 workers. Most workers do live outside
- 11 the community.
- 12 The city's business demographics also include a
- 13 large number of light industrial and corporate office
- 14 locations, including large companies like Gold Foods.
- 15 Staff did identify a disposal increase 98
- 16 percent between 1995 and 1999. At this same time taxable
- 17 sales increased 123 percent, while population increased
- 18 by only 8.7 percent, showing that the increase in
- 19 disposal was largely associated with the commercial
- 20 activity.
- 21 The diversion study does not contain any
- 22 statistical extrapolations of diversion. Source
- 23 reduction, though measured and encouraged through the
- 24 business outreach program, was not included in total
- 25 generation.

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1 Staff has visited the city and contacted several
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- 2 of the city permitted haulers to verify study
- 3 information, and also to verify the following programs,
- 4 including: The residential curbside recycling program;
- 5 some of the commercial on-site pickup businesses.
- 6 It is interesting to note in this case that the
- 7 city has implemented an equal capacity ordinance where
- 8 every business that puts out a waste bin must have an
- 9 equal capacity for recycling.
- 10 There is an extensive business education and
- 11 outreach program where every business within the city has
- 12 been visited in the last two years, and the city has
- increased their emphasis on this program as of 1998.
- 14 Staff is recommending that the Board approve the
- 15 proposed new 1999 base year and approve resolution
- 16 2001-237. The city's consultant is available to answer
- 17 questions, and that would conclude my presentation.
- 18 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 19 Questions, Mr. Eaton?
- 20 BOARD MEMBER EATON: Yes, I'm sorry, Madam
- 21 Chair. How did we verify mixed paper self-haul? I
- 22 haven't seen that one on a radar screen.
- MR. USELTON: Mixed paper self-haul?
- 24 BOARD MEMBER EATON: Yeah, that's what I got
- 25 here. That represents a total of -- where is it right

- 1 here? 3.5 percent.
- 2 MR. USELTON: One of the interesting things on
- 3 this study was that the city does have a permitting
- 4 program for its haulers that operate within the city.
- 5 There is one situation where a major company operating
- 6 within the city hauls primarily cardboard, and they
- 7 report directly to the city as part of this permitted
- 8 hauler program.
- 9 BOARD MEMBER EATON: That wouldn't be self-haul.
- 10 MR. USELTON: It is hauled by the company
- 11 directly to a cardboard processor.
- 12 BOARD MEMBER EATON: And where does their waste
- 13 stream go to in a landfill? Which landfill?
- MR. USELTON: In this case I believe it is the
- 15 Calabasas facility.
- BOARD MEMBER EATON: And so ten percent of what
- 17 they generate has ADC, is ADC? They have ten percent ADC
- 18 green waste from a population of 8,900 that goes to
- 19 Calabasas? Because Calabasas gets fed in by many other
- 20 jurisdictions.
- MR. USELTON: Yes.
- 22 BOARD MEMBER EATON: So either the ADC number is
- 23 inflated for all of the other jurisdictions, or this one
- 24 isn't accurate, it's ten percent.
- MR. USELTON: I can only say that the ADC number

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- 1 that is used does correspond with what is reported in our
- 2 DRS system. The City of Westlake Village is an affluent
- 3 community, there are large property areas, and it was a
- 4 planned community with a great deal of green waste
- 5 planned for in the community. That, those green waste
- 6 areas are serviced largely by landscape contractors who
- 7 recognize that there is a economic incentive to source
- 8 separating the green waste before taking it to the
- 9 landfill.
- 10 BOARD MEMBER EATON: Is that the only green
- 11 waste program?
- 12 MR. USELTON: The city does have curbside
- 13 recycling with green waste collection. We did, they did
- 14 not double count the green waste, we only reported the
- 15 amount that was reported as ADC, we did not include it as
- 16 the material picked up from the waste hauler, or I'm
- 17 sorry, residential recycler supporting the green waste
- 18 program.
- 19 BOARD MEMBER EATON: I don't mean to keep
- 20 switching back and forth but I just noticed here that you
- 21 also have a commercial on-site pickup for mixed paper.
- 22 So how is, wouldn't that be the category of the licensed
- 23 individual?
- 24 MR. USELTON: Yes. It was actually intended for
- 25 clarity or to be as honest as we could here to separate

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- 1 out this one business that reports to the city as part of
- 2 the permitted haulers.
- 3 They're not normally, would not normally be
- 4 classified as a hauler, but because of the amount of
- 5 cardboard, the city, you know, did not want to exclude
- 6 them from the reporting process.
- 7 In looking at each of the companies that
- 8 reported to the city, I'm just going to estimate that
- 9 there are about twelve to fifteen companies. This was
- 10 the only company that we could identify that would not
- 11 normally be called a hauler, and so we referred to it as
- 12 self-haul.
- BOARD MEMBER EATON: And yet it's a company that
- 14 hauls?
- MR. USELTON: It's a company that hauls a large
- 16 amount of cardboard that their business generates, and
- 17 they direct haul it to the processor.
- 18 BOARD CHAIR MOULTON-PATTERSON: Anything else,
- 19 Mr. Eaton?
- BOARD MEMBER EATON: No.
- 21 BOARD CHAIR MOULTON-PATTERSON: I think at the
- 22 briefing there was going to be some explanation on why
- 23 this certification form wasn't signed.
- MR. USELTON: We did provide a revised --
- 25 BOARD CHAIR MOULTON-PATTERSON: I don't have it.

- 1 MR. USELTON: -- item that included a signed
- 2 certification form.
- BOARD CHAIR MOULTON-PATTERSON: Oh, I see.
- 4 Thank you.
- 5 BOARD MEMBER JONES: Madam Chair.
- 6 BOARD CHAIR MOULTON-PATTERSON: Yes, Mr. Jones.
- 7 BOARD MEMBER JONES: Just one thing. On the
- 8 inert recycling and that, is this, I hate to do this, but
- 9 this isn't from one of these, one of these inert or one
- 10 of these former mines that are taking this material and
- 11 just disposing of it and calling it diversion, are they?
- 12 Is this actually structured?
- 13 MR. USELTON: The hauler reported taking this to
- 14 a, one of the locations was a, I would say a crusher more
- 15 than, it was not a fill, used for fill purposes --
- BOARD MEMBER JONES: Okay.
- 17 MR. USELTON: -- the vast amount of that. There
- 18 were some other small uses where one company did accept
- 19 the material for use as road base.
- 20 BOARD MEMBER JONES: That's fine, that part's
- 21 okay. It's just, you know, when we got it going into a
- 22 pit and they're getting diversion credit for it, it just
- 23 begs the question, you know, since landfills, a lot of
- 24 'em are built in pits.
- 25 I don't know if there's other questions, Madam

- 1 Chair.
- 2 BOARD CHAIR MOULTON-PATTERSON: I don't see any.
- 3 BOARD MEMBER JONES: I want to move adoption of
- 4 Resolution 2001-237 for the consideration of staff
- 5 recommendation to change the base year to 1999 from the
- 6 previously approved source reduction recycling element
- 7 for the City of Westlake Village in Los Angeles County.
- 8 BOARD MEMBER MEDINA: Second.
- 9 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a
- 10 motion by Mr. Jones, seconded by Mr. Medina to approve
- 11 resolution 2001-237.
- 12 Please call the roll.
- BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: No.
- BOARD SECRETARY VILLA: Jones?
- BOARD MEMBER JONES: Aye.
- 17 BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 19 BOARD SECRETARY VILLA: Paparian?
- 20 BOARD MEMBER PAPARIAN: Aye.
- 21 BOARD SECRETARY VILLA: Moulton-Patterson?
- 22 BOARD CHAIR MOULTON-PATTERSON: Aye. Thank
- 23 you.
- 24 BOARD MEMBER JONES: Madam Chair, can I ask a
- 25 question of Steve or of the consultant?

- 1 BOARD CHAIR MOULTON-PATTERSON: Yes.
- 2 BOARD MEMBER JONES: With the amount of green
- 3 waste that's going to ADC, there's no real listing, are
- 4 they doing any mulching or those types of things? In an
- 5 area that is that well planned, and probably has golf
- 6 courses, probably has parks, have they looked at some
- 7 mulching so that they actually don't have to take it as
- 8 ADC they can actually put it back into the ground?
- 9 MR. USELTON: As far as the grass cycling, it
- 10 wasn't, of course, included in this study. The city did
- 11 indicate that as part of their audit of businesses there
- 12 was source reduction that was identified. We felt at
- 13 this time that they would just rather support their
- 14 number with these other program categories.
- 15 BOARD MEMBER JONES: And not count it. Okay.
- 16 But see, that helps. And I can understand that, and the
- 17 city has every right to do it. But it helps paint a
- 18 picture for us too is that if every bit of green waste is
- 19 going as ADC, why aren't they looking at other programs?
- 20 You just answered the question and said they actually
- 21 are, it's just not part of this base year thing. And
- 22 that's good information to know.
- BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 24 Number 18 revised.
- 25 MR. POULSON: Good afternoon again, Madam Chair,

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- 1 members of the Board. I'm Zane Poulson with the Board's
- 2 Office of Local Assistance, south section.
- 3 On September 21st, 1999, the Board issued the
- 4 City of Pico Rivera a compliance order which required the
- 5 city to both correct the diversion rate measurement
- 6 inaccuracies, and to work with the Board staff of the
- 7 Office of Local Assistance or OLA to implement programs
- 8 selected in the city's source reduction recycling element
- 9 or SRRE.
- 10 To meet the first requirements of the compliance
- 11 order, the city conducted a new waste generation study
- 12 based on 1999 data, and the city's requesting that the
- 13 Board approve the city's new 1999 base year.
- In response to concerns raised by the Board
- 15 during the Board's briefing of this item, staff have
- 16 conducted an analysis of landfill salvage of the city's
- 17 waste during the proposed new 1999 base year.
- 18 Staff found some large fluctuations and reported
- 19 diversion of landfill salvage due to extrapolation of
- 20 diversion from one survey week each quarter.
- 21 The Los Angeles Sanitation District was able to
- 22 provide staff with actual diversion amounts for each
- 23 quarter of 1999. Board staff believe that the actual
- 24 data is much more accurate, and is consistent with
- 25 average diversion amounts due to landfill salvage of Pico

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- 1 Rivera's waste.
- 2 They requested a new 1999 base year with the
- 3 adjustments in diversions from landfill salvage has a
- 4 diversion rate of 35 percent.
- 5 Board staff have reviewed the city's 1999 waste
- 6 generation study and new base year request, and have
- 7 determined that the new base year meets Board standards
- 8 in documenting diversion activities.
- 9 In addition, Board staff have visited the city
- 10 to verify programs included in the city's waste
- 11 generation study.
- 12 To meet the second requirement of the compliance
- 13 order the city worked with OLA staff to develop an
- 14 assistance plan and a work plan with specific tasks and
- 15 goals for implementing all of the cities SRRE selected
- 16 programs.
- 17 The city has reported to the Board that they
- 18 have completed all of the tasks in their assistance plan
- 19 and work plan.
- In addition, Board staff have conducted the
- 21 1997/1998 biennial review for the City of Pico Rivera
- 22 source reduction recycling element, or SRRE, and
- 23 household hazardous waste element, or HHWE.
- 24 The city has reported that they have implemented
- 25 source reduction, recycling, and public education

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- 1 programs consistent with the programs selected in their
- 2 SRRE. They have also reported that they have implemented
- 3 programs for public education and safe collection and
- 4 treatment of household hazardous wastes consistent with
- 5 programs selected in their HHWE.
- Therefore, staff recommend that the Board
- 7 approve the city's new 1999 base year, end the city's
- 8 compliance order, and accept the city's 1997/1998
- 9 biennial review findings.
- 10 There are representatives here today from the
- 11 city.
- 12 This concludes staff's presentation. Are there
- 13 any questions for staff?
- 14 BOARD CHAIR MOULTON-PATTERSON: Questions? I
- 15 don't see any.
- Mr. Eaton, do you have any?
- 17 BOARD MEMBER EATON: How much, how much is going
- 18 to NuWay in the inert facility?
- 19 MR. POULSON: There was some going to NuWay, but
- 20 it was very minimal compared to the main portion of the
- 21 landfill salvage and ADC. Most of it is going to Puente
- 22 Hills Landfill, I think.
- 23 BOARD MEMBER EATON: But yet it represents, do
- 24 we know how much was going to Peck Road?
- MR. POULSON: I believe, again, that was very

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1 minimal, if any, going to Peck Road. I didn't, I believe

- 2 that the, for the inert landfill it was NuWay.
- BOARD MEMBER EATON: Because otherwise there
- 4 would be a lot going to Puente Hills for ADC.
- 5 MR. POULSON: Yes. Yes.
- 6 BOARD MEMBER EATON: You see, because the point
- 7 I'm trying to make is that if there is numbers, and the
- 8 way the law is written you have to connect 'em to a
- 9 program, and the disconnect between source reduction is
- 10 that none of the jurisdictions have any programs that are
- 11 targeted to these businesses. They go out and audit, but
- 12 they don't conduct programs.
- 13 And what has been standard business practices
- 14 prior to the law of AB 939 continues, and now all of the
- 15 sudden in the last eight or nine months, as an
- 16 organization and as the state, we have said, now you get
- 17 source reduction. And the law says that there must be
- 18 programs, there has to be a nexus. And that's part of my
- 19 problem here is that there is no nexus, and what we're
- 20 seeing is that there's a tremendous amount of ADC that's
- 21 going from these jurisdictions, and no one is counting
- 22 how much is coming up and allocated.
- 23 So is it, do we get the figures from Puente
- 24 Hills for the ADC allocation, or is that coming from the
- 25 county?

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1 MR. POULSON: That comes through the county
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- 2 through our reporting system.
- BOARD MEMBER EATON: So they've allocated a
- 4 portion of it?
- 5 MR. POULSON: Yes.
- 6 BOARD MEMBER EATON: So that that is going to
- 7 NuWay and Peck, was that diversion or was it disposal?
- 8 MR. POULSON: Well they had portions of it,
- 9 portions of it were disposal, there was also some
- 10 diversion rate going there as well.
- 11 BOARD MEMBER EATON: And they can't get
- 12 diversion credit under SB 515 because it was specifically
- 13 excluded if it went to these particular landfills,
- 14 otherwise we oughta be collecting a fee, and that's what
- 15 I'm kind of confused on. So I'm just, you know, trying
- 16 to figure out what's going on. Where's the nexus and
- 17 where's the link and where's the money for the fees for
- 18 disposal?
- MR. SCHIAVO: I believe in this particular case
- 20 this was pre-515, and so it would not have been precluded
- 21 under the auspices of 515 if I remember right.
- 22 BOARD MEMBER EATON: I would disagree because we
- 23 grandfathered in relief for the previous years under SB
- 24 515 the fees that were charged, Pat.
- 25 MR. SCHIAVO: That did not impact the diversion.

- 1 BOARD MEMBER EATON: It would have to because
- 2 you couldn't count it. If we didn't get the fee it
- 3 couldn't be counted. That was the whole point of SB 515.
- 4 You cannot relieve a fee and give them both, relieve the
- 5 fee and give them diversion credit, it's inconsistent
- 6 with the law.
- 7 MR. SCHIAVO: But again this is 1999 where 515
- 8 applied from January 1st, 2000, but --
- 9 BOARD MEMBER EATON: But it was grandfathered
- 10 before 515. It's not the effective date of the statute,
- 11 it's the effective date before that. Did, you do not
- 12 believe it wasn't the year of 2000 only?
- 13 LEGAL COUNSEL BLOCK: Perhaps I can help.
- 14 Elliot Block with the Legal Office. And the city may
- 15 want to chime in on this.
- But there were two different things 515 did.
- 17 One was, which is what you were referring to, said that
- 18 these wastes that went into those that were disposed of
- 19 in the permitted inert sites were relieved of the fee.
- 20 And then it also said that it wouldn't change
- 21 how the disposal reporting system worked for how things
- 22 were reported for disposal and diversion, but to the
- 23 extent that there was actual diversion activities at
- 24 those sites, for road base at the landfill, that sort of
- 25 thing, as opposed to just putting the waste in the

- 1 footprint, that had counted as diversion before and would
- 2 continue to count as diversion before.
- 3 BOARD MEMBER EATON: Right.
- 4 LEGAL COUNSEL BLOCK: So the question that I
- 5 can't answer for you because I don't know how the numbers
- 6 is, is what portion of these numbers is the waste that
- 7 went into the pit versus some other diversion activity.
- 8 BOARD MEMBER EATON: Right. And if we can't
- 9 answer that question how can we then approve --
- 10 LEGAL COUNSEL BLOCK: Well I can't answer that
- 11 question because I don't know the numbers, but I'm
- 12 assuming staff can.
- BOARD MEMBER EATON: How can we then approve
- 14 something that we don't know the answer to that would
- 15 affect it?
- 16 BOARD CHAIR MOULTON-PATTERSON: Did the
- 17 representative from the city wish to speak?
- 18 MR. CLEMMONS: I'm Chip Clemmons from Clemmons
- 19 Environmental, a consultant for the city.
- 20 I think the answer for us is that the great
- 21 majority of this material, and I don't have that specific
- 22 number, but 95 percent or greater was from Puente Hills.
- 23 We went directly to Bill George, he gave us these
- 24 numbers, and that's what we used.
- 25 We're trying to look, I think we may have had a

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1 very small tonnage, perhaps from NuWay that showed up as
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- 2 this landfill salvage. But in this case for this city
- 3 we're virtually all Puente Hills.
- 4 So whichever way it goes I don't think is going
- 5 to have much bearing as far as our actual overall
- 6 diversion number.
- 7 BOARD MEMBER JONES: Can I ask a question?
- 8 BOARD CHAIR MOULTON-PATTERSON: Thank you. Mr.
- 9 Jones.
- 10 BOARD MEMBER JONES: Chip, so Puente Hills, Bill
- 11 George says, you know, we segregated this material out,
- 12 we're using it for cover, were using it for structural?
- MR. CLEMMONS: Correct.
- 14 BOARD MEMBER JONES: Okay. The NuWay stuff that
- went in there, if you're looking at 1999, because in 1999
- 16 the numbers from NuWay and some of these other facilities
- 17 were almost a hundred percent diversion -- a hundred
- 18 percent disposal. It was only after the fee issue came
- 19 up that the recycling rate increased.
- 20 So if you're using 1999 numbers, then those
- 21 should have been 1999 disposal numbers, I would have
- 22 thought, and not diversion.
- 23 MR. CLEMMONS: I think that's --
- 24 BOARD MEMBER JONES: Or --
- 25 MR. CLEMMONS: Yeah, I think that's true. In

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- 1 looking at the DRS data here, it's virtually all shown as
- 2 disposal. We're remembering back, I think there was
- 3 maybe 40 tons or some number like that --
- 4 BOARD MEMBER JONES: That was diversion.
- 5 MR. CLEMMONS: -- that was shown as diversion,
- 6 right, but these thousands of tons is all from Puente
- 7 Hills.
- 8 BOARD MEMBER JONES: Okay. For diversion.
- 9 MR. CLEMMONS: Correct.
- 10 BOARD MEMBER JONES: But the NuWay stuff would
- 11 have been diversion because that was the whole key, that
- 12 was the whole issue was that they were listing this stuff
- 13 as like 99 percent disposal, one percent diversion, and
- 14 that was just for some road and some stuff like that.
- So if that is, is a, if that sounds reasonable
- 16 to me if that's the case.
- MR. CLEMMONS: Yeah.
- 18 BOARD MEMBER JONES: Especially if it's '99 it
- 19 would have had to have been disposal, that was the whole
- 20 key to why we needed the fees.
- 21 BOARD MEMBER EATON: And was there any
- 22 extrapolation?
- MR. CLEMMONS: No.
- 24 BOARD MEMBER EATON: So you took, only fifty
- 25 businesses are calculated in this?

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- 1 MR. CLEMMONS: That's right. In Pico Rivera we
- 2 decided from the get-go that we would just start at the
- 3 top with what we knew were our biggest diverters and just
- 4 work down from there.
- 5 And once we got to around fifty we realized we
- 6 were really getting diminishing returns. We had hit all
- 7 the big ones, and with the city's budget and so on we
- 8 assumed we were going to get most of it, we didn't
- 9 extrapolate it all, we just used that exact data. And we
- 10 can always go back and do some more if we feel like we
- 11 need to, but I think that we were, we weren't getting
- 12 much bang for our buck once we got past the big
- 13 companies.
- 14 BOARD CHAIR MOULTON-PATTERSON: Thank you. Any
- 15 other questions?
- 16 BOARD MEMBER JONES: Madam Chair.
- 17 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.
- 18 BOARD MEMBER JONES: I am going to move adoption
- 19 of Resolution 2001-238, consideration of staff
- 20 recommendation to change the base year to 1999 for the
- 21 previously approved SRRE; consideration of the 1997/98
- 22 biennial review findings for the SRRE and household
- 23 hazardous waste element; and consideration of completion
- 24 of compliance order IWMA BR99-59 for the City of Pico
- 25 Rivera in Los Angeles County.

- 1 BOARD MEMBER MEDINA: Second.
- 2 BOARD CHAIR MOULTON-PATTERSON: Okay. Motion by
- 3 Mr. Jones, seconded by Mr. Medina to approve Resolution
- 4 2001-238.
- 5 Please call the roll.
- 6 BOARD SECRETARY VILLA: Eaton?
- 7 BOARD MEMBER EATON: Abstention.
- 8 BOARD SECRETARY VILLA: Jones?
- 9 BOARD MEMBER JONES: Aye.
- 10 BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 12 BOARD SECRETARY VILLA: Paparian?
- BOARD MEMBER PAPARIAN: Aye.
- 14 BOARD SECRETARY VILLA: Moulton-Patterson?
- 15 Aye. Okay, thank you. Item 19.
- MR. POULSON: Once again I'm Zane Poulson with
- 17 the Board's Office of Local Assistance.
- On October 20th, 1999, the Board issued the City
- 19 of Bell Gardens a compliance order requiring the city to
- 20 develop a new waste generation study with the intent of
- 21 establishing a new, more accurate base year.
- 22 The city conducted a new waste generation study
- 23 based on 1999 data, and the city is requesting that the
- 24 Board approve the city's new 1999 base year with a
- 25 diversion rate of 34 percent.

1 The Board staff have reviewed the city's 1999

- 2 waste generation study, a new base year request, and have
- 3 determined that the new base year meets Board standards
- 4 in documenting diversion activities.
- 5 In addition, Board staff have conducted the
- 6 1997/1998 biennial review for the City of Bell Gardens
- 7 source reduction recycling element or SRRE, and household
- 8 hazardous waste element or HHWE.
- 9 The city has reported that they have implemented
- 10 source reduction, recycling, and public education
- 11 programs consistent with programs selected in their SRRE.
- 12 They have also reported that they have
- implemented programs for public education and the safe
- 14 collection and treatment of household hazardous waste
- 15 consistent with programs collected in their HHWE.
- 16 Therefore, staff recommend that the Board
- 17 approve the city's new 1999 base year, end the city's
- 18 compliance order, and accept the city's 1997/1998
- 19 biennial review findings.
- 20 There are representatives here today from the
- 21 city. This concludes staff's presentation.
- 22 Are there any questions for staff?
- 23 BOARD CHAIR MOULTON-PATTERSON: Any questions
- 24 for staff?
- I had a question maybe the city could answer. I

- 1 think I'd asked at the briefing if there was any, if they
- 2 had tried to work with that large casino in the City of
- 3 Bell Gardens, if they'd done anything?
- 4 MR. POULSON: Yes. We did talk to the city
- 5 about it, I think that they want to address that.
- 6 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 7 MS. NELSON: Good afternoon. My name is Kim
- 8 Nelson, and I'm a representative and a consultant for the
- 9 City of Bell Gardens.
- 10 We have talked to the casino, it is a large
- 11 generator. Our difficulty with them is everything they
- 12 use is paper products, so it's going to take some
- 13 convincing.
- 14 And we were desperately trying to get our city
- off compliance order, we're also going out to bid for a
- 16 new refuse contract, so that is our next step is to deal
- 17 with them and some other large generators. So it's on
- 18 our docket of things to do.
- 19 BOARD CHAIR MOULTON-PATTERSON: Great. Thank
- 20 you.
- 21 Anyone else? Okay.
- 22 BOARD MEMBER EATON: What do you do with the
- 23 tires that has 713 tons of tires recycled?
- 24 MS. NELSON: There is a company that is located
- 25 within the City of Bell Gardens that is called Park House

- 1 Tires.
- 2 BOARD MEMBER EATON: Okay, I know who they are.
- 3 MS. NELSON: The tires are taken, they're
- 4 actually collected by the Public Works Department, they
- 5 have their own equipment so a lot of the tires are
- 6 theirs, and then they have the hauler, their guys collect
- 7 them. They take them to Park House Tires and they're
- 8 sent to a chipping facility. And they're actually used
- 9 in rubberized asphalt.
- 10 BOARD CHAIR MOULTON-PATTERSON: Okay. Thank
- 11 you. Mr. Jones.
- 12 BOARD MEMBER JONES: Madam Chair, I'll move
- 13 adoption of Resolution 2001-239, consideration of staff
- 14 recommendation to change the base year to 1999 for the
- previously approved SRRE; consideration of the '97/'98
- 16 biennial review findings for the source reduction and
- 17 recycling element and household hazardous waste element;
- 18 and consideration of completion of compliance order IWMA
- 19 BR99-78 for the City of Bell Gardens in Los Angeles
- 20 County.
- BOARD MEMBER MEDINA: Second.
- 22 BOARD CHAIR MOULTON-PATTERSON: Okay. Motion by
- 23 Mr. Jones, seconded by Mr. Medina to approve Resolution
- 24 2001-239.
- 25 Please call the roll.

- 1 BOARD SECRETARY VILLA: Eaton?
- 2 BOARD MEMBER EATON: Abstain.
- BOARD SECRETARY VILLA: Jones?
- 4 BOARD MEMBER JONES: Aye.
- 5 BOARD SECRETARY VILLA: Medina?
- 6 BOARD MEMBER MEDINA: Aye.
- 7 BOARD SECRETARY VILLA: Paparian?
- 8 BOARD MEMBER PAPARIAN: Aye.
- 9 BOARD SECRETARY VILLA: Moulton-Patterson?
- 10 BOARD CHAIR MOULTON-PATTERSON: Aye. Okay.
- 11 Item 20.
- 12 MS. CARDOZO: Good afternoon, Madam Chair, Board
- 13 members. I'm Catherine Cardozo with the Office of Local
- 14 Assistance.
- And agenda item 20 is staff's recommendations
- 16 for revisions to the Board's Countywide Integrated Waste
- 17 Management Plan, or CIWMP enforcement policy, part two.
- 18 The CIWMP enforcement policy describes how the
- 19 Board will evaluate a jurisdiction's level of
- 20 implementation of its source reduction and recycling
- 21 element, or it's SRRE, and household hazardous waste
- 22 element. This includes an evaluation of both program
- 23 implementation efforts and diversion requirement
- 24 achievement.
- The previous CIWMP enforcement policy was

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- 1 adopted by the Board in February of '95. The Board
- 2 applied the policy to the '95/'96 and '97/'98 biennial
- 3 reviews.
- 4 Staff is now proposed minor revisions to that
- 5 document to reflect subsequent legislative changes; that
- 6 is in Senate bills 2202 and 1066, as well as the Board's
- 7 express concern with the relationship of diversion
- 8 programs to diversion rates, and the need to emphasize
- 9 program implementation.
- 10 As a result, staff has made minor revisions to
- 11 the policy and included a new scenario.
- 12 This item is brought before the Board in May of
- 13 this year as a discussion item, and again at the June
- 14 Board briefing. Staff sent the jurisdiction e-mail
- 15 notices of these items prior to the meetings.
- 16 Attachment one is a matrix showing public
- 17 comments received as a result of these discussions and
- 18 the corresponding revisions made to the policy.
- 19 I would like to emphasize that the proposed
- 20 policy revisions do not change good faith effort.
- I would also like to emphasize that staff's
- 22 review includes an analysis of potential problems the
- 23 jurisdiction may have experienced, either in calculating
- 24 its diversion rate, or in implementing diversion
- 25 programs.

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1 Also, the revised policy does not preclude a
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- 2 jurisdiction from petitioning the Board for a 1066
- 3 extension or, if rural, for a rural exemption.
- 4 The February, '95 policy document described four
- 5 scenarios that a jurisdiction could fall under during a
- 6 biennial review. The revised policy retains all four of
- 7 the previous scenarios, and includes one new scenario.
- 8 And I've provided you with a handout entitled,
- 9 "CIWMP Enforcement Part Two Scenarios." There are also
- 10 additional copies in the foyer I think it's called. And
- 11 it shows how the old scenarios have just been renumbered,
- 12 and the new scenario added.
- 13 The new scenario three has been structured like
- 14 the others to maintain the Board's flexibility to
- 15 determine either that a jurisdiction has made a good
- 16 faith effort to implement its SRRE to achieve the
- 17 diversion requirement, or that a compliance order should
- 18 be assigned.
- Briefly, the new scenario three is implementing
- 20 a small number of programs and meeting the diversion
- 21 requirement. This new scenario focuses on program
- 22 implementation, thereby reinforcing the statutory
- 23 requirement for both program implementation and meeting
- 24 the diversion requirement.
- 25 The Board maintains the flexibility to determine

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- 1 whether a jurisdiction in this scenario has made a good
- 2 faith effort to implement programs despite the small
- 3 number implemented, or it could issue the jurisdiction a
- 4 compliance order.
- 5 Alternatively, a jurisdiction could apply for a
- 6 1066 extension or rural reductions, whichever applies.
- 7 Moving onto public comments. Staff has only
- 8 received a few since the discussion items in May and
- 9 June. The public comments received include those from
- 10 the League of Cities representative who expressed support
- 11 for the revisions; while a representative of rural
- 12 counties suggested minor clarifying changes which have
- 13 been incorporated into the policy.
- In addition, the Board's SB 2202 Synthesis
- 15 Working Group met twice in June, and none of their
- 16 recommendations conflict with the new proposed scenario
- 17 three. In fact, the new scenario supports one of the
- 18 work in groups' recommendations for the Board to place
- 19 more emphasis on program implementation.
- 20 That concludes my presentation. Are there any
- 21 questions for staff?
- 22 BOARD CHAIR MOULTON-PATTERSON: Thank you. I
- 23 see none, and we have public speakers so I'll go straight
- 24 to the public speakers. Mike Mohajer.
- MR. MOHAJER: Good afternoon, Madam Chair,

1 member of the Board. I'm just looking at my watch for

- 2 the fifteen minutes.
- 3 We submitted a letter this morning from the --
- 4 oh, by the way, I represent L.A. County Integrated Waste
- 5 Management Task Force on this item. And the letter of
- 6 July 24th that we submitted this morning, we'd like it to
- 7 be made as a part of the record.
- 8 And I, because of the time shortage I will not
- 9 read the letter, but my intent was to do that, but
- 10 putting that issue aside, basically I'll go to the couple
- 11 of items that the letter concludes.
- 12 And one is that taking action on this item to be
- 13 delayed until the, this Board considered recommendation
- 14 from the synthesis group under SB 2202.
- 15 And secondly, the fact that this item was on the
- 16 Board agenda for June and then it was withdrawn created,
- 17 at least in some of the jurisdiction's mind, including
- 18 ours, that maybe the item was going to be changed and
- 19 brought back again for comments, and that's why you did
- 20 not receive any comments.
- On that basis we would like you to delay taking
- 22 action on it, or possibly delaying it for 45 days public
- 23 review period.
- Thank you.
- 25 BOARD CHAIR MOULTON-PATTERSON: Thank you, Mr.

- 1 Mohajer.
- 2 Robert A. Nelson.
- 3 MR. NELSON: Good afternoon, Madam Chair,
- 4 members of the Board. My name is Robert Nelson, General
- 5 Manager and chief Engineer For the Riverside County Waste
- 6 Management Department.
- 7 I'm here representing two different agencies;
- 8 one is our local task force of Riverside County who met
- 9 last Thursday, and we have presented you with a letter of
- 10 their action expressing a similar concern that was
- 11 relayed to you by Mr. Mohajer. Basically they're asking
- 12 you to delay action at this point.
- And then a separate letter that I submitted to
- 14 you on behalf of the county is also in your record. And
- 15 I simply wanted to express the feeling that your scenario
- 16 three seems to be putting agencies at jeopardy that
- 17 probably shouldn't be at jeopardy in our county.
- I think we have implemented virtually every one
- 19 of our SRRE items, and I believe we're going to be over
- 20 the 50 percent when we finally get the numbers this fall.
- 21 We were at 49 percent in the unincorporated area last
- 22 year.
- Be that as it may, when you consider the size of
- 24 many of the cities and the staffing that they have and
- 25 what they had to do to put their SRRE's together, it's

- 1 our concern that they might still be in jeopardy even if
- 2 they got over the bar of the 50 percent.
- 3 And on their behalf I would like to at least
- 4 make the point that I believe local agencies will see
- 5 that it's unfair and may put your scenario three at risk.
- 6 Thank you.
- 7 BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 8 Much. We have one more speaker although I am going to
- 9 ask that we, this be continued.
- Joyce Wood.
- 11 MS. WOOD: I don't need to do anything if you're
- 12 going to continue it.
- 13 BOARD CHAIR MOULTON-PATTERSON: Okay. I really,
- 14 I personally need a little more time on this, if that is
- 15 okay with my fellow Board members. I'd like to have
- 16 another month on this.
- 17 BOARD MEMBER MEDINA: If that's in need of a
- 18 motion I'd like to make that.
- 19 BOARD CHAIR MOULTON-PATTERSON: I think we can
- just continue it, can't we?
- 21 BOARD MEMBER MEDINA: Does that need a motion?
- 22 BOARD CHAIR MOULTON-PATTERSON: Yeah. Thank
- 23 you.
- 24 BOARD MEMBER JONES: Madam Chair.
- 25 BOARD CHAIR MOULTON-PATTERSON: Mr. Jones.

1 BOARD MEMBER JONES: Just one comment and I'd

- 2 like to get response at a later time from those that are
- 3 opposed.
- 4 The way I'm reading what you're saying is that
- 5 if somebody hits a number but then doesn't have any
- 6 programs to substantiate it, they should be in jeopardy
- 7 of not making AB 939.
- 8 And all we're trying to say is with this
- 9 onslaught of base years, with an onslaught of counting
- 10 dirt going into an inert landfill, that cities could be
- 11 the recipient of high diversion numbers with absolutely
- 12 no programs; and is that fair to people that are doing
- 13 programs? And that's how I read scenario three.
- 14 And I'm wondering if you guys -- I know Bob
- 15 Nelson, I know Joyce, and I don't think that you're
- 16 saying we want the skaters to skate.
- 17 So tell me what we've got to do. Because all
- 18 we're trying to do is say, because the original, this
- 19 original policy said if you hit the number you're in
- 20 compliance. But you've sat here and you've heard for two
- 21 years, everybody in Southern California screams that it
- 22 is not the numbers, the Board should not be bean
- 23 counters, I happen to agree, that we have to have
- 24 programs to substantiate the numbers.
- 25 All we're trying to do is say if you, if you do

- 1 hit a number but you don't have any programs, you may
- 2 fall under our enforcement policy.
- 3 Is that, are you opposed to that?
- 4 MS. NELSON: Can we respond?
- 5 BOARD MEMBER JONES: Sure. I mean if it's okay?
- 6 Is it okay?
- 7 BOARD CHAIR MOULTON-PATTERSON: Yeah.
- 8 BOARD MEMBER JONES: I mean it's pretty critical
- 9 to what we're doing here.
- 10 BOARD CHAIR MOULTON-PATTERSON: That's why I
- 11 think we need more time to have a dialogue, but go ahead.
- 12 MR. NELSON: I may not be able to speak, Bob
- 13 Nelson again from Riverside County. I may not be able to
- 14 speak for all, but from my perspective that is not what
- 15 we are reading.
- We're seeing that you're putting us under a
- 17 potential microscope without any interpretation of what
- 18 you mean by good faith. Clearly good faith should count.
- 19 And in my judgment, if you get real close to the 50
- 20 percent and you've done every reasonable thing, maybe not
- 21 even everything that's on your list, but every reasonable
- 22 thing; because granted, eleven years ago there's very few
- 23 of us, including this Board, that knew exactly what would
- 24 work and what wouldn't work. The markets have unfolded
- 25 during this period, and ideas that we had 10, 11 years

- 1 ago, and put in a book that said we'll try this and see
- 2 if we can get the 50 percent.
- 3 The fact that you, over time, learned something
- 4 different and said that's silly to even try to pursue
- 5 these four, five, or ten, we don't have any assurance
- 6 with your scenario three that you aren't going to tell us
- 7 that we gotta come under a compliance order even though
- 8 we're at 52 percent.
- 9 And I think you ought to look at both issues.
- 10 And if you've done either, and are close, we ought to be
- 11 considered out of jeopardy.
- 12 BOARD MEMBER JONES: Okay. But 52 percent and
- 13 no programs?
- MR. NELSON: Well not no programs, but there is
- 15 some, some level of activity that is reasonable. But the
- 16 way it's written it sounds like we're in jeopardy unless
- 17 we do all of them. And I think that's the concern that
- 18 we're really --
- 19 BOARD MEMBER JONES: Okay, that's what I needed
- 20 to know.
- 21 MR. NELSON: -- on behalf of our many agencies.
- 22 BOARD MEMBER JONES: That's what I needed to
- 23 know, thanks.
- 24 BOARD CHAIR MOULTON-PATTERSON: Thank you very
- 25 much. We will go onto item 21.

- 1 BOARD MEMBER EATON: Madam Chair, while we're
- 2 waiting for that.
- BOARD CHAIR MOULTON-PATTERSON: Mr. Eaton.
- 4 BOARD MEMBER EATON: The three items, the three
- 5 letters that we received will be part of the record so,
- 6 for ex parte purposes, so we don't have to --
- 7 BOARD CHAIR MOULTON-PATTERSON: Yes, they are
- 8 part of the record.
- 9 BOARD MEMBER EATON: Thank you.
- 10 BOARD CHAIR MOULTON-PATTERSON: Thank you.
- 11 MS. NELSON: Madam Chair, I think we'll have to
- 12 hold over item 21 as well because it's based on item 20.
- BOARD CHAIR MOULTON-PATTERSON: Okay. We will
- 14 do that. And then Mr. Mohajer, I'll ignore this speaker
- 15 slip and we'll go straight to the last item, item 22.
- MR. O'SHAUGHNESSY: Good afternoon, Madam Chair,
- 17 members of the Board, my name is Trevor O'Shaughnessy of
- 18 the AB 75 implementation program, and I will be
- 19 addressing item 22, the consideration of staff
- 20 recommendation on the findings of the Integrated Waste
- 21 Management Plan submitted by state agencies and large
- 22 state facilities to comply with AB 75.
- 23 Staff's findings are based on both the submitted
- 24 plans that follow the state agency model integrated waste
- 25 management plan, as well as the adopted procedures for

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- 1 reviewing and approving the submitted integrated waste
- 2 management plans that the Board adopted at the May 23rd,
- 3 24th Board meeting.
- 4 In conducting the reviews, staff reviewed the
- 5 plans for the programs and their feasibility for
- 6 implementation for specific organizations, whether it's
- 7 an office setting or a field location, a university,
- 8 college, etcetera.
- 9 In doing those reviews they not only looked at
- 10 the programs and the feasibility of the programs, but
- 11 also did a preliminary review of the numbers submitted
- 12 for those type of programs to determine their feasibility
- 13 and the reasonableness of those numbers.
- In the essence of time that would conclude my
- 15 presentation, and staff is available to address any
- 16 questions.
- 17 BOARD CHAIR MOULTON-PATTERSON: Thank you. Mr.
- 18 Paparian.
- BOARD MEMBER PAPARIAN: Thank you. I'm the one
- 20 who requested our review of these various things using a
- 21 criteria of those plans which indicated 20 percent or
- 22 less diversion, or 70 percent or greater diversion.
- I think if you include these plans and the plans
- 24 all previously approved by the Board, there's about, I
- 25 think about 200 maybe, more or less, that have been sent

- 1 all the way through the process, is that about right?
- 2 MR. O'SHAUGHNESSY: Approximately 260 have been
- 3 totally approved by the process that's been put in place.
- 4 BOARD MEMBER PAPARIAN: Okay. Out of what, 435
- 5 or --
- 6 MR. O'SHAUGHNESSY: 465 approximate plans were
- 7 submitted.
- 8 BOARD MEMBER PAPARIAN: Okay. Based on the
- 9 plans that are still sitting out there, are you
- 10 anticipating that some of them are going to need either
- 11 to be disapproved or, you know, significantly revised in
- 12 order to get approval?
- 13 MR. O'SHAUGHNESSY: At this point there is two
- 14 agenda items that will be coming forward to the Board,
- one is specifically dealing with the Department of
- 16 General Services RESD or the real estate development, and
- 17 there's issues that we're going to be discussing with the
- 18 Board on that.
- 19 And the secondary item is dealing with
- 20 approximately twenty plans that staff is unable to make
- 21 any determination on, a plan was submitted, information
- 22 was provided, but staff cannot make a final conclusion or
- 23 finding as to whether or not the plan is complete or
- 24 incomplete because the agencies have been non-responsive
- 25 to our requests for additional information.

- 1 So those will be coming forward to the Board to
- 2 get direction because the legislation doesn't provide any
- 3 finding or any strong arm, so staff will be coming
- 4 forward with those and get direction from the Board.
- 5 BOARD MEMBER PAPARIAN: Yeah. I mean the
- 6 legislation I think does anticipate the Board potentially
- 7 disapproving plans, and then working with the entities to
- 8 jointly develop a plan?
- 9 MR. O'SHAUGHNESSY: That is absolutely correct,
- 10 yes.
- 11 BOARD MEMBER PAPARIAN: So you're anticipating
- 12 that we potentially may have to disapprove some of those
- 13 plans that may be coming?
- MR. O'SHAUGHNESSY: Either disapprove or
- 15 provide direction for staff to get cooperation from those
- 16 agencies.
- 17 BOARD MEMBER PAPARIAN: Okay. When I looked
- 18 through some of those plans that are before us today, and
- 19 the one that I singled out was CSU Bakersfield, with no
- 20 offense meant towards CSU Bakersfield, it was just the
- 21 one that I picked out to look at carefully.
- I noticed some potential problems with the plan
- 23 just on the surface of it based on my knowledge, you
- 24 know.
- 25 And among them were their expectations about how

- 1 much waste they disposed of every year. They suggested
- 2 they disposed of 176 tons in a year, when if you actually
- 3 went through the calculations using the formulas that we
- 4 provided them, the totals would be closer to around 800
- 5 to a thousand tons a year.
- 6 Then if you look at the, how they achieved their
- 7 recycling rates, they're dependent on a lot of grass
- 8 cycling. And then if you backtrack using our formulas
- 9 that we provided them, we come up with at least 88 acres
- 10 or the equivalent of eighty football fields worth of
- 11 grass out there at CSU Bakersfield.
- 12 Then if you look at what they've been doing up
- 13 to now, and in fact the AB 75 legislation anticipates a
- 14 nexus between SABRC and AB 75; when you look at the
- 15 legislation it actually talks about encouraging,
- 16 procuring recycled, procuring products with recycled
- 17 content in all state agency offices and facilities.
- 18 When you look at their SABRC numbers, they have
- 19 very poor SABRC numbers compared to comparable state
- 20 agencies.
- 21 And then finally, when you consider that
- 22 colleges and universities in California, a lot of them
- 23 have recycling coordinators who get together on a regular
- 24 basis, they have a coordinating group that compare notes
- 25 on everything and see what they can do to improve their

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- 1 programs, CSU Bakersfield has not been participating in
- 2 that group, yet comes up with some of the best numbers or
- 3 perhaps the best numbers of any college in California,
- 4 with an anticipated diversion rate of well over 80
- 5 percent, or comparable to the model program we were
- 6 talking about this morning at the Del Mar Fairgrounds.
- 7 So, you know, with all of that I wonder how I
- 8 can sit here and approve a plan like this one when just
- 9 on the face of it, it smells.
- 10 MR. O'SHAUGHNESSY: Well if I could I'd like to
- 11 take the opportunity to respond to some of your issues
- 12 and concerns. If I could get assistance from the back we
- do have an aerial photograph of the campus which is
- 14 behind you.
- The campus is 410 acres of land, of which 89
- 16 acres is total turf. The campus is the host for the AYSO
- 17 soccer league of the community. They are also host for
- 18 the baseball club association, Little League, excuse me,
- 19 Little League, so they have those fields as well.
- 20 So the campus itself is somewhat large in turf
- 21 areas, it's almost like the community park as well as the
- 22 campus and housing units for the upper educational
- 23 opportunities.
- 24 So, you know, from the aerial photographs that
- 25 are provided, this is through Mapquest, you know, they do

1 have the turf areas that somewhat justify the large

- 2 quantifications of grass.
- 3 Both before and while this agenda item was being
- 4 created staff communicated with the campus questioning or
- 5 asking about the grass cycling; they noted and told staff
- 6 that yes, there was large quantities of grass on site.
- 7 Staff also visited this particular site before coming
- 8 here and, you know, did see that they had the equipment
- 9 available as well as the turf areas that justify
- 10 approximately 20 percent of the total acreage of the site
- 11 and community.
- 12 As for the disposal of the waste materials, the
- 13 conservative numbers that are provided in the guides for
- 14 state agencies was just that, a very conservative number.
- The best way, and what we told every state
- 16 agency and facility out there, is work with your waste
- 17 hauler, call them and say how much garbage are you
- 18 picking up from us, particularly from large state
- 19 facilities such as this.
- One hauler is coming across the campus, one
- 21 phone call can be made, how much are you picking up? And
- 22 it was my understanding that the number that was
- 23 generated for disposed or picked up waste came from the
- 24 waste hauler.
- The other issue of SABRC I'm not able to address

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1 at this time, however Jerry Hart is available and he can

- 2 cover the state agency Buy Recycled campaign and why
- 3 their numbers are low.
- 4 BOARD MEMBER PAPARIAN: So the generation
- 5 number, I mean the 176 tons a year came from their
- 6 hauler?
- 7 MR. O'SHAUGHNESSY: That is my understanding,
- 8 yes.
- 9 BOARD MEMBER PAPARIAN: Do they have just one
- 10 hauler or more than one hauler?
- 11 MR. O'SHAUGHNESSY: The campus has, as with all
- 12 state agencies they usually go out for a contractual
- 13 agreement, and it is my understanding they have a single
- 14 hauler serving the campus.
- 15 BOARD MEMBER PAPARIAN: Okay. But again, with
- 16 6,500 students, 800 staff, I mean does that smell right
- 17 to you that it would only produce 176 tons per year?
- 18 MR. O'SHAUGHNESSY: I don't know the specifics
- 19 of this campus, whether or not they do have a housing
- 20 unit. However I do understand that they're a
- 21 telecommuter campus, a university that's servicing the
- 22 greater Bakersfield and Kern County area, so a lot of
- 23 people are driving onto the campus and turning around and
- 24 going back off rather than actually living on the campus
- 25 and generating things, such as being in a dormitory where

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1 they're there 24 hours a day.
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- 2 BOARD MEMBER PAPARIAN: Okay. So you're --
- 3 MR. O'SHAUGHNESSY: And again, just to kind of
- 4 go beyond that is the plans that were developed and
- 5 submitted essentially had a two-month period to gather
- 6 your information and put materials together, based on the
- 7 passage of legislation, the time at which staff had to
- 8 get the word out to present the model plan, for agencies
- 9 to then fill it out, get signatures or approval of those
- 10 activities from, whether it's the president of the
- 11 college or the director or Board chair of an agency, get
- 12 their signature and submit it to the Board by July 15th.
- So it may not be one hundred percent accurate.
- 14 When staff was going through the process of reviewing the
- 15 plan submitted, that's what we were doing is, is there a
- 16 solid plan to outline programs, activities, and diversion
- 17 elements to achieve the goals of AB 75.
- 18 And use the annual report process that begins
- 19 April 1st of 2002 to then get into the bare bones of the
- 20 numbers and start working and doing the calculations, and
- 21 get more in tuned with questioning disposal, where did
- 22 this number truly come from, and other activities like
- 23 that.
- In the tone of the annual report, that will be
- 25 coming forward to the Board next month, there's an item

- 1 as well as a discussion item, presentation on the
- 2 database that was created by the submitted information
- 3 and the Web pages that have been developed for that
- 4 element as well.
- 5 BOARD MEMBER PAPARIAN: When I look at the
- 6 programs that they are suggesting, and you actually look
- 7 at the matrix that you put together of the various ones
- 8 that, the various plans that got pulled, they have
- 9 perhaps the fewest or very close to the fewest programs
- 10 of any, if you look at the little C's and P's across the
- 11 page there, they have amongst the fewest of any of those
- 12 facilities listed.
- MR. O'SHAUGHNESSY: When creating the database
- 14 and putting together the total programs and tracking
- 15 systems, there was a consolidation of the submitted
- 16 programs in comparison to those that are being tracked in
- 17 the database.
- So if I could refer you back to the other
- 19 handout that's also provided in the packet, I believe
- 20 it's appendices 22-12 is the beginning of it, you could
- 21 see that, as an example, business source reduction has
- 22 many activities going on that are consolidated within
- 23 that particular arena or program type.
- 24 So they could be reporting a use of half sheet
- 25 memos, or you know, just using some of the examples

- 1 there, toner cartridges, double sided copies from the
- 2 print shop, whatever the activities are have been
- 3 consolidated.
- 4 So although they may not show having large
- 5 quantities at C's and P's at this point from their
- 6 initial plan, they might have behind those, if you will,
- 7 several activities and programs that are being
- 8 implemented to achieve the goals of the materials that
- 9 that particular campus is generating.
- 10 BOARD MEMBER PAPARIAN: Okay. So in staff's
- 11 visit to CSU Bakersfield, did they go over some of these
- 12 things to determine that they are, in fact, doing,
- 13 they're bulking up their programs?
- MR. O'SHAUGHNESSY: When staff went out to the
- 15 field and visited this site they saw that they were
- 16 implementing programs and participating and doing their
- 17 best, to not only achieve what they had submitted, but
- 18 also looking at and listening to staff's ideas to even
- 19 enhance their programs or even adopt new programs to
- 20 achieve even greater goals.
- 21 BOARD MEMBER PAPARIAN: Okay. And did you look
- 22 at the number of dumpsters on the campus?
- MR. O'SHAUGHNESSY: No.
- 24 BOARD MEMBER PAPARIAN: The campus is how many
- 25 acres?

- 1 MR. O'SHAUGHNESSY: 410 acres.
- 2 BOARD MEMBER PAPARIAN: Okay. I had some
- 3 information it was about 360 acres.
- 4 MR. O'SHAUGHNESSY: Well staff contacted and I
- 5 personally contacted before coming down here the
- 6 recycling coordinator, and it was verified, and I was
- 7 told 410 acres was the total site acreage.
- 8 BOARD MEMBER PAPARIAN: Okay. When we get to,
- 9 next year when we get to the actual reports coming in,
- 10 what kind of auditing are we planning of those?
- 11 MR. O'SHAUGHNESSY: Could you clarify?
- 12 BOARD MEMBER PAPARIAN: We'll get plans where a
- 13 lot of numbers are claimed and, you know, grass cycling
- 14 would be one of them and how much is being diverted and
- 15 so forth, and I may have a question again, how much
- 16 tonnage is actually being disposed from this campus, what
- 17 will we do to verify those numbers?
- MR. O'SHAUGHNESSY: We'll be using the annual
- 19 report primarily and the verbal text that we're
- 20 requesting as the verification element for the annual
- 21 report process.
- 22 In addition to that, time permitting staff will
- 23 go out into the field to verify activities that are going
- 24 on, and also compare it to alike activities now that
- 25 staff, particularly with the colleges and universities,

- 1 Al Chaney has been doing all the reviews on that, he's
- 2 reviewed 160 plus plans that have been submitted for the
- 3 community colleges, the CSU's as well as the district
- 4 office for the community colleges. But he now has a
- 5 strong background and understanding by reviewing all
- 6 those plans of a like program.
- 7 So he'll be able to use that knowledge and
- 8 reflect it into the annual report process to see how
- 9 things match up with each other. We'll be able to use
- 10 the database to compare reported and planned activities
- 11 to see how reasonable and feasible they are.
- 12 BOARD MEMBER PAPARIAN: I know we're pressed for
- 13 time, Madam Chair. Perhaps the next time we have a
- 14 chance to review this subject area of AB 75 I'd like to
- 15 look a little more carefully at opportunities for more
- 16 formal auditing of the reports that are going to start
- 17 coming in next year, maybe randomly selecting a certain
- 18 number and perhaps using the Department of Finance or
- 19 somebody to assist us in some audits to assure that we're
- 20 getting accurate information. I won't go into more
- 21 reasons than that.
- 22 BOARD CHAIR MOULTON-PATTERSON: Well I think
- 23 that's a very good idea. And I believe random auditing
- 24 would be more feasible. So thank you for bringing that
- 25 up.

- 1 BOARD MEMBER JONES: Madam Chair.
- 2 BOARD CHAIR MOULTON-PATTERSON: Yes, Mr. Jones.
- 3 BOARD MEMBER JONES: I want to move adoption of
- 4 Resolution 2001-243, the consideration of the staff
- 5 recommendation on the reviews and findings for the
- 6 Integrated Waste Management Plans submitted for the
- 7 following state agencies and large state facilities, and
- 8 I'm not going to read 'em all.
- 9 BOARD MEMBER MEDINA: Second.
- 10 BOARD CHAIR MOULTON-PATTERSON: Okay. We have a
- 11 motion by Mr. Jones, seconded by Mr. Medina to approve
- 12 Resolution 2001-243.
- 13 Please call the roll.
- 14 BOARD SECRETARY VILLA: Eaton?
- BOARD MEMBER EATON: Aye.
- BOARD SECRETARY VILLA: Jones?
- 17 BOARD MEMBER JONES: Aye.
- 18 BOARD SECRETARY VILLA: Medina?
- BOARD MEMBER MEDINA: Aye.
- 20 BOARD SECRETARY VILLA: Paparian?
- 21 BOARD MEMBER PAPARIAN: Aye. I'd still love to
- 22 see how the hauler is getting away with only 176 tons a
- 23 year, but I'll vote aye.
- 24 BOARD SECRETARY VILLA: Moulton-Patterson?
- 25 BOARD CHAIR MOULTON-PATTERSON: Aye. Thank

you. And to Board members, I just found out that the city council will be meeting in that room so we can leave our books if you'd like to, but they've asked that we not leave computers and things like that, calculators. Thank you very much. We'll see you tomorrow at 9:30. (Thereupon the foregoing was concluded at 4:39 p.m.)

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2	CERTIFICATE OF CERTIFIED SHORTHAND REPORTER
3	
4	I, DORIS M. BAILEY, a Certified Shorthand
5	Reporter and Registered Professional Reporter, in and for
6	the State of California, do hereby certify that I am a
7	disinterested person herein; that I reported the
8	foregoing proceedings in shorthand writing; and
9	thereafter caused my shorthand writing to be transcribed
10	by computer.
11	I further certify that I am not of counsel or
12	attorney for any of the parties to said proceedings, nor
13	in any way interested in the outcome of said proceedings.
14	IN WITNESS WHEREOF, I have hereunto set my hand
15	as a Certified Shorthand Reporter and Registered
16	Professional Reporter on the 7th day of August, 2001.
17	
18	
19	Doris M. Bailey, CSR, RPR, CRR
20	Certified Shorthand Reporter License Number 8751
21	Electise Number 0731
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